CERTIFICATION OF ENROLLMENT

ENGROSSED SUBSTITUTE HOUSE BILL 1027

Chapter 200, Laws of 1991 (partial veto)

52nd Legislature 1991 Regular Session

OIL AND HAZARDOUS SUBSTANCE SPILL PREVENTION AND RESPONSE

EFFECTIVE DATE: 7/28/91 - Except Sections 101 through 429, 501 through 706, 805 through 807, 810 through 817, & 901 through 1118 which take effect on 5/15/91; Sections 801 through 804, 808, & 809 which take effect on 10/1/91; & Sections 430 through 436 which take effect on 7/1/97.

Passed by the House March 15, 1991 Yeas 86 Nays 12

JOE KING

Speaker of the House of Representatives

Passed by the Senate April 19, 1991 Yeas 40 Nays 7

JOEL PRITCHARD

President of the Senate

Approved May 15, 1991, with the exception of sections 306, 1005, and 1117, which are vetoed.

CERTIFICATE

I, Alan Thompson, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is **ENGROSSED SUBSTITUTE HOUSE BILL 1027** as passed by the House of Representatives and the Senate on the dates hereon set forth.

ALAN THOMPSON

Chief Clerk

FILED

May 15, 1991 - 2:22 p.m.

BOOTH GARDNER
Governor of the State of Washington

Secretary of State State of Washington

ENGROSSED SUBSTITUTE HOUSE BILL 1027

AS AMENDED BY THE SENATE

Passed Legislature - 1991 Regular Session

State of Washington 52nd Legislature 1991 Regular Session

By House Committee on Environmental Affairs (originally sponsored by Representatives Rust, Horn, Phillips, Heavey, Anderson, Basich, Vance, Wineberry, Wilson, R. Johnson, Wang, Sprenkle, Spanel, Miller, Ogden, Jones, Prentice, Leonard, Inslee, Fraser, R. King, Nelson, Pruitt, G. Fisher, Jacobsen, R. Fisher, Valle, Roland, Hine, Winsley, Rasmussen, Appelwick and Brekke; by request of Governor Gardner).

Read first time March 6, 1991.

17

1 AN ACT Relating to oil and hazardous substances; amending RCW 2 90.48.315, 90.48.370, 90.48.365, 90.48.380, 90.48.378, 90.48.371, 3 90.48.373, 90.48.375, 90.48.376, 90.48.377, 90.48.325, 90.48.340, 4 90.48.350, 42.17.2401, 90.48.385, 90.48.510, 88.16.170, 88.16.180, 88.16.200, 88.40.005, 88.40.020, 88.40.030, 88.40.040, 5 90.48.142, 6 90.48.366, 90.48.367, 90.48.368, 90.48.400, 90.48.369, 88.44.010, 88.44.020, 88.44.030, 88.44.040, 88.44.080, 88.44.110, 88.44.160, 8 88.16.010, 88.16.105, 88.16.110, 88.16.155, 90.48.037, 90.48.095, 90.48.100, 90.48.156, 90.48.240, and 90.48.907; amending 1990 c 116 s 9 1 (uncodified); reenacting and amending RCW 90.48.390 and 88.16.090; 10 adding a new section to chapter 90.48 RCW; adding new sections to 11 12 chapter 88.16 RCW; adding a new section to chapter 90.70 RCW; adding a 13 new section to chapter 80.50 RCW; adding a new chapter to Title 90 RCW; 14 adding a new chapter to Title 82 RCW; adding a new chapter to Title 43 15 RCW; adding a new chapter to Title 88 RCW; creating new sections; recodifying RCW 90.48.315, 90.48.370, 90.48.365, 90.48.380, 90.48.378, 16

90.48.387, 90.48.388, 90.48.371, 90.48.372, 90.48.373, 90.48.374,

- 1 90.48.375, 90.48.360, 90.48.376, 90.48.377, 90.48.320, 90.48.350,
- 2 90.48.325, 90.48.330, 90.48.335, 90.48.336, 90.48.338, 90.48.340,
- 3 90.48.355, 90.48.343, 90.48.907, 90.48.385, and 90.48.510; repealing
- 4 RCW 90.48.345, 90.48.381, 90.48.410, 88.40.010, 88.40.050, 90.48.910,
- 5 88.44.050, 88.44.060, 88.44.070, 90.48.383; prescribing penalties;
- 6 providing effective dates; and declaring an emergency.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 8 PART I
- 9 GENERAL PROVISIONS
- 10 Sec. 101. 1990 c 116 s 1 (uncodified) is amended to read as
- 11 follows:
- 12 (1) The legislature ((finds)) declares that the increasing reliance
- 13 on water borne transportation as a source of supply for oil and
- 14 hazardous substances poses special concern for the state of Washington.
- 15 Each year billions of gallons of crude oil and refined petroleum
- 16 products are transported by vessel on the navigable waters of the
- 17 state. These shipments are expected to increase in the coming years.
- 18 Vessels transporting oil into Washington travel on some of the most
- 19 unique and special marine environments in the United States. These
- 20 marine environments are a source of natural beauty, recreation, and
- 21 economic livelihood for many residents of this state. As a result, the
- 22 state has an obligation to assure the citizens of the state that the
- 23 waters of the state ((used for water borne transportation)) will be
- 24 protected <u>from oil spills</u>. ((The legislature declares that this act is
- 25 the first step in developing a comprehensive approach to protecting
- 26 this important and unique resource by developing a set of procedures to

- 1 respond to spills of oil and hazardous substances into the state's
- 2 waters.))
- 3 (2) The legislature ((also)) finds that prevention is the best
- 4 method to protect the unique and special marine environments in this
- 5 state. The technology for containing and cleaning up a spill of oil or
- 6 hazardous substances is in the early stages of development. Preventing
- 7 spills is more protective of the environment and more cost-effective
- 8 when all the costs associated with responding to a spill are
- 9 considered. ((The legislature declares that it will continue to
- 10 develop this first step in a comprehensive approach to protecting our
- 11 unique and special marine environment by adopting measures in future
- 12 sessions of the legislature to reduce the likelihood that a spill of
- 13 oil or hazardous substances will occur.))
- 14 (3) The legislature also finds that:
- 15 (a) Recent accidents in Washington, Alaska, southern California,
- 16 Texas, and other parts of the nation have shown that the
- 17 transportation, transfer, and storage of oil have caused significant
- 18 damage to the marine environment;
- 19 (b) Even with the best efforts, it is nearly impossible to remove
- 20 <u>all oil that is spilled into the water;</u>
- 21 (c) Washington's navigable waters are treasured environmental and
- 22 economic resources that the state cannot afford to place at undue risk
- 23 from an oil spill; and
- 24 (d) The state has a fundamental responsibility, as the trustee of
- 25 the state's natural resources and the protector of public health and
- 26 the environment to prevent the spill of oil.
- 27 (4) In order to establish a comprehensive prevention and response
- 28 program to protect Washington's waters and natural resources from
- 29 spills of oil, it is the purpose of this chapter:

- 1 (a) To establish state agency expertise in marine safety and to
- 2 <u>centralize</u> <u>state</u> <u>activities</u> <u>in</u> <u>spill</u> <u>prevention</u> <u>and</u> <u>response</u>
- 3 activities;
- 4 (b) To prevent spills of oil and to promote programs that reduce
- 5 the risk of both catastrophic and small chronic spills;
- 6 (c) To ensure that responsible parties are liable, and have the
- 7 resources and ability, to respond to spills and provide compensation
- 8 for all costs and damages;
- 9 (d) To provide for state spill response and wildlife rescue
- 10 planning and implementation;
- 11 (e) To support and complement the federal oil pollution act of 1990
- 12 and other federal law, especially those provisions relating to the
- 13 national contingency plan for cleanup of oil spills and discharges,
- 14 including provisions relating to the responsibilities of state agencies
- 15 designated as natural resource trustees. The legislature intends this
- 16 chapter to be interpreted and implemented in a manner consistent with
- 17 <u>federal law;</u>
- 18 (f) To provide broad powers of regulation to the department of
- 19 ecology relating to spill prevention and response;
- 20 (g) To provide for an independent oversight board to review the
- 21 adequacy of spill prevention and response activities in this state; and
- 22 (h) To provide an adequate funding source for state response and
- 23 prevention programs.
- 24 Sec. 102. RCW 90.48.315 and 1990 c 116 s 2 are each amended to
- 25 read as follows:
- 26 For purposes of ((RCW 90.48.315 through 90.48.410, 78.52.020,
- 27 78.52.125, 82.36.330, 90.48.903, 90.48.906, and 90.48.907)) this
- 28 chapter, the following definitions shall apply unless the context
- 29 indicates otherwise:

- 1 (1) <u>"Administrator" means the administrator of the office of marine</u>
- 2 safety created in section 402 of this 1991 act.
- 3 (2) "Best achievable protection" means the highest level of
- 4 protection that can be achieved through the use of the best achievable
- 5 technology and those staffing levels, training procedures, and
- 6 operational methods that provide the greatest degree of protection
- 7 achievable. The director's determination of best achievable protection
- 8 shall be guided by the critical need to protect the state's natural
- 9 resources and waters, while considering (a) the additional protection
- 10 provided by the measures; (b) the technological achievability of the
- 11 measures; and (c) the cost of the measures.
- 12 (3) "Best achievable technology" means the technology that provides
- 13 the greatest degree of protection taking into consideration (a)
- 14 processes that are being developed, or could feasibly be developed,
- 15 given overall reasonable expenditures on research and development, and
- 16 (b) processes that are currently in use. In determining what is best
- 17 <u>achievable technology</u>, the director shall consider the effectiveness,
- 18 engineering feasibility, and commercial availability of the technology.
- 19 (4) "Board" ((shall)) means the pollution control hearings board.
- 20 $((\frac{2}{2}))$ (5) "Cargo vessel" means a <u>self-propelled</u> ship in commerce,
- 21 other than a tank vessel or a passenger vessel, ((of)) greater than
- 22 three hundred <u>or more</u> gross tons ((or more)) <u>, including but not</u>
- 23 <u>limited to, commercial fish processing vessels and freighters</u>.
- 24 (((3))) (6) "Bulk" means material that is stored or transported in
- 25 <u>a loose, unpackaged liquid, powder, or granular form capable of being</u>
- 26 conveyed by a pipe, bucket, chute, or belt system.
- 27 (7) "Committee" ((shall)) meang the preassessment screening
- 28 committee established under RCW 90.48.368.
- 29 $((\frac{4}{1}))$ (8) "Covered vessel" means a tank vessel, cargo vessel, or
- 30 passenger vessel.

- 1 $((\frac{5}{1}))$ <u>(9)</u> "Department" $(\frac{5}{1})$ means the department of ecology.
- 2 $((\frac{(6)}{(10)}))$ "Director" $(\frac{(shall)}{(10)})$ means the director of the
- 3 department of ecology.
- 4 $((\frac{7}{}))$ (11) "Discharge" $(\frac{\text{shall}}{})$ means any spilling, leaking,
- 5 pumping, pouring, emitting, emptying, or dumping.
- 6 $((\frac{8}{8}))$ (12)(a) "Facility" means any structure, group of
- 7 structures, equipment, pipeline, or device, other than a vessel,
- 8 located on or near the navigable waters of the state that ((receives))
- 9 <u>transfers</u> oil in bulk <u>to or</u> from a tank vessel <u>or pipeline</u>, that is
- 10 used for producing, storing, handling, transferring, processing, or
- 11 transporting oil in bulk((, and is capable of storing ten thousand or
- 12 more gallons of oil)).
- 13 (b) A facility does not include any: (i) Railroad car, motor
- 14 vehicle, or other rolling stock ((used to transport)) while
- 15 transporting oil over the highways or rail lines of this state; (ii)
- 16 underground storage tank regulated by the department or a local
- 17 government under chapter 90.76 RCW; (iii) a motor vehicle motor fuel
- 18 outlet; (iv) a facility that is operated as part of an exempt
- 19 <u>agricultural activity as provided in RCW 82.04.330; or (v) a marine</u>
- 20 <u>fuel outlet that does not dispense more than three thousand gallons of</u>
- 21 fuel to a ship that is not a covered vessel, in a single transaction.
- 22 $((\frac{9}{}))$ "Fund" $(\frac{shall}{})$ means the state coastal protection
- 23 fund as provided in RCW 90.48.390 and 90.48.400.
- (((10))) (14) "Having control over oil" shall include but not be
- 25 limited to any person using, storing, or transporting oil immediately
- 26 prior to entry of such oil into the waters of the state, and shall
- 27 specifically include carriers and bailees of such oil.
- 28 (((11) "Maximum probable spill" means the maximum probable spill
- 29 for a vessel operating in state waters considering the history of

- 1 spills of vessels of the same class operating on the west coast of the
- 2 United States, Alaska, and British Columbia.
- 3 (12))) (15) "Marine facility" means any facility used for tank
- 4 vessel wharfage or anchorage, including any equipment used for the
- 5 purpose of handling or transferring oil in bulk to or from a tank
- 6 <u>vessel</u>.
- 7 (16) "Navigable waters of the state" means those waters of the
- 8 state, and their adjoining shorelines, that are subject to the ebb and
- 9 flow of the tide and/or are presently used, have been used in the past,
- 10 or may be susceptible for use to transport intrastate, interstate, or
- 11 foreign commerce.
- 12 $((\frac{13}{13}))$ <u>(17)</u> "Necessary expenses" means the expenses incurred by
- 13 the department and assisting state agencies for (a) investigating the
- 14 source of the discharge; (b) investigating the extent of the
- 15 environmental damage caused by the discharge; (c) conducting actions
- 16 necessary to clean up the discharge; (d) conducting predamage and
- 17 damage assessment studies; and (e) enforcing the provisions of this
- 18 chapter and collecting for damages caused by a discharge.
- 19 $\left(\left(\frac{14}{1}\right)\right)$ (18) "Oil" or "oils" $\left(\frac{1}{1}\right)$ means $\left(\frac{1}{1}\right)$ naturally
- 20 occurring liquid hydrocarbons at atmospheric temperature and pressure
- 21 coming from the earth, including condensate and natural gasoline, and
- 22 any fractionation thereof, including ((gasoline)), but not limited to,
- 23 crude oil, <u>petroleum</u>, <u>gasoline</u>, fuel oil, diesel oil, ((lubricating
- 24 oil,)) oil sludge, oil refuse, ((liquid natural gas, propane, butane,
- 25 oils distilled from coal, and other liquid hydrocarbons regardless of
- 26 specific gravity, or any other petroleum related product)) and oil
- 27 mixed with wastes other than dredged spoil. Oil does not include any
- 28 <u>substance listed in Table 302.4 of 40 C.F.R. Part 302 adopted August</u>
- 29 14, 1989, under section 101(14) of the federal comprehensive

- 1 environmental response, compensation, and liability act of 1980, as
- 2 amended by P.L. 99-499.
- 3 (((15))) (19) "Offshore facility" means any facility, as defined in
- 4 subsection (12) of this section, located in, on, or under any of the
- 5 <u>navigable waters of the state, but does not include a facility any part</u>
- 6 of which is located in, on, or under any land of the state, other than
- 7 <u>submerged land</u>.
- 8 (20) "Onshore facility" means any facility, as defined in
- 9 subsection (12) of this section, any part of which is located in, on,
- 10 or under any land of the state, other than submerged land, that because
- 11 of its location, could reasonably be expected to cause substantial harm
- 12 to the environment by discharging oil into or on the navigable waters
- 13 of the state or the adjoining shorelines.
- (21)(a) "Owner or operator" means (i) in the case of a vessel, any
- 15 person owning, operating, or chartering by demise, the vessel; (ii) in
- 16 the case of an onshore or offshore facility, any person owning or
- 17 operating the facility; and (iii) in the case of an abandoned vessel or
- 18 onshore or offshore facility, the person who owned or operated the
- 19 vessel or facility immediately before its abandonment.
- 20 (b) "Operator" does not include any person who owns the land
- 21 underlying a facility if the person is not involved in the operations
- 22 of the facility.
- 23 (22) "Passenger vessel" means a ship of greater than three hundred
- 24 or more gross tons or five hundred or more international gross tons
- 25 carrying passengers for compensation.
- 26 $((\frac{16}{16}))$ (23) "Person" $(\frac{16}{16})$ means any political subdivision,
- 27 government agency, municipality, industry, public or private
- 28 corporation, copartnership, association, firm, individual, or any other
- 29 entity whatsoever ((and any owner, operator, master, officer, or
- 30 employee of a ship)).

- 1 $((\frac{17}{17}))$ (24) "Ship" $(\frac{17}{17})$ means any boat, ship, vessel, barge,
- 2 or other floating craft of any kind.
- 3 (((18))) (25) "Spill" means ((a)) an unauthorized discharge of oil
- 4 or hazardous substances into the waters of the state.
- 5 (((19))) (26) "Tank vessel" means a ship that is constructed or
- 6 adapted to carry, or that carries, oil in bulk as cargo or cargo
- 7 residue, and that:
- 8 (a) Operates on the waters of the state; or
- 9 (b) Transfers oil in a port or place subject to the jurisdiction of
- 10 this state.
- 11 (((20))) "Technical feasibility" or "technically feasible"
- 12 shall mean that given available technology, a restoration or
- 13 enhancement project can be successfully completed at a cost that is not
- 14 disproportionate to the value of the resource prior to the injury.
- 15 $((\frac{(21)}{21}))$ <u>(28)</u> "Waters of the state" $(\frac{(shall}{21}))$ includes lakes,
- 16 rivers, ponds, streams, inland waters, underground water, salt waters,
- 17 estuaries, tidal flats, beaches and lands adjoining the seacoast of the
- 18 state, sewers, and all other surface waters and watercourses within the
- 19 jurisdiction of the state of Washington.
- 20 $((\frac{(22)}{2}))$ "Worst case spill" means: (a) In the case of a
- 21 <u>vessel</u>, a spill of the entire cargo <u>and fuel</u> of ((a tank)) <u>the</u> vessel
- 22 complicated by adverse weather conditions; and (b) in the case of an
- 23 onshore or offshore facility, the largest foreseeable spill in adverse
- 24 <u>weather conditions</u>.
- 25 <u>NEW SECTION.</u> **Sec. 103.** DIRECTOR RESPONSIBLE FOR SPILL RESPONSE.
- 26 Except as otherwise specifically provided in this chapter or other law,
- 27 the director has the primary authority, in conformance with the state-
- 28 wide master oil and hazardous substance spill prevention and
- 29 contingency plan adopted pursuant to RCW 90.48.378 as recodified by

- 1 this act and any applicable contingency plans prepared pursuant to this
- 2 chapter and chapter 88.-- RCW (sections 414 through 436 of this act),
- 3 to oversee prevention, abatement, response, containment, and cleanup
- 4 efforts with regard to any oil or hazardous substance spill in the
- 5 navigable waters of the state. The director is the head of the state
- 6 incident command system in response to a spill of oil or hazardous
- 7 substances and shall coordinate the response efforts of all state
- 8 agencies and local emergency response personnel. If a discharge of oil
- 9 or hazardous substances is subject to the national contingency plan, in
- 10 responding to the discharge, the director shall to the greatest extent
- 11 practicable act in accordance with the national contingency plan and
- 12 cooperate with the federal on-scene coordinator or other federal agency
- 13 or official exercising authority under the national contingency plan.
- 14 Sec. 104. RCW 90.48.370 and 1971 ex.s. c 180 s 2 are each amended
- 15 to read as follows:
- The powers, duties, and functions conferred by ((RCW 78.52.020,
- 17 78.52.125, 82.36.330, 90.48.315, 90.48.370 through 90.48.410,
- 18 90.48.903, 90.48.906 and 90.48.907)) this chapter shall be exercised by
- 19 the department of ecology and shall be deemed an essential government
- 20 function in the exercise of the police power of the state. Such
- 21 powers, duties, and functions of the department ((and those conferred
- 22 by RCW 90.48.315 through 90.48.365)) shall extend to all waters
- 23 ((within the boundaries)) under the jurisdiction of the state.
- 24 Sec. 105. RCW 90.48.365 and 1987 c 109 s 153 are each amended to
- 25 read as follows:
- 26 ((RCW 90.48.315 through 90.48.365 shall)) This chapter grants
- 27 authority to the department which is supplemental to and in no way
- 28 reduces or otherwise modifies the powers ((heretofore)) granted to the

- 1 department((, except as it may directly conflict therewith)) by other
- 2 statutes.
- 3 Sec. 106. RCW 90.48.380 and 1971 ex.s. c 180 s 3 are each amended
- 4 to read as follows:
- 5 The department may adopt rules ((and regulations)) including but
- 6 not limited to the following matters:
- 7 (1) Procedures and methods of reporting discharges and other
- 8 occurrences prohibited by ((RCW 90.48.315 through 90.48.365 and RCW
- 9 78.52.020, 78.52.125, 82.36.330, 90.48.315, 90.48.370 through
- 10 90.48.410, 90.48.903, 90.48.906 and 90.48.907)) this chapter;
- 11 (2) Procedures, methods, means, and equipment to be used by persons
- 12 subject to regulation by ((RCW 90.48.315 through 90.48.365 and RCW
- 13 78.52.020, 78.52.125, 82.36.330, 90.48.315, 90.48.370 through
- 14 90.48.410, 90.48.903, 90.48.906 and 90.48.907)) this chapter and such
- 15 rules ((and regulations)) may prescribe the times, places, and methods
- 16 of transfer of oil;
- 17 (3) Coordination of procedures, methods, means, and equipment to be
- 18 used in the removal of oil ((pollutants));
- 19 (4) Development and implementation of criteria and plans to meet
- 20 oil ((pollution occurrences)) spills of various kinds and degrees;
- 21 (5) ((The establishment from time to time of control districts
- 22 comprising sections of the state coast and the establishment of rules
- 23 and regulations to meet the particular requirements of each such
- 24 district;
- 25 (6))) When and under what circumstances, if any, chemical agents,
- 26 <u>such as coagulants, dispersants, and bioremediation, may be used in</u>
- 27 <u>response to an oil spill;</u>
- 28 (6) The disposal of oil recovered from a spill; and

- 1 (7) Such other rules and regulations as the exigencies of any
- 2 condition may require or such as may be reasonably necessary to carry
- 3 out the intent of ((RCW 90.48.315 through 90.48.365 and RCW 78.52.020,
- 4 78.52.125, 82.36.330, 90.48.315, 90.48.370 through 90.48.410,
- 5 90.48.903, 90.48.906 and 90.48.907)) this chapter.
- 6 **Sec. 107.** RCW 90.48.378 and 1990 c 116 s 10 are each amended to
- 7 read as follows:
- 8 (1) ((Not later than July 1, 1991,)) The department shall prepare
- 9 and ((thereafter)) annually update a state-wide master oil and
- 10 hazardous substance spill prevention and contingency plan. In
- 11 preparing the plan, the department shall consult with an advisory
- 12 committee representing diverse interests concerned with oil and
- 13 hazardous substance spills, including the office of marine safety, the
- 14 United States coast quard, the federal environmental protection agency,
- 15 state agencies, local governments, port districts, private facilities,
- 16 environmental organizations, oil companies, shipping companies,
- 17 containment and cleanup contractors, tow companies, and hazardous
- 18 substance manufacturers.
- 19 (2) The state master plan prepared under this section shall at a
- 20 minimum:
- 21 (a) Take into consideration the elements of oil spill <u>prevention</u>
- 22 and contingency plans approved or submitted for approval pursuant to
- 23 ((RCW 90.48.371)) this chapter and chapter 88.-- RCW (sections 414
- 24 through 436 of this 1991 act) and oil and hazardous substance spill
- 25 contingency plans prepared pursuant to other state or federal law or
- 26 prepared by federal agencies and regional entities;
- 27 (b) State the respective responsibilities as established by
- 28 relevant statutes and rules of each of the following in the prevention
- 29 of and the assessment, containment, and cleanup of a ((catastrophic

- 1 oil)) worst case spill ((or of a significant spill)) of ((a)) oil or
- 2 hazardous substances into the environment of the state: (i) State
- 3 agencies; (ii) local governments; (iii) appropriate federal agencies;
- 4 (iv) facility operators; (v) property owners whose land or other
- 5 property may be affected by the oil or hazardous substance spill; and
- 6 (vi) other parties identified by the department as having an interest
- 7 in or the resources to assist in the containment and cleanup of an oil
- 8 or hazardous substance spill;
- 9 (c) State the respective responsibilities of the parties identified
- 10 in (b) of this subsection in an emergency response;
- 11 (d) Identify actions necessary to reduce the likelihood of
- 12 ((catastrophic oil)) spills ((and significant spills)) of oil and
- 13 hazardous substances; ((and))
- 14 (e) Identify and obtain mapping of environmentally sensitive areas
- 15 at particular risk to oil and hazardous substance spills; and
- (f) Establish an incident command system for responding to oil and
- 17 <u>hazardous substances spills</u>.
- 18 (3) In preparing and updating the state master plan, the department
- 19 shall:
- 20 (a) Consult with federal, provincial, municipal, and community
- 21 officials, other state agencies, the state of Oregon, and with
- 22 representatives of affected regional organizations;
- 23 (b) Submit the draft plan to the public for review and comment;
- 24 (c) Submit to the appropriate standing committees of the
- 25 legislature for review, not later than November 1 of each year, the
- 26 plan and any annual revision of the plan; and
- 27 (d) Require or schedule unannounced oil spill drills as required by
- 28 RCW 90.48.374 as recodified by this 1991 act to test the sufficiency of
- 29 oil spill contingency plans approved under RCW 90.48.371 as recodified
- 30 by this 1991 act.

- 1 <u>NEW SECTION.</u> **Sec. 108.** COORDINATION WITH FEDERAL LAW. In
- 2 carrying out the purposes of this chapter, including the adoption of
- 3 rules for contingency plans, the department shall to the greatest
- 4 extent practicable implement this chapter in a manner consistent with
- 5 federal law.
- 6 NEW SECTION. Sec. 109. HAZARDOUS SUBSTANCES INCIDENT RESPONSE
- 7 TRAINING AND EDUCATION PROGRAM. Not later than twelve months after the
- 8 effective date of this section, the division of fire protection
- 9 services shall establish and manage the Washington oil and hazardous
- 10 substances incident response training and education program to provide
- 11 approved classes in hazardous substance response, taught by trained
- 12 instructors. To carry out this program, the division of fire
- 13 protection services shall:
- 14 (1) Adopt rules necessary to implement the program;
- 15 (2) Establish a training and education program by developing the
- 16 curriculum to be used in the program in colleges, academies, and other
- 17 educational institutions;
- 18 (3) Provide training to local oil and hazardous materials emergency
- 19 response personnel; and
- 20 (4) Establish and collect admission fees and other fees that may be
- 21 necessary to the program.
- 22 <u>NEW SECTION.</u> **Sec. 110.** SMALL SPILL PREVENTION EDUCATION PROGRAM.
- 23 (1) The Washington sea grant program, in consultation with the
- 24 department, shall develop and conduct a voluntary spill prevention
- 25 education program that targets small spills from commercial fishing
- 26 vessels, ferries, cruise ships, ports, and marinas. Washington sea
- 27 grant shall coordinate the spill prevention education program with

- 1 recreational boater education performed by the state parks and 2 recreation commission.
- 3 (2) The spill prevention education program shall illustrate ways to 4 reduce oil contamination of bilge water, accidental spills of hydraulic fluid and other hazardous substances during routine maintenance, and 5 6 reduce spillage during refueling. The program shall illustrate proper disposal of oil and hazardous substances and promote strategies to meet 7 shoreside oil and hazardous substance handling, and disposal needs of 8 9 the targeted groups. The program shall include a series of training 10 workshops and the development of educational materials.

11 PART II

12 FACILITY PLANS

- 13 NEW SECTION. Sec. 201. PREVENTION PLANS. (1) The owner or operator for each onshore and offshore facility shall prepare and 14 15 submit to the department an oil spill prevention plan in conformance with the requirements of this chapter. The plans shall be submitted to 16 17 the department in the time and manner directed by the department, but 18 not later than January 1, 1993. The spill prevention plan may be consolidated with a spill contingency plan submitted pursuant to RCW 19 90.48.371 as recodified by this act. The department may accept plans 20 prepared to comply with other state or federal law as spill prevention 21 22 plans to the extent those plans comply with the requirements of this 23 chapter. The department, by rule, shall establish standards for spill prevention plans. The rules shall be adopted not later than July 1, 24 25 1992.
- 26 (2) The spill prevention plan for an onshore or offshore facility 27 shall:

- 1 (a) Establish compliance with the federal oil pollution act of
- 2 1990, if applicable, and financial responsibility requirements under
- 3 federal and state law;
- 4 (b) Certify that supervisory and other key personnel in charge of
- 5 transfer, storage, and handling of oil have received certification
- 6 pursuant to section 203 of this act;
- 7 (c) Certify that the facility has an operations manual required by
- 8 section 204 of this act;
- 9 (d) Certify the implementation of alcohol and drug use awareness
- 10 programs;
- 11 (e) Describe the facility's maintenance and inspection program and
- 12 contain a current maintenance and inspection record of the storage and
- 13 transfer facilities and related equipment;
- (f) Describe the facility's alcohol and drug treatment programs;
- 15 (g) Describe spill prevention technology that has been installed,
- 16 including overflow alarms, automatic overflow cut-off switches,
- 17 secondary containment facilities, and storm water retention, treatment,
- 18 and discharge systems;
- 19 (h) Describe any discharges of oil to the land or the water of more
- 20 than twenty-five barrels in the prior five years and the measures taken
- 21 to prevent a reoccurrence;
- 22 (i) Describe the procedures followed by the facility to contain and
- 23 recover any oil that spills during the transfer of oil to or from the
- 24 facility;
- 25 (j) Provide for the incorporation into the facility during the
- 26 period covered by the plan of those measures that will provide the best
- 27 achievable protection for the public health and the environment; and
- 28 (k) Include any other information reasonably necessary to carry out
- 29 the purposes of this chapter required by rules adopted by the
- 30 department.

- 1 (3) The department shall only approve a prevention plan if it
- 2 provides the best achievable protection from damages caused by the
- 3 discharge of oil into the waters of the state and if it determines that
- 4 the plan meets the requirements of this section and rules adopted by
- 5 the department.
- 6 (4) Upon approval of a prevention plan, the department shall
- 7 provide to the person submitting the plan a statement indicating that
- 8 the plan has been approved, the facilities covered by the plan, and
- 9 other information the department determines should be included.
- 10 (5) The approval of a prevention plan shall be valid for five
- 11 years. An owner or operator of a facility shall notify the department
- 12 in writing immediately of any significant change of which it is aware
- 13 affecting its prevention plan, including changes in any factor set
- 14 forth in this section or in rules adopted by the department. The
- 15 department may require the owner or operator to update a prevention
- 16 plan as a result of these changes.
- 17 (6) The department by rule shall require prevention plans to be
- 18 reviewed, updated, if necessary, and resubmitted to the department at
- 19 least once every five years.
- 20 (7) Approval of a prevention plan by the department does not
- 21 constitute an express assurance regarding the adequacy of the plan nor
- 22 constitute a defense to liability imposed under this chapter or other
- 23 state law.
- 24 (8) This section does not authorize the department to modify the
- 25 terms of a collective bargaining agreement.
- 26 **Sec. 202.** RCW 90.48.371 and 1990 c 116 s 3 are each amended to
- 27 read as follows:
- 28 (1) Each <u>onshore and offshore</u> facility ((and covered vessel)) shall
- 29 have a contingency plan for the containment and cleanup of oil spills

- 1 from the facility ((or covered vessel)) into the waters of the state
- 2 and for the protection of fisheries and wildlife, natural resources,
- 3 and public and private property from such spills. The department shall
- 4 by rule adopt and periodically revise standards for the preparation of
- 5 contingency plans. ((The rules for facilities and, except as otherwise
- 6 provided in this subsection, for covered vessels shall be adopted not
- 7 later than July 1, 1991. The department shall exclude from the rules
- 8 to be adopted by July 1, 1991, standards for tank vessels of less than
- 9 twenty thousand deadweight tons, cargo vessels, and passenger vessels
- 10 operating on the portion of the Columbia river for which the department
- 11 determines that Washington and Oregon should cooperate in the adoption
- 12 of standards for contingency plans. The department, after consultation
- 13 with the appropriate state agencies in Oregon, shall adopt the rules
- 14 for standards for contingency plans for this portion of the Columbia
- 15 river at the earliest possible time, but not later than July 1, 1992.))
- 16 The department shall require contingency plans, at a minimum, to meet
- 17 the following standards:
- 18 (a) Include full details of the method of response to spills of
- 19 various sizes from any ((vessel, ship, or)) facility which is covered
- 20 by the plan;
- 21 (b) Be designed to be capable in terms of personnel, materials, and
- 22 equipment, of promptly and properly, to the maximum extent practicable,
- 23 as defined by the department((÷
- 24 (i) Removing oil and minimizing any damage to the environment
- 25 resulting from a maximum probable spill; and
- $\frac{(ii)}{(ii)}$) removing oil and minimizing any damage to the environment
- 27 resulting from a worst case spill;
- 28 (c) Provide a clear, precise, and detailed description of how the
- 29 plan relates to and is integrated into relevant contingency plans which

- 1 have been prepared by cooperatives, ports, regional entities, the
- 2 state, and the federal government;
- 3 (d) Provide procedures for early detection of oil spills and timely
- 4 notification of such spills to appropriate federal, state, and local
- 5 authorities under applicable state and federal law;
- 6 (e) State the number, training preparedness, and fitness of all
- 7 dedicated, prepositioned personnel assigned to direct and implement the
- 8 plan;
- 9 (f) Incorporate periodic training and drill programs to evaluate
- 10 whether personnel and equipment provided under the plan are in a state
- 11 of operational readiness at all times;
- 12 (g) <u>Describe important features of the surrounding environment</u>,
- 13 including fish and wildlife habitat, environmentally sensitive areas,
- 14 and public facilities. The departments of ecology, fisheries,
- 15 wildlife, and natural resources, upon request, shall provide
- 16 <u>information that they have available to assist in preparing this</u>
- 17 <u>description;</u>
- 18 (h) State the means of protecting and mitigating effects on the
- 19 environment, including fish, marine mammals, and other wildlife, and
- 20 ensure that implementation of the plan does not pose unacceptable risks
- 21 to the public or the environment;
- 22 (((h) Provide a detailed description of equipment and procedures to
- 23 be used by the crew of a vessel to minimize vessel damage, stop or
- 24 reduce any spilling from the vessel, and, only when appropriate and the
- 25 vessel/safety is assured, contain and clean up the spilled oil;))
- 26 (i) Provide arrangements for the prepositioning of oil spill
- 27 containment and cleanup equipment and trained personnel at strategic
- 28 locations from which they can be deployed to the spill site to promptly
- 29 and properly remove the spilled oil;

- 1 (j) Provide arrangements for enlisting the use of qualified and
- 2 trained cleanup personnel to implement the plan;
- 3 (k) Provide for disposal of recovered spilled oil in accordance
- 4 with local, state, and federal laws;
- 5 (1) <u>Until a spill prevention plan has been submitted pursuant to</u>
- 6 section 201 of this 1991 act, state the measures that have been taken
- 7 to reduce the likelihood that a spill will occur, including but not
- 8 limited to, design and operation of a ((vessel or)) facility, training
- 9 of personnel, number of personnel, and backup systems designed to
- 10 prevent a spill;
- 11 (m) State the amount and type of equipment available to respond to
- 12 a spill, where the equipment is located, and the extent to which other
- 13 contingency plans rely on the same equipment; and
- 14 (n) If the department has adopted rules permitting the use of
- 15 dispersants, the circumstances, if any, and the manner for the
- 16 application of the dispersants in conformance with the department's
- 17 rules.
- 18 (2)(a) ((Contingency plans for facilities capable of storing one
- 19 million gallons or more of oil and for tank vessels of twenty thousand
- 20 deadweight tons or more shall be submitted to the department)) The
- 21 following shall submit contingency plans to the department within six
- 22 months after the department adopts rules establishing standards for
- 23 contingency plans under subsection (1) of this section:
- 24 (i) Onshore facilities capable of storing one million gallons or
- 25 more of oil; and
- 26 (ii) Offshore facilities.
- 27 (b) ((Except as otherwise provided in (c) of this subsection,))
- 28 Contingency plans for all other onshore and offshore facilities ((and
- 29 covered vessels)) shall be submitted to the department within eighteen
- 30 months after the department has adopted rules under subsection (1) of

- 1 this section. The department may adopt a schedule for submission of
- 2 plans within the eighteen-month period.
- 3 (((c) Contingency plans for covered vessels which are not required
- 4 to submit plans within the six month period prescribed in (a) of this
- 5 subsection and which operate on the portion of the Columbia river for
- 6 which the department must adopt rules not later than July 1, 1992,
- 7 shall be submitted to the department not later than January 1, 1993.))
- 8 (3)(a) The owner or operator of a facility shall submit the
- 9 contingency plan for the facility.
- 10 (b) ((The owner or operator of a tank vessel or of the facilities
- 11 at which the vessel will be unloading its cargo shall submit the
- 12 contingency plan for the tank vessel. Subject to conditions imposed by
- 13 the department, the owner or operator of a facility may submit a single
- 14 contingency plan for tank vessels of a particular class that will be
- 15 unloading cargo at the facility.
- 16 (c) The contingency plan for a cargo vessel or passenger vessel may
- 17 be submitted by the owner or operator of the cargo vessel or passenger
- 18 vessel or by the agent for the vessel resident in this state. Subject
- 19 to conditions imposed by the department, the owner, operator, or agent
- 20 may submit a single contingency plan for cargo vessels or passenger
- 21 vessels of a particular class.
- 22 (d))) A person who has contracted with a facility ((or covered
- 23 vessel)) to provide containment and cleanup services and who meets the
- 24 standards established pursuant to RCW 90.48.372 as recodified by this
- 25 <u>1991 act</u>, may submit the plan for any facility ((or covered vessel))
- 26 for which the person is contractually obligated to provide services.
- 27 Subject to conditions imposed by the department, the person may submit
- 28 a single plan for more than one facility ((or covered vessel)).
- 29 (4) A contingency plan prepared for an agency of the federal
- 30 government or another state that satisfies the requirements of this

- 1 section and rules adopted by the department may be accepted by the
- 2 department as a contingency plan under this section. The department
- 3 shall assure that to the greatest extent possible, requirements for
- 4 contingency plans under this section are consistent with the
- 5 requirements for contingency plans under federal law.
- 6 (5) In reviewing the contingency plans required by this section,
- 7 the department shall consider at least the following factors:
- 8 (a) The adequacy of containment and cleanup equipment, personnel,
- 9 communications equipment, notification procedures and call down lists,
- 10 response time, and logistical arrangements for coordination and
- 11 implementation of response efforts to remove oil ((and hazardous
- 12 substance)) spills promptly and properly and to protect the
- 13 environment;
- 14 (b) The nature and amount of vessel traffic within the area covered
- 15 by the plan;
- 16 (c) The volume and type of oil ((or hazardous substances)) being
- 17 transported within the area covered by the plan;
- 18 (d) The existence of navigational hazards within the area covered
- 19 by the plan;
- 20 (e) The history and circumstances surrounding prior spills of oil
- 21 ((and hazardous substances)) within the area covered by the plan;
- 22 (f) The sensitivity of fisheries and wildlife and other natural
- 23 resources within the area covered by the plan;
- 24 (g) Relevant information on previous spills contained in on-scene
- 25 coordinator reports prepared by the department; and
- 26 (h) The extent to which reasonable, cost-effective measures to
- 27 prevent a likelihood that a spill will occur have been incorporated
- 28 into the plan.
- 29 (6) The department shall approve a contingency plan only if it
- 30 determines that the plan meets the requirements of this section and

- 1 that, if implemented, the plan is capable, in terms of personnel,
- 2 materials, and equipment, of removing oil ((or hazardous substances))
- 3 promptly and properly and minimizing any damage to the environment.
- 4 (7) The approval of the contingency plan shall be valid for five
- 5 years. Upon approval of a contingency plan, the department shall
- 6 provide to the person submitting the plan a statement indicating that
- 7 the plan has been approved, the facilities or vessels covered by the
- 8 plan, and other information the department determines should be
- 9 included.
- 10 (8) An owner or operator of a ((vessel, ship, or)) facility shall
- 11 notify the department in writing immediately of any significant change
- 12 of which it is aware affecting its contingency plan, including changes
- 13 in any factor set forth in this section or in rules adopted by the
- 14 department. The department may require the owner or operator to update
- 15 a contingency plan as a result of these changes.
- 16 (9) The department by rule shall require contingency plans to be
- 17 reviewed, updated, if necessary, and resubmitted to the department at
- 18 least once every five years.
- 19 (10) Approval of a contingency plan by the department does not
- 20 constitute an express assurance regarding the adequacy of the plan nor
- 21 constitute a defense to liability imposed under this chapter or other
- 22 state law.
- 23 <u>NEW SECTION.</u> **Sec. 203.** FACILITY OPERATION STANDARDS. (1) The
- 24 department by rule shall adopt standards for onshore and offshore
- 25 facilities regarding the equipment and operation of the facilities with
- 26 respect to the transfer, storage, and handling of oil to ensure that
- 27 the best achievable protection of the public health and the environment
- 28 is employed at all times. The department shall implement a program to
- 29 provide for the inspection of all onshore and offshore facilities on a

- 1 regular schedule to ensure that each facility is in compliance with the
- 2 standards.
- 3 (2) The department shall adopt rules for certification of
- 4 supervisory and other key personnel in charge of the transfer, storage,
- 5 and handling of oil at onshore and offshore facilities. The rules
- 6 shall include, but are not limited to:
- 7 (a) Minimum training requirements for all facility workers involved
- 8 in the transfer, storage, and handling of oil at a facility;
- 9 (b) Provisions for periodic renewal of certificates for supervisory
- 10 and other key personnel involved in the transfer, storage, and handling
- 11 of oil at the facility; and
- 12 (c) Continuing education requirements.
- 13 (3) The rules adopted by the department shall not conflict with or
- 14 modify standards imposed pursuant to federal or state laws regulating
- 15 worker safety.
- 16 <u>NEW SECTION.</u> **Sec. 204.** OPERATIONS MANUALS. (1) Each owner or
- 17 operator of an onshore or offshore facility shall prepare an operations
- 18 manual describing equipment and procedures involving the transfer,
- 19 storage, and handling of oil that the operator employs or will employ
- 20 for best achievable protection for the public health and the
- 21 environment and to prevent oil spills in the navigable waters. The
- 22 operations manual shall also describe equipment and procedures required
- 23 for all vessels to or from which oil is transferred through use of the
- 24 facility. The operations manual shall be submitted to the department
- 25 for approval.
- 26 (2) Every existing onshore and offshore facility shall prepare and
- 27 submit to the department its operations manual within eighteen months
- 28 after the department has adopted rules governing the content of the
- 29 manual.

- 1 (3) The department shall approve an operations manual for an
- 2 onshore or offshore facility if the manual complies with the rules
- 3 adopted by the department. If the department determines a manual does
- 4 not comply with the rules, it shall provide written reasons for the
- 5 decision. The owner or operator shall resubmit the manual within
- 6 ninety days of notification of the reasons for noncompliance,
- 7 responding to the reasons and incorporating any suggested
- 8 modifications.
- 9 (4) The approval of an operations manual shall be valid for five
- 10 years. The owner or operator of the facility shall notify the
- 11 department in writing immediately of any significant change in its
- 12 operations affecting its operations manual. The department may require
- 13 the owner or operator to modify its operations manual as a result of
- 14 these changes.
- 15 (5) All equipment and operations of an operator's onshore or
- 16 offshore facility shall be maintained and carried out in accordance
- 17 with the facility's operations manual. The owner or operator of the
- 18 facility shall ensure that all covered vessels docked at an onshore or
- 19 offshore facility comply with the terms of the operations manual for
- 20 the facility.
- 21 **Sec. 205.** RCW 90.48.373 and 1990 c 116 s 5 are each amended to
- 22 read as follows:
- The department shall annually publish an index of available, up-to-
- 24 date descriptions of prevention plans and contingency plans for oil
- 25 spills submitted and approved pursuant to section 201 of this 1991 act,
- 26 RCW 90.48.371 as recodified by this 1991 act, and sections 417 and 419
- 27 of this 1991 act and an inventory of equipment available for responding
- 28 to such spills.

- 1 Sec. 206. RCW 90.48.375 and 1990 c 116 s 7 are each amended to
- 2 read as follows:
- 3 (1) The provisions of contingency plans approved by the department
- 4 under RCW 90.48.371 as recodified by this 1991 act and prevention plans
- 5 approved by the department pursuant to section 201 of this 1991 act
- 6 shall be legally binding on those persons submitting them to the
- 7 department and on their successors, assigns, agents, and employees.
- 8 The superior court shall have jurisdiction to restrain a violation of,
- 9 compel specific performance of, or otherwise to enforce such plans upon
- 10 application by the department. The department may issue an order
- 11 pursuant to chapter 34.05 RCW requiring compliance with a contingency
- 12 plan or a prevention plan and may impose administrative penalties under
- 13 RCW 43.21B.300 for failure to comply with a plan. An order under this
- 14 section is not subject to review by the pollution control hearings
- 15 board as provided in RCW 43.21B.110.
- 16 (2)(a) Any person responsible or potentially responsible for a
- 17 discharge, all of the agents and employees of that person, the
- 18 operators of all vessels docked at an onshore or offshore facility that
- 19 is a source of a discharge, and all state and local agencies shall
- 20 carry out response and cleanup operations in accordance with applicable
- 21 contingency plans, unless directed otherwise by the director or the
- 22 coast guard. Except as provided in (b) of this subsection, the
- 23 responsible party, potentially responsible parties, their agents and
- 24 employees, the operators of all vessels docked at an onshore or
- 25 offshore facility that is the source of the discharge, and all state
- 26 and local agencies shall carry out whatever direction is given by the
- 27 director in connection with the response, containment, and cleanup of
- 28 the spill, if the directions are not in direct conflict with the
- 29 <u>directions of the coast guard.</u>

1 (b) If a responsible party or potentially responsible party 2 reasonably, and in good faith, believes that the directions or orders given by the director pursuant to (a) of this subsection will 3 substantially endanger the public safety or the environment, the party 4 may refuse to act in compliance with the orders or directions of the 5 6 director. The responsible party or potentially responsible party shall state, at the time of the refusal, the reasons why the party refuses to 7 follow the orders or directions of the director. The responsible party 8 9 or potentially responsible party shall give the director written notice 10 of the reasons for the refusal within forty-eight hours of refusing to follow the orders or directions of the director. In any civil or 11 criminal proceeding commenced pursuant to this section, the burden of 12 proof shall be on the responsible party or potentially responsible 13 14 party to demonstrate, by clear and convincing evidence, why the refusal 15 to follow the orders or directions of the director was justified under 16 the circumstances.

17 PART III

18 ENFORCEMENT

19 **Sec. 301.** RCW 90.48.376 and 1990 c 116 s 8 are each amended to 20 read as follows:

21 (1) Except as provided in subsection (2) of this section, it shall be unlawful for ((any person)) the owner or operator to knowingly and 22 23 intentionally operate in this state or on the waters of this state 24 ((a)) an onshore or offshore facility ((or covered vessel)) without an 25 approved contingency plan or an approved prevention plan as required by 26 ((RCW 90.48.371)) this chapter, or financial responsibility in 27 compliance with chapter 88.40 RCW and the federal oil pollution act of The first conviction under this section shall be a gross 28 1990.

- 1 misdemeanor under chapter 9A.20 RCW. A second or subsequent conviction
- 2 shall be a class C felony under chapter 9A.20 RCW.
- 3 (2) It shall not be unlawful for ((a person)) the owner or operator
- 4 to operate ((a)) an onshore or offshore facility ((or covered vessel))
- 5 if:
- 6 (a) The facility ((or covered vessel)) is not required to have a
- 7 contingency plan, spill prevention plan, or financial responsibility;
- 8 <u>or</u>
- 9 (b) ((A)) All required plans ((has)) have been submitted to the
- 10 department as required by RCW 90.48.371 as recodified by this 1991 act
- 11 and rules adopted by the department and the department is reviewing the
- 12 plan and has not denied approval((; or
- (c) The covered vessel has entered state waters after the United
- 14 States coast guard has determined that the vessel is in distress)).
- 15 (3) A ((facility)) <u>person</u> may rely on a copy of the statement
- 16 issued by the department pursuant to RCW 90.48.371(7) as recodified by
- 17 <u>this 1991 act</u> as evidence that ((the vessel)) <u>a facility</u> has an
- 18 approved contingency plan and the statement issued pursuant to section
- 19 201(5) of this 1991 act that a facility has an approved prevention
- 20 plan.
- 21 **Sec. 302.** RCW 90.48.377 and 1990 c 116 s 9 are each amended to
- 22 read as follows:
- 23 (1) ((Except as provided in subsection (4) of this section, it
- 24 shall be unlawful for a covered vessel to enter the waters of the state
- 25 without an approved contingency plan as provided in RCW 90.48.371. The
- 26 department may deny entry onto the waters of the state to any covered
- 27 vessel that does not have a contingency plan and is so required.
- 28 $\frac{(2)}{(2)}$) Except as provided in subsection $((\frac{4}{(4)}))$ of this section,
- 29 it shall be unlawful:

- 1 (a) For ((a)) the owner or operator to operate an onshore or
- 2 <u>offshore</u> facility ((to operate)) without an approved contingency plan
- 3 as required under RCW 90.48.371 as recodified by this 1991 act, a spill
- 4 prevention plan required by section 201 of this 1991 act, or financial
- 5 responsibility in compliance with chapter 88.40 RCW and the federal oil
- 6 pollution act of 1990; or
- 7 (b) For ((a)) the owner or operator of an onshore or offshore
- 8 facility ((or any other person)) to accept cargo or passengers from a
- 9 covered vessel that does not have an approved contingency plan or an
- 10 approved prevention plan required under ((RCW 90.48.371)) chapter 88.--
- 11 RCW (sections 414 through 436 of this 1991 act) or financial
- 12 responsibility in compliance with chapter 88.40 RCW and the federal oil
- 13 pollution act of 1990.
- 14 $((\frac{3}{1}))$ The department may notify the $(\frac{department}{department})$
- 15 licensing)) secretary of state to suspend the business license of any
- 16 onshore or offshore facility or other person that is in violation of
- 17 this section. The department may assess a civil penalty under RCW
- 18 43.21B.300 of up to one hundred thousand dollars against any person who
- 19 is in violation of this section. Each day that a facility((τ)) or
- 20 person((, or covered vessel)) is in violation of this section shall be
- 21 considered a separate violation.
- 22 (((4))) 1t shall not be unlawful for a ((covered vessel to))
- 23 operate on the waters of the state or a)) facility or other person to
- 24 operate or accept cargo or passengers from a covered vessel if:
- 25 (a) A contingency plan, a prevention plan, or financial
- 26 responsibility is not required for the facility ((or covered vessel));
- 27 <u>or</u>
- 28 (b) A contingency <u>and prevention</u> plan has been submitted to the
- 29 department as required by ((RCW 90.48.371)) this chapter and rules

- 1 adopted by the department and the department is reviewing the plan and
- 2 has not denied approval((; or
- 3 (c) The covered vessel has entered state waters after the United
- 4 States coast guard has determined that the vessel is in distress)).
- 5 (((5))) (4) Any person may rely on a copy of the statement issued
- 6 by the department pursuant to RCW 90.48.371(7) as recodified by this
- 7 1991 act as evidence that the ((vessel)) facility has an approved
- 8 contingency plan and the statement issued pursuant to section 201(5) of
- 9 this 1991 act as evidence that the facility has an approved spill
- 10 prevention plan. Any person may rely on a copy of the statement issued
- 11 by the office to section 419 of this 1991 act as evidence that the
- 12 <u>vessel</u> has an approved contingency plan and the statement issued
- 13 pursuant to section 417 of this 1991 act as evidence that the vessel
- 14 has an approved prevention plan.
- 15 **Sec. 303.** RCW 90.48.325 and 1970 ex.s. c 88 s 3 are each amended
- 16 to read as follows:
- 17 It shall be the obligation of any person owning or having control
- 18 over oil entering waters of the state in violation of RCW 90.48.320 as
- 19 recodified by this 1991 act to immediately collect and remove the same.
- 20 If it is not feasible to collect and remove, said person shall take all
- 21 practicable actions to contain, treat and disperse the same. The
- 22 director shall prohibit or restrict the use of any chemicals or other
- 23 dispersant or treatment materials proposed for use under this section
- 24 whenever it appears to ((him)) the director that use thereof would be
- 25 detrimental to the public interest.
- 26 <u>NEW SECTION.</u> **Sec. 304.** (1)(a) Notwithstanding any other
- 27 provision of law, a person is not liable for removal costs or damages
- 28 that result from actions taken or omitted to be taken in the course of

- 1 rendering care, assistance, or advice consistent with the national
- 2 contingency plan or as otherwise directed by the federal on-scene
- 3 coordinator or by the official within the department with
- 4 responsibility for oil spill response. This subsection (1)(a) does not
- 5 apply:
- 6 (i) To a responsible party;
- 7 (ii) With respect to personal injury or wrongful death; or
- 8 (iii) If the person is grossly negligent or engages in willful
- 9 misconduct.
- 10 (b) A responsible party is liable for any removal costs and damages
- 11 that another person is relieved of under (a) of this subsection.
- 12 (c) Nothing in this section affects the liability of a responsible
- 13 party for oil spill response under state law.
- 14 (2) For the purposes of this section:
- 15 (a) "Damages" means damages of any kind for which liability may
- 16 exist under the laws of this state resulting from, arising out of, or
- 17 related to the discharge or threatened discharge of oil.
- 18 (b) "Discharge" means any emission other than natural seepage,
- 19 intentional or unintentional, and includes, but is not limited to,
- 20 spilling, leaking, pumping, pouring, emitting, emptying, or dumping.
- 21 (c) "Federal on-scene coordinator" means the federal official
- 22 predesignated by the United States environmental protection agency or
- 23 the United States coast guard to coordinate and direct federal
- 24 responses under subpart D, or the official designated by the lead
- 25 agency to coordinate and direct removal under subpart E, of the
- 26 national contingency plan.
- 27 (d) "National contingency plan" means the national contingency plan
- 28 prepared and published under section 311(d) of the federal water
- 29 pollution control act (33 U.S.C. Sec. 1321(d)), as amended by the oil
- 30 pollution act of 1990 (P.L. 101-380, 104 Stat. 484 (1990)).

- 1 (e) "Oil" means oil of any kind or in any form, including, but not
- 2 limited to, petroleum, fuel oil, sludge, oil refuse, and oil mixed with
- 3 wastes other than dredged spoil.
- 4 (f) "Person" means an individual, corporation, partnership,
- 5 association, state, municipality, commission, or political subdivision
- 6 of a state, or any interstate body.
- 7 (g) "Removal costs" means the costs of removal that are incurred
- 8 after a discharge of oil has occurred or, in any case in which there is
- 9 a substantial threat of a discharge of oil, the costs to prevent,
- 10 minimize, or mitigate oil pollution from such an incident.
- 11 (h) "Responsible party" means a person liable under RCW 90.48.336
- 12 as recodified by this act.
- 13 **Sec. 305.** RCW 90.48.340 and 1987 c 109 s 148 are each amended to
- 14 read as follows:
- 15 The department shall investigate each activity or project conducted
- 16 under RCW 90.48.330 as recodified by this 1991 act to determine, if
- 17 possible, the circumstances surrounding the entry of oil into waters of
- 18 the state and the person or persons allowing said entry or responsible
- 19 for the act or acts which result in said entry. Whenever it appears to
- 20 the department, after investigation, that a specific person or persons
- 21 are responsible for the necessary expenses incurred by the state
- 22 pertaining to a project or activity as specified in RCW 90.48.335 as
- 23 recodified by this 1991 act, the department shall notify said person or
- 24 persons by appropriate order((: PROVIDED, That no order may be
- 25 issued)). The department may not issue an order pertaining to a
- 26 project or activity which was completed more than five years prior to
- 27 the date of the proposed issuance of the order. ((Said)) The order
- 28 shall state the findings of the department, the amount of necessary
- 29 expenses incurred ((by the department)) in conducting the project or

- activity, and a notice that said amount is due and payable immediately 1 upon receipt of said order. The department may, upon application from 2 the recipient of an order received within thirty days from the receipt 3 4 of the order, reduce or set aside in its entirety the amount due and payable, when it appears from the application, and from any further 5 6 investigation the department may desire to undertake, that a reduction or setting aside is just and fair under all the circumstances. If the 7 amount specified in the order issued by the department notifying said 8 person or persons is not paid within thirty days after receipt of 9 10 notice imposing the same, or if an application has been made within thirty days as herein provided and the amount provided in the order 11 issued by the department subsequent to such application is not paid 12 13 within fifteen days after receipt thereof, the attorney general, upon 14 request of the department, shall bring an action on behalf of the state in the superior court of Thurston county or any county in which the 15 person to which the order is directed does business, or in any other 16 17 court of competent jurisdiction, to recover the amount specified in the 18 final order of the department. No order issued under this section 19 shall be construed as an order within the meaning of RCW 43.21B.310 and 20 shall not be appealable to the hearings board. In any action to recover necessary expenses as herein provided said person shall be 21 relieved from liability for necessary expenses if ((he)) the person can 22 prove that the oil to which the necessary expenses relate entered the 23 waters of the state by causes set forth in RCW ((90.48.320(3)))24 90.48.320(2) as recodified by this 1991 act. 25
- 26 *Sec. 306. RCW 90.48.350 and 1990 c 116 s 20 are each amended to 28 read as follows:
- 29 <u>(1)</u> Except as otherwise provided in RCW 90.48.383, any person who 30 negligently discharges oil, or causes or permits the entry of the same,

- 1 shall incur, in addition to any other penalty as provided by law, a
- 2 penalty in an amount of up to twenty thousand dollars for every such
- 3 violation, and for each day the spill poses risks to the environment as
- 4 determined by the director.
- 5 <u>(2) An employee of the owner or operator of an offshore or onshore</u>
- 6 <u>facility or covered vessel shall be indemnified by the owner or</u>
- 7 operator of an offshore or onshore facility or covered vessel for any
- 8 <u>liability and costs of defense for any action brought under subsection</u>
- 9 (1) of this section where the employee was acting in the course of
- 10 <u>employment</u>, and in such case the owner or operator of the offshore or
- 11 <u>onshore facility or covered vessel shall be liable for the actions of</u>
- 12 <u>such employee</u>.
- 13 (3) Any person who intentionally or recklessly discharges or causes
- 14 or permits the entry of oil into the waters of the state shall incur,
- in addition to any other penalty authorized by law, a penalty of up to
- one hundred thousand dollars for every such violation and for each day
- 17 the spill poses risks to the environment as determined by the director.
- 18 (4) The amount of the penalty shall be determined by the director
- 19 after taking into consideration the gravity of the violation, the
- 20 previous record of the violator in complying, or failing to comply,
- 21 with the provisions of chapter 90.48 RCW, the speed and thoroughness of
- 22 the collection and removal of the oil, and such other considerations as
- 23 the director deems appropriate. Every act of commission or omission
- 24 which procures, aids or abets in the violation shall be considered a
- 25 violation under the provisions of this section and subject to the
- 26 penalty herein provided for. The penalty herein provided for shall be
- 27 imposed pursuant to RCW 43.21B.300.
- 28 *Sec. 306 was vetoed, see message at end of chapter.

1 PART IV

2 OFFICE OF MARINE SAFETY

3 <u>NEW SECTION.</u> **Sec. 401.** The legislature declares that

- 4 Washington's waters have irreplaceable value for the citizens of the
- 5 state. These waters are vital habitat for numerous and diverse marine
- 6 life and wildlife and the source of recreation, aesthetic pleasure, and
- 7 pride for Washington's citizens. These waters are also vital for much
- 8 of Washington's economic vitality.
- 9 The legislature finds that the transportation of oil on these
- 10 waters creates a great potential hazard to these important natural
- 11 resources. The legislature also finds that there is no state agency
- 12 responsible for maritime safety to ensure this state's interest in
- 13 preserving these resources.
- 14 The legislature therefore finds that in order to protect these
- 15 waters it is necessary to establish an office of marine safety which
- 16 will have the responsibility to promote the safety of marine
- 17 transportation in Washington.
- 18 <u>NEW SECTION.</u> **Sec. 402.** (1) There is hereby created an agency of
- 19 state government to be known as the office of marine safety. The
- 20 office shall be vested with all powers and duties transferred to it and
- 21 such other powers and duties as may be authorized by law. The main
- 22 administrative office of the office shall be located in the city of
- 23 Olympia. The administrator may establish administrative facilities in
- 24 other locations, if deemed necessary for the efficient operation of the
- 25 office, and if consistent with the principles set forth in subsection
- 26 (2) of this section.
- 27 (2) The office of marine safety shall be organized consistent with
- 28 the goals of providing state government with a focus in marine

- 1 transportation and serving the people of this state. The legislature
- 2 recognizes that the administrator needs sufficient organizational
- 3 flexibility to carry out the office's various duties. To the extent
- 4 practical, the administrator shall consider the following
- 5 organizational principles:
- 6 (a) Clear lines of authority which avoid functional duplication
- 7 within and between subelements of the office;
- 8 (b) A clear and simplified organizational design promoting
- 9 accessibility, responsiveness, and accountability to the legislature,
- 10 the consumer, and the general public; and
- 11 (c) Maximum span of control without jeopardizing adequate
- 12 supervision.
- 13 (3) The office shall provide leadership and coordination in
- 14 identifying and resolving threats to the safety of marine
- 15 transportation and the impact of marine transportation on the
- 16 environment:
- 17 (a) Working with other state agencies and local governments to
- 18 strengthen the state and local governmental partnership in providing
- 19 public protection;
- 20 (b) Providing expert advice to the executive and legislative
- 21 branches of state government;
- (c) Providing active and fair enforcement of rules;
- 23 (d) Working with other federal, state, and local agencies and
- 24 facilitating their involvement in planning and implementing marine
- 25 safety measures;
- 26 (e) Providing information to the public; and
- 27 (f) Carrying out such other related actions as may be appropriate
- 28 to this purpose.
- 29 (4) In accordance with the administrative procedure act, chapter
- 30 34.05 RCW, the office shall ensure an opportunity for consultation,

- 1 review, and comment before the adoption of standards, guidelines, and
- 2 rules.
- 3 (5) Consistent with the principles set forth in subsection (2) of
- 4 this section, the administrator may create such administrative
- 5 divisions, offices, bureaus, and programs within the office as the
- 6 administrator deems necessary. The administrator shall have complete
- 7 charge of and supervisory powers over the office, except where the
- 8 administrator's authority is specifically limited by law.
- 9 (6) The administrator shall appoint such personnel as are necessary
- 10 to carry out the duties of the office in accordance with chapter 41.06
- 11 RCW.
- 12 <u>NEW SECTION.</u> **Sec. 403.** The executive head and appointing
- 13 authority of the office shall be the administrator of marine safety.
- 14 The administrator shall be appointed by, and serve at the pleasure of,
- 15 the governor in accordance with RCW 43.17.020. The administrator
- 16 shall be paid a salary to be fixed by the governor in accordance with
- 17 RCW 43.03.040.
- 18 **Sec. 404.** RCW 42.17.2401 and 1991 c 3 s 293 are each amended to
- 19 read as follows:
- 20 For the purposes of RCW 42.17.240, the term "executive state
- 21 officer" includes:
- 22 (1) The chief administrative law judge, the director of
- 23 agriculture, the administrator of the office of marine safety, the
- 24 administrator of the Washington basic health plan, the director of the
- 25 department of services for the blind, the director of the state system
- 26 of community colleges, the director of community development, the
- 27 secretary of corrections, the director of ecology, the commissioner of
- 28 employment security, the chairman of the energy facility site

- evaluation council, the director of the energy office, the secretary of 1 2 the state finance committee, the director of financial management, the 3 director of fisheries, the executive secretary of the forest practices 4 appeals board, the director of the gambling commission, the director of general administration, the secretary of health, the administrator of 5 6 the Washington state health care authority, the executive secretary of the health care facilities authority, the executive secretary of the 7 higher education facilities authority, the director of the higher 8 9 education personnel board, the executive secretary of the horse racing 10 commission, the executive secretary of the human rights commission, the executive secretary of the indeterminate sentence review board, the 11 12 director of the department of information services, the director of the interagency committee for outdoor recreation, the executive director of 13 14 the state investment board, the director of labor and industries, the director of licensing, the director of the lottery commission, the 15 director of the office of minority and women's business enterprises, 16 17 the director of parks and recreation, the director of personnel, the 18 executive director of the public disclosure commission, the director of 19 retirement systems, the director of revenue, the secretary of social 20 and health services, the chief of the Washington state patrol, the executive secretary of the board of tax appeals, the director of trade 21 22 and economic development, the secretary of transportation, the secretary of the utilities and transportation commission, the director 23 24 of veterans affairs, the director of wildlife, the president of each of 25 the regional and state universities and the president of The Evergreen State College, each district and each campus president of each state 26 27 community college;
 - (2) Each professional staff member of the office of the governor;
 - (3) Each professional staff member of the legislature; and

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- 1 (4) Central Washington University board of trustees, board of 2 trustees of each community college, each member of the state board for 3 community college education, state convention and trade center board of directors, board of pilotage, committee for deferred compensation, 4 Eastern Washington University board of trustees, Washington economic 5 6 development finance authority, The Evergreen State College board of trustees, forest practices appeals board, forest practices board, 7 gambling commission, Washington health care facilities authority, 8 9 higher education coordinating board, higher education facilities 10 authority, higher education personnel board, horse racing commission, commission, 11 state housing finance commission, human rights indeterminate sentence review board, board of industrial insurance 12 appeals, information services board, interagency committee for outdoor 13 14 recreation, state investment board, liquor control board, lottery 15 commission, marine oversight board, oil and gas conservation committee, Pacific Northwest electric power and conservation planning council, 16 17 parks and recreation commission, personnel appeals board, personnel 18 board, pollution control hearings board, public disclosure commission, 19 public pension commission, shorelines hearing board, state employees' 20 benefits board, board of tax appeals, transportation commission, University of Washington board of regents, utilities and transportation 21 commission, Washington state maritime commission, Washington public 22 power supply system executive board, Washington State University board 23 24 of regents, Western Washington University board of trustees, and 25 wildlife commission.
- NEW SECTION. Sec. 405. In addition to any other powers granted the administrator, the administrator may:

- 1 (1) Adopt, in accordance with chapter 34.05 RCW, rules necessary to
- 2 carry out the provisions of this chapter and chapter 88.-- RCW
- 3 (sections 414 through 436 of this act);
- 4 (2) Appoint such advisory committees as may be necessary to carry
- 5 out the provisions of this chapter and chapter 88.-- RCW (sections 414
- 6 through 436 of this act). Members of such advisory committees are
- 7 authorized to receive travel expenses in accordance with RCW 43.03.050
- 8 and 43.03.060. The administrator shall review each advisory committee
- 9 within the jurisdiction of the office and each statutory advisory
- 10 committee on a biennial basis to determine if such advisory committee
- 11 is needed. The criteria specified in RCW 43.131.070 shall be used to
- 12 determine whether or not each advisory committee shall be continued;
- 13 (3) Undertake studies, research, and analysis necessary to carry
- 14 out the provisions of this chapter and chapter 88. -- RCW (sections 414
- 15 through 436 of this act);
- 16 (4) Delegate powers, duties, and functions of the department to
- 17 employees of the department as the secretary deems necessary to carry
- 18 out the provisions of this chapter and chapter 88.-- RCW (sections 414
- 19 through 436 of this act);
- 20 (5) Enter into contracts on behalf of the department to carry out
- 21 the purposes of this chapter and chapter 88.-- RCW (sections 414
- 22 through 436 of this act);
- 23 (6) Act for the state in the initiation of, or the participation
- 24 in, any intergovernmental program for the purposes of this chapter and
- 25 chapter 88.-- RCW (sections 414 through 436 of this act); or
- 26 (7) Accept gifts, grants, or other funds.
- 27 <u>NEW SECTION.</u> **Sec. 406.** The powers and duties of the department
- 28 of ecology and the director of ecology under chapter 90.48 RCW relating
- 29 to adoption of rules and approval of contingency plans for covered

- 1 vessels and adoption of model tow cable standards for tug boats and
- 2 barges are hereby transferred to the office of marine safety and the
- 3 administrator of the office of marine safety.
- 4 NEW SECTION. Sec. 407. (1) The administrator shall have full
- 5 authority to administer oaths and take testimony thereunder, to issue
- 6 subpoenas requiring the attendance of witnesses before the
- 7 administrator together with all books, memoranda, papers, and other
- 8 documents, articles or instruments, and to compel the disclosure by
- 9 such witnesses of all facts known to them relative to the matters under
- 10 investigation.
- 11 (2) Subpoenas issued in adjudicative proceedings shall be governed
- 12 by chapter 34.05 RCW.
- 13 (3) Subpoenas issued in the conduct of investigations required or
- 14 authorized by other statutory provisions or necessary in the
- 15 enforcement of other statutory provisions shall be governed by chapter
- 16 34.05 RCW.
- NEW SECTION. Sec. 408. All reports, documents, surveys, books,
- 18 records, files, papers, or written material in the possession of the
- 19 department of ecology pertaining to the powers, functions, and duties
- 20 transferred shall be delivered to the custody of the office of marine
- 21 safety. All cabinets, furniture, office equipment, motor vehicles, and
- 22 other tangible property employed by the department of ecology in
- 23 carrying out the powers, functions, and duties transferred shall be
- 24 made available to the office of marine safety. All funds, credits, or
- 25 other assets held in connection with the powers, functions, and duties
- 26 transferred shall be assigned to the office of marine safety.
- 27 Any appropriations made to the department of ecology for carrying
- 28 out the powers, functions, and duties transferred shall, on the

- 1 effective date of this section, be transferred and credited to the
- 2 office of marine safety.
- 3 Whenever any question arises as to the transfer of any personnel,
- 4 funds, books, documents, records, papers, files, equipment, or other
- 5 tangible property used or held in the exercise of the powers and the
- 6 performance of the duties and functions transferred, the director of
- 7 financial management shall make a determination as to the proper
- 8 allocation and certify the same to the state agencies concerned.
- 9 NEW SECTION. Sec. 409. All employees of the department of
- 10 ecology engaged in performing the powers, functions, and duties
- 11 transferred are transferred to the jurisdiction of the office of marine
- 12 safety. All employees classified under chapter 41.06 RCW, the state
- 13 civil service law, are assigned to the office of marine safety to
- 14 perform their usual duties upon the same terms as formerly, without any
- 15 loss of rights, subject to any action that may be appropriate
- 16 thereafter in accordance with the laws and rules governing state civil
- 17 service.
- 18 <u>NEW SECTION.</u> **Sec. 410.** All rules and all pending business
- 19 before the department of ecology pertaining to the powers, functions,
- 20 and duties transferred shall be continued and acted upon by the office
- 21 of marine safety. All existing contracts and obligations shall remain
- 22 in full force and shall be performed by the office of marine safety.
- 23 <u>NEW SECTION</u>. **Sec. 411**. The transfer of the powers, duties,
- 24 functions, and personnel of the department of ecology shall not affect
- 25 the validity of any act performed prior to the effective date of this
- 26 section.

- 1 <u>NEW SECTION.</u> **Sec. 412.** If apportionments of budgeted funds are
- 2 required because of the transfers directed by sections 408 through 411
- 3 of this act, the director of financial management shall certify the
- 4 apportionments to the agencies affected, the state auditor, and the
- 5 state treasurer. Each of these shall make the appropriate transfer and
- 6 adjustments in funds and appropriation accounts and equipment records
- 7 in accordance with the certification.
- 8 <u>NEW SECTION.</u> **Sec. 413.** Nothing contained in sections 406 and
- 9 408 through 412 of this act may be construed to alter any existing
- 10 collective bargaining unit or the provisions of any existing collective
- 11 bargaining agreement until the agreement has expired or until the
- 12 bargaining unit has been modified by action of the personnel board as
- 13 provided by law.
- 14 <u>NEW SECTION.</u> **Sec. 414.** DEFINITIONS. Unless the context clearly
- 15 requires otherwise, the definitions in this section apply throughout
- 16 this chapter.
- 17 (1) "Administrator" means the administrator of the office of marine
- 18 safety created in section 402 of this act.
- 19 (2) "Best achievable protection" means the highest level of
- 20 protection that can be achieved through the use of the best achievable
- 21 technology and those staffing levels, training procedures, and
- 22 operational methods that provide the greatest degree of protection
- 23 achievable. The administrator's determination of best achievable
- 24 protection shall be guided by the critical need to protect the state's
- 25 natural resources and waters, while considering (a) the additional
- 26 protection provided by the measures; (b) the technological
- 27 achievability of the measures; and (c) the cost of the measures.

- 1 (3) "Best achievable technology" means the technology that provides
- 2 the greatest degree of protection taking into consideration (a)
- 3 processes that are being developed, or could feasibly be developed,
- 4 given overall reasonable expenditures on research and development, and
- 5 (b) processes that are currently in use. In determining what is best
- 6 achievable technology, the administrator shall consider the
- 7 effectiveness, engineering feasibility, and commercial availability of
- 8 the technology.
- 9 (4) "Cargo vessel" means a self-propelled ship in commerce, other
- 10 than a tank vessel or a passenger vessel, of greater than three hundred
- 11 or more gross tons, including but not limited to, commercial fish
- 12 processing vessels and freighters.
- 13 (5) "Bulk" means material that is stored or transported in a loose,
- 14 unpackaged liquid, powder, or granular form capable of being conveyed
- 15 by a pipe, bucket, chute, or belt system.
- 16 (6) "Covered vessel" means a tank vessel, cargo vessel, or
- 17 passenger vessel.
- 18 (7) "Department" means the department of ecology.
- 19 (8) "Director" means the director of the department of ecology.
- 20 (9) "Discharge" means any spilling, leaking, pumping, pouring,
- 21 emitting, emptying, or dumping.
- 22 (10)(a) "Facility" means any structure, group of structures,
- 23 equipment, pipeline, or device, other than a vessel, located on or near
- 24 the navigable waters of the state that transfers oil in bulk to or from
- 25 a tank vessel or pipeline, that is used for producing, storing,
- 26 handling, transferring, processing, or transporting oil in bulk.
- 27 (b) A facility does not include any: (i) Railroad car, motor
- 28 vehicle, or other rolling stock while transporting oil over the
- 29 highways or rail lines of this state; (ii) retail motor vehicle motor
- 30 fuel outlet; (iii) facility that is operated as part of an exempt

- 1 agricultural activity as provided in RCW 82.04.330; (iv) underground
- 2 storage tank regulated by the department or a local government under
- 3 chapter 90.76 RCW; or (v) a marine fuel outlet that does not dispense
- 4 more than three thousand gallons of fuel to a ship that is not a
- 5 covered vessel, in a single transaction.
- 6 (11) "Marine facility" means any facility used for tank vessel
- 7 wharfage or anchorage, including any equipment used for the purpose of
- 8 handling or transferring oil in bulk to or from a tank vessel.
- 9 (12) "Navigable waters of the state" means those waters of the
- 10 state, and their adjoining shorelines, that are subject to the ebb and
- 11 flow of the tide and/or are presently used, have been used in the past,
- 12 or may be susceptible for use to transport intrastate, interstate, or
- 13 foreign commerce.
- 14 (13) "Office" means the office of marine safety established by
- 15 section 402 of this act.
- 16 (14) "Oil" or "oils" means any naturally occurring liquid
- 17 hydrocarbons at atmospheric temperature and pressure coming from the
- 18 earth, including condensate and natural gasoline, and any fractionation
- 19 thereof, including, but not limited to, crude oil, petroleum, gasoline,
- 20 fuel oil, diesel oil, oil sludge, oil refuse, and oil mixed with wastes
- 21 other than dredged spoil. Oil does not include any substance listed in
- 22 Table 302.4 of 40 C.F.R. Part 302 adopted August 14, 1989, under
- 23 section 101(14) of the federal comprehensive environmental response,
- 24 compensation, and liability act of 1980, as amended by P.L. 99-499.
- 25 (15) "Offshore facility" means any facility, as defined in
- 26 subsection (10) of this section, located in, on, or under any of the
- 27 navigable waters of the state, but does not include a facility any part
- 28 of which is located in, on, or under any land of the state, other than
- 29 submerged land. "Offshore facility" does not include a marine facility
- 30 as defined in subsection (11) of this section.

- 1 (16) "Onshore facility" means any facility, as defined in
- 2 subsection (10) of this section, any part of which is located in, on,
- 3 or under any land of the state, other than submerged land, that because
- 4 of its location, could reasonably be expected to cause substantial harm
- 5 to the environment by discharging oil into or on the navigable waters
- 6 of the state or the adjoining shorelines.
- 7 (17)(a) "Owner or operator" means (i) in the case of a vessel, any
- 8 person owning, operating, or chartering by demise, the vessel; (ii) in
- 9 the case of an onshore or offshore facility, any person owning or
- 10 operating the facility; and (iii) in the case of an abandoned vessel or
- 11 onshore or offshore facility, the person who owned or operated the
- 12 vessel or facility immediately before its abandonment.
- 13 (b) "Operator" does not include any person who owns the land
- 14 underlying a facility if the person is not involved in the operations
- 15 of the facility.
- 16 (18) "Passenger vessel" means a ship of greater than three hundred
- 17 or more gross tons or five hundred or more international gross tons
- 18 carrying passengers for compensation.
- 19 (19) "Person" means any political subdivision, government agency,
- 20 municipality, industry, public or private corporation, copartnership,
- 21 association, firm, individual, or any other entity whatsoever.
- 22 (20) "Ship" means any boat, ship, vessel, barge, or other floating
- 23 craft of any kind.
- 24 (21) "Spill" means an unauthorized discharge of oil into the waters
- 25 of the state.
- 26 (22) "Tank vessel" means a ship that is constructed or adapted to
- 27 carry, or that carries, oil in bulk as cargo or cargo residue, and
- 28 that:
- 29 (a) Operates on the waters of the state; or

- 1 (b) Transfers oil in a port or place subject to the jurisdiction of
- 2 this state.
- 3 (23) "Waters of the state" includes lakes, rivers, ponds, streams,
- 4 inland waters, underground water, salt waters, estuaries, tidal flats,
- 5 beaches and lands adjoining the seacoast of the state, sewers, and all
- 6 other surface waters and watercourses within the jurisdiction of the
- 7 state of Washington.
- 8 (24) "Worst case spill" means: (a) In the case of a vessel, a
- 9 spill of the entire cargo and fuel of the vessel complicated by adverse
- 10 weather conditions; and (b) in the case of an onshore or offshore
- 11 facility, the largest foreseeable spill in adverse weather conditions.
- 12 <u>NEW SECTION.</u> **Sec. 415.** COORDINATION WITH FEDERAL LAW. In
- 13 carrying out the purposes of this chapter, including the adoption of
- 14 rules for contingency plans, the administrator shall to the greatest
- 15 extent practicable implement this chapter in a manner consistent with
- 16 federal law.
- 17 <u>NEW SECTION.</u> **Sec. 416.** TANK VESSEL INSPECTIONS. (1) All tank
- 18 vessels entering the navigable waters of the state shall be subject to
- 19 inspection to assure that they comply with all applicable federal and
- 20 state standards.
- 21 (2) The office shall review the tank vessel inspection programs
- 22 conducted by the United States coast guard and other federal agencies
- 23 to determine if the programs as actually operated by those agencies
- 24 provide the best achievable protection to the waters of the state. If
- 25 the office determines that the tank vessel inspection programs
- 26 conducted by these agencies are not adequate to protect the state's
- 27 waters, it shall adopt rules for a state tank vessel inspection
- 28 program. The office shall adopt rules providing for a random review of

- 1 individual tank vessel inspections conducted by federal agencies. The
- 2 office may accept a tank vessel inspection report issued by another
- 3 state if that state's tank vessel inspection program is determined by
- 4 the office to be at least as protective of the public health and the
- 5 environment as the program adopted by the office.
- 6 (3) The state tank vessel inspection program shall ensure that all
- 7 tank vessels entering state waters are inspected at least annually. To
- 8 the maximum extent feasible, the state program shall consist of the
- 9 monitoring of existing tank vessel inspection programs conducted by the
- 10 federal government. The office shall consult with the coast guard
- 11 regarding the tank vessel inspection program. Any tank vessel
- 12 inspection conducted pursuant to this section shall be performed during
- 13 the vessel's scheduled stay in port.
- 14 (4) Any violation of coast guard or other federal regulations
- 15 uncovered during a state tank vessel inspection shall be immediately
- 16 reported to the appropriate agency.
- 17 <u>NEW SECTION.</u> **Sec. 417.** PREVENTION PLANS. (1) The owner or
- 18 operator for each tank vessel shall prepare and submit to the office an
- 19 oil spill prevention plan in conformance with the requirements of this
- 20 chapter. The plans shall be submitted to the office in the time and
- 21 manner directed by the office, but not later than January 1, 1993. The
- 22 spill prevention plan may be consolidated with a spill contingency plan
- 23 submitted pursuant to section 419 of this act. The office may accept
- 24 plans prepared to comply with other state or federal law as spill
- 25 prevention plans to the extent those plans comply with the requirements
- 26 of this chapter. The office, by rule, shall establish standards for
- 27 spill prevention plans. The rules shall be adopted not later than July
- 28 1, 1992.

- 1 (2) The spill prevention plan for a tank vessel or a fleet of tank
- 2 vessels operated by the same operator shall:
- 3 (a) Establish compliance with the federal oil pollution act of 1990
- 4 and state and federal financial responsibility requirements, if
- 5 applicable;
- 6 (b) State all discharges of oil of more than twenty-five barrels
- 7 from the vessel within the prior five years and what measures have been
- 8 taken to prevent a reoccurrence;
- 9 (c) Describe all accidents, collisions, groundings, and near miss
- 10 incidents in which the vessel has been involved in the prior five
- 11 years, analyze the causes, and state the measures that have been taken
- 12 to prevent a reoccurrence;
- 13 (d) Describe the vessel operations with respect to staffing
- 14 standards;
- 15 (e) Describe the vessel inspection program carried out by the owner
- 16 or operator of the vessel;
- 17 (f) Describe the training given to vessel crews with respect to
- 18 spill prevention;
- 19 (q) Establish compliance with federal drug and alcohol programs;
- 20 (h) Describe all spill prevention technology that has been
- 21 incorporated into the vessel;
- (i) Describe the procedures used by the vessel owner or operator to
- 23 ensure English language proficiency of at least one bridge officer
- 24 while on duty in waters of the state;
- 25 (j) Describe relevant prevention measures incorporated in any
- 26 applicable regional marine spill safety plan that have not been adopted
- 27 and the reasons for that decision; and
- 28 (k) Include any other information reasonably necessary to carry out
- 29 the purposes of this chapter required by rules adopted by the office.

- 1 (3) The office shall only approve a prevention plan if it provides
- 2 the best achievable protection from damages caused by the discharge of
- 3 oil into the waters of the state and if it determines that the plan
- 4 meets the requirements of this section and rules adopted by the office.
- 5 (4) Upon approval of a prevention plan, the office shall provide to
- 6 the person submitting the plan a statement indicating that the plan has
- 7 been approved, the vessels covered by the plan, and other information
- 8 the office determines should be included.
- 9 (5) The approval of a prevention plan shall be valid for five
- 10 years. An owner or operator of a tank vessel shall notify the office
- 11 in writing immediately of any significant change of which it is aware
- 12 affecting its prevention plan, including changes in any factor set
- 13 forth in this section or in rules adopted by the office. The office
- 14 may require the owner or operator to update a prevention plan as a
- 15 result of these changes.
- 16 (6) The office by rule shall require prevention plans to be
- 17 reviewed, updated, if necessary, and resubmitted to the office at least
- 18 once every five years.
- 19 (7) Approval of a prevention plan by the office does not constitute
- 20 an express assurance regarding the adequacy of the plan nor constitute
- 21 a defense to liability imposed under this chapter or other state law.
- 22 (8) This section does not authorize the office to modify the terms
- 23 of a collective bargaining agreement.
- 24 NEW SECTION. Sec. 418. VESSEL SCREENING. (1) In order to ensure
- 25 the safety of marine transportation within the navigable waters of the
- 26 state and to protect the state's natural resources, the administrator
- 27 shall adopt rules by July 1, 1992, for determining whether cargo
- 28 vessels and passenger vessels entering the navigable waters of the

- 1 state pose a substantial risk of harm to the public health and safety
- 2 and the environment.
- 3 (2) The rules adopted by the administrator pursuant to this section
- 4 may include, but are not limited to:
- 5 (a) Available information to examine for evidence that a cargo or
- 6 passenger vessel may pose a substantial risk to safe marine
- 7 transportation or the state's natural resources, including, vessel
- 8 casualty lists, United States coast guard casualty reports, maritime
- 9 insurance ratings, the index of contingency plans compiled by the
- 10 department of ecology, other data gathered by the office or the
- 11 maritime commission, or any other resources;
- 12 (b) A request to the United States coast guard to deny a cargo
- 13 vessel or passenger vessel entry into the navigable waters of the
- 14 state, if the vessel poses a substantial environmental risk;
- 15 (c) A notice to the state's spill response system that a cargo or
- 16 passenger vessel entering the state's navigable waters poses a
- 17 substantial environmental risk;
- 18 (d) A vessel inspection for vessels that may pose a substantial
- 19 environmental risk, to determine whether a cargo vessel or passenger
- 20 vessel complies with applicable state or federal laws. Any vessel
- 21 inspection conducted pursuant to this section shall be performed during
- 22 the vessel's scheduled stay in port; and
- 23 (e) Enforcement actions.
- 24 <u>NEW SECTION.</u> **Sec. 419.** CONTINGENCY PLANS. (1) Each covered
- 25 vessel shall have a contingency plan for the containment and cleanup of
- 26 oil spills from the covered vessel into the waters of the state and for
- 27 the protection of fisheries and wildlife, natural resources, and public
- 28 and private property from such spills. The office shall by rule adopt
- 29 and periodically revise standards for the preparation of contingency

- 1 plans. The office shall require contingency plans, at a minimum, to
- 2 meet the following standards:
- 3 (a) Include full details of the method of response to spills of
- 4 various sizes from any vessel which is covered by the plan;
- 5 (b) Be designed to be capable in terms of personnel, materials, and
- 6 equipment, of promptly and properly, to the maximum extent practicable,
- 7 as defined by the office removing oil and minimizing any damage to the
- 8 environment resulting from a worst case spill;
- 9 (c) Provide a clear, precise, and detailed description of how the
- 10 plan relates to and is integrated into relevant contingency plans which
- 11 have been prepared by cooperatives, ports, regional entities, the
- 12 state, and the federal government;
- 13 (d) Provide procedures for early detection of spills and timely
- 14 notification of such spills to appropriate federal, state, and local
- 15 authorities under applicable state and federal law;
- 16 (e) State the number, training preparedness, and fitness of all
- 17 dedicated, prepositioned personnel assigned to direct and implement the
- 18 plan;
- 19 (f) Incorporate periodic training and drill programs to evaluate
- 20 whether personnel and equipment provided under the plan are in a state
- 21 of operational readiness at all times;
- 22 (g) Describe important features of the surrounding environment,
- 23 including fish and wildlife habitat, environmentally sensitive areas,
- 24 and public facilities. The departments of ecology, fisheries,
- 25 wildlife, and natural resources, upon request, shall provide
- 26 information that they have available to assist in preparing this
- 27 description;
- 28 (h) State the means of protecting and mitigating effects on the
- 29 environment, including fish, marine mammals, and other wildlife, and

- 1 ensure that implementation of the plan does not pose unacceptable risks
- 2 to the public or the environment;
- 3 (i) Establish guidelines for the use of equipment by the crew of
- 4 a vessel to minimize vessel damage, stop or reduce any spilling from
- 5 the vessel, and, only when appropriate and only when vessel safety is
- 6 assured, contain and clean up the spilled oil;
- 7 (j) Provide arrangements for the prepositioning of spill
- 8 containment and cleanup equipment and trained personnel at strategic
- 9 locations from which they can be deployed to the spill site to promptly
- 10 and properly remove the spilled oil;
- 11 (k) Provide arrangements for enlisting the use of qualified and
- 12 trained cleanup personnel to implement the plan;
- 13 (1) Provide for disposal of recovered spilled oil in accordance
- 14 with local, state, and federal laws;
- 15 (m) Until a spill prevention plan has been submitted pursuant to
- 16 section 417 of this act, state the measures that have been taken to
- 17 reduce the likelihood that a spill will occur, including but not
- 18 limited to, design and operation of a vessel, training of personnel,
- 19 number of personnel, and backup systems designed to prevent a spill;
- 20 (n) State the amount and type of equipment available to respond to
- 21 a spill, where the equipment is located, and the extent to which other
- 22 contingency plans rely on the same equipment; and
- 23 (o) If the department of ecology has adopted rules permitting the
- 24 use of dispersants, the circumstances, if any, and the manner for the
- 25 application of the dispersants in conformance with the department's
- 26 rules.
- 27 (2)(a) The owner or operator of a tank vessel of three thousand
- 28 gross tons or more shall submit a contingency plan to the office within
- 29 six months after the office adopts rules establishing standards for
- 30 contingency plans under subsection (1) of this section.

- 1 (b) Contingency plans for all other covered vessels shall be
- 2 submitted to the office within eighteen months after the office has
- 3 adopted rules under subsection (1) of this section. The office may
- 4 adopt a schedule for submission of plans within the eighteen-month
- 5 period.
- 6 (3)(a) The owner or operator of a tank vessel or of the facilities
- 7 at which the vessel will be unloading its cargo shall submit the
- 8 contingency plan for the tank vessel. Subject to conditions imposed by
- 9 the office, the owner or operator of a facility may submit a single
- 10 contingency plan for tank vessels of a particular class that will be
- 11 unloading cargo at the facility.
- 12 (b) The contingency plan for a cargo vessel or passenger vessel may
- 13 be submitted by the owner or operator of the cargo vessel or passenger
- 14 vessel, by the agent for the vessel resident in this state, or by the
- 15 Washington state maritime commission pursuant to RCW 88.44.020.
- 16 Subject to conditions imposed by the office, the owner, operator, or
- 17 agent may submit a single contingency plan for cargo vessels or
- 18 passenger vessels of a particular class.
- 19 (c) A person who has contracted with a covered vessel to provide
- 20 containment and cleanup services and who meets the standards
- 21 established pursuant to RCW 90.48.372 as recodified by this act, may
- 22 submit the plan for any covered vessel for which the person is
- 23 contractually obligated to provide services. Subject to conditions
- 24 imposed by the office, the person may submit a single plan for more
- 25 than one covered vessel.
- 26 (4) A contingency plan prepared for an agency of the federal
- 27 government or another state that satisfies the requirements of this
- 28 section and rules adopted by the office may be accepted by the office
- 29 as a contingency plan under this section. The office shall assure that
- 30 to the greatest extent possible, requirements for contingency plans

- 1 under this section are consistent with the requirements for contingency
- 2 plans under federal law.
- 3 (5) In reviewing the contingency plans required by this section,
- 4 the office shall consider at least the following factors:
- 5 (a) The adequacy of containment and cleanup equipment, personnel,
- 6 communications equipment, notification procedures and call down lists,
- 7 response time, and logistical arrangements for coordination and
- 8 implementation of response efforts to remove oil spills promptly and
- 9 properly and to protect the environment;
- 10 (b) The nature and amount of vessel traffic within the area covered
- 11 by the plan;
- 12 (c) The volume and type of oil being transported within the area
- 13 covered by the plan;
- 14 (d) The existence of navigational hazards within the area covered
- 15 by the plan;
- 16 (e) The history and circumstances surrounding prior spills of oil
- 17 within the area covered by the plan;
- 18 (f) The sensitivity of fisheries and wildlife and other natural
- 19 resources within the area covered by the plan;
- 20 (g) Relevant information on previous spills contained in on-scene
- 21 coordinator reports prepared by the director; and
- 22 (h) The extent to which reasonable, cost-effective measures to
- 23 prevent a likelihood that a spill will occur have been incorporated
- 24 into the plan.
- 25 (6) The office shall approve a contingency plan only if it
- 26 determines that the plan meets the requirements of this section and
- 27 that, if implemented, the plan is capable, in terms of personnel,
- 28 materials, and equipment, of removing oil promptly and properly and
- 29 minimizing any damage to the environment.

- 1 (7) The approval of the contingency plan shall be valid for five
- 2 years. Upon approval of a contingency plan, the office shall provide
- 3 to the person submitting the plan a statement indicating that the plan
- 4 has been approved, the vessels covered by the plan, and other
- 5 information the office determines should be included.
- 6 (8) An owner or operator of a covered vessel shall notify the
- 7 office in writing immediately of any significant change of which it is
- 8 aware affecting its contingency plan, including changes in any factor
- 9 set forth in this section or in rules adopted by the office. The
- 10 office may require the owner or operator to update a contingency plan
- 11 as a result of these changes.
- 12 (9) The office by rule shall require contingency plans to be
- 13 reviewed, updated, if necessary, and resubmitted to the office at least
- 14 once every five years.
- 15 (10) Approval of a contingency plan by the office does not
- 16 constitute an express assurance regarding the adequacy of the plan nor
- 17 constitute a defense to liability imposed under this chapter or other
- 18 state law.
- 19 <u>NEW SECTION.</u> **Sec. 420.** The provisions of prevention plans and
- 20 contingency plans approved by the office pursuant to this chapter shall
- 21 be legally binding on those persons submitting them to the office and
- 22 on their successors, assigns, agents, and employees. The superior
- 23 court shall have jurisdiction to restrain a violation of, compel
- 24 specific performance of, or otherwise to enforce such plans upon
- 25 application by the office. The office may issue an order pursuant to
- 26 chapter 34.05 RCW requiring compliance with a contingency plan or a
- 27 prevention plan and may impose administrative penalties for failure to
- 28 comply with a plan.

- 1 <u>NEW SECTION.</u> **Sec. 421.** (1) Except as provided in subsection (2)
- 2 of this section, it shall be unlawful for the owner or operator to
- 3 knowingly and intentionally operate in this state or on the waters of
- 4 this state a covered vessel without an approved contingency plan or an
- 5 approved prevention plan as required by this chapter, or financial
- 6 responsibility in compliance with chapter 88.40 RCW and the federal oil
- 7 pollution act of 1990. The first conviction under this section shall
- 8 be a gross misdemeanor under chapter 9A.20 RCW. A second or subsequent
- 9 conviction shall be a class C felony under chapter 9A.20 RCW.
- 10 (2) It shall not be unlawful for the owner or operator to operate
- 11 a covered vessel if:
- 12 (a) The covered vessel is not required to have a contingency plan,
- 13 spill prevention plan, or financial responsibility;
- 14 (b) All required plans have been submitted to the office as
- 15 required by this chapter and rules adopted by the office and the office
- 16 is reviewing the plan and has not denied approval; or
- 17 (c) The covered vessel has entered state waters after the United
- 18 States coast guard has determined that the vessel is in distress.
- 19 (3) A person may rely on a copy of the statement issued by the
- 20 office pursuant to section 419 of this act as evidence that a vessel
- 21 has an approved contingency plan and the statement issued pursuant to
- 22 section 417 of this act that a vessel has an approved prevention plan.
- NEW SECTION. Sec. 422. (1) Except as provided in subsection (4)
- 24 of this section, it shall be unlawful for a covered vessel to enter the
- 25 waters of the state without an approved contingency plan required by
- 26 section 419 of this act, a spill prevention plan required by section
- 27 417 of this act, or financial responsibility in compliance with chapter
- 28 88.40 RCW and the federal oil pollution act of 1990. The office may
- 29 deny entry onto the waters of the state to any covered vessel that does

- 1 not have a required contingency or spill prevention plan or financial
- 2 responsibility.
- 3 (2) Except as provided in subsection (4) of this section, it shall
- 4 be unlawful for a covered vessel to transfer oil to an onshore or
- 5 offshore facility that does not have an approved contingency plan
- 6 required under RCW 90.48.371 as recodified by this act, a spill
- 7 prevention plan required by section 201 of this act, or financial
- 8 responsibility in compliance with chapter 88.40 RCW and the federal oil
- 9 pollution act of 1990.
- 10 (3) The administrator may assess a civil penalty of up to one
- 11 hundred thousand dollars against the owner or operator of a vessel who
- 12 is in violation of this section. Each day that the owner or operator
- 13 of a covered vessel is in violation of this section shall be considered
- 14 a separate violation.
- 15 (4) It shall not be unlawful for a covered vessel to operate on the
- 16 waters of the state if:
- 17 (a) A contingency plan, a prevention plan, or financial
- 18 responsibility is not required for the covered vessel;
- 19 (b) A contingency plan and prevention plan has been submitted to
- 20 the office as required by this chapter and rules adopted by the office
- 21 and the office is reviewing the plan and has not denied approval; or
- 22 (c) The covered vessel has entered state waters after the United
- 23 States coast guard has determined that the vessel is in distress.
- 24 (5) Any person may rely on a copy of the statement issued by the
- 25 office to section 419 of this act as evidence that the vessel has an
- 26 approved contingency plan and the statement issued pursuant to section
- 27 417 of this act as evidence that the vessel has an approved spill
- 28 prevention plan.

- 1 NEW SECTION. Sec. 423. NOTIFICATION OF ACCIDENTS AND NEAR MISS
- 2 INCIDENTS. (1) In order to assist the state in identifying areas of
- 3 the navigable waters of the state needing special attention, the owner
- 4 or operator of a covered vessel shall notify the coast guard within one
- 5 hour:
- 6 (a) Of the disability of the covered vessel if the disabled vessel
- 7 is within twelve miles of the shore of the state; and
- 8 (b) Of a collision or a near miss incident within twelve miles of
- 9 the shore of the state.
- 10 (2) The division of emergency management of the department of
- 11 community development and the office shall request the coast guard to
- 12 notify the division of emergency management as soon as possible after
- 13 the coast guard receives notice of a disabled covered vessel or of a
- 14 collision or near miss incident within twelve miles of the shore of the
- 15 state. The office shall negotiate an agreement with the coast guard
- 16 governing procedures for coast guard notification to the state
- 17 regarding disabled covered vessels and collisions and near miss
- 18 incidents.
- 19 (3) The office shall prepare a summary of the information collected
- 20 under this section and provide the summary to the regional marine
- 21 safety committees, the coast guard, and others in order to identify
- 22 problems with the marine transportation system.
- 23 (4) For the purposes of this section:
- 24 (a) A tank vessel or cargo vessel is considered disabled if any of
- 25 the following occur:
- 26 (i) Any accidental or intentional grounding;
- (ii) The total or partial failure of the main propulsion or primary
- 28 steering or any component or control system that causes a reduction in
- 29 the maneuvering capabilities of the vessel;

- 1 (iii) An occurrence materially and adversely affecting the vessel's
- 2 seaworthiness or fitness for service, including but not limited to,
- 3 fire, flooding, or collision with another vessel;
- 4 (iv) Any other occurrence that creates the serious possibility of
- 5 an oil spill or an occurrence that may result in such a spill.
- 6 (b) A barge is considered disabled if any of the following occur:
- 7 (i) The towing mechanism becomes disabled;
- 8 (ii) The towboat towing the barge becomes disabled through
- 9 occurrences defined in (a) of this subsection.
- 10 (c) A near miss incident is an incident that requires the pilot or
- 11 master of a covered vessel to take evasive actions or make significant
- 12 course corrections in order to avoid a collision with another ship or
- 13 to avoid a grounding as required by the international rules of the
- 14 road.
- 15 (5) Failure of any person to make a report under this section shall
- 16 not be used as the basis for the imposition of any fine or penalty.
- 17 <u>NEW SECTION.</u> **Sec. 424.** REGIONAL MARINE SAFETY COMMITTEES. (1)
- 18 The office shall establish regional marine safety committees at least
- 19 for the Strait of Juan de Fuca/Northern Puget Sound, Southern Puget
- 20 Sound, and Grays Harbor/Pacific coast. It is the intent of the
- 21 legislature that the office also establish a regional marine safety
- 22 committee jointly with the state of Oregon for the Columbia river. The
- 23 office by rule shall establish the boundaries of the committees.
- 24 (2) The administrator shall appoint to each regional committee for
- 25 a term of three years six persons representing a cross section of
- 26 interests and the public with an interest in maritime transportation
- 27 and environmental issues.
- 28 (3) The administrator or his or her designee shall chair each of
- 29 the regional committees. Each member of the committee shall be

- 1 reimbursed for actual and necessary expenses incurred in the
- 2 performance of committee duties in accordance with RCW 43.03.250.
- 3 (4) Each regional committee shall be responsible for planning for
- 4 the safe navigation and operation of tankers, barges, and other vessels
- 5 within each region. Each committee shall prepare a regional marine
- 6 safety plan, encompassing all vessel traffic within the region. The
- 7 coast guard, the federal environmental protection agency, the army
- 8 corps of engineers, and the navy shall be invited to attend the
- 9 meetings of each marine regional safety committee.
- 10 (5) The administrator shall adopt rules and guidelines for regional
- 11 marine safety plans in consultation with affected parties. The rules
- 12 shall require the committees to establish subcommittees to involve all
- 13 interested parties in the development of the plans and to require the
- 14 committees to include a summary of public comments and any minority
- 15 reports with recommendations submitted to the administrator. The rules
- 16 shall also require the plans to consider all of the following:
- 17 (a) Requirements for tug escorts of tankers and other commercial
- 18 vessels, and speed limits for tankers and other vessels in addition to
- 19 the requirements imposed by statute;
- 20 (b) A review and evaluation of the adequacy of and any changes
- 21 needed in:
- 22 (i) Anchorage designations and sounding checks;
- 23 (ii) Communications systems;
- 24 (iii) Commercial and recreational fishing, recreational boaters,
- 25 and other small vessel congestion in shipping lanes; and
- 26 (iv) Placement and effectiveness of navigational aids, channel
- 27 design plans, and the traffic and routings from port construction and
- 28 dredging projects;
- 29 (c) Procedures for routing vessels during emergencies that impact
- 30 navigation;

- 1 (d) Management requirements for control bridges;
- 2 (e) Special protection for environmentally sensitive areas;
- 3 (f) Suggested mechanisms to ensure that the provisions of the plan
- 4 are fully and regularly enforced; and
- 5 (g) A recommendation as to whether establishing or expanding vessel
- 6 traffic safety systems within the regions is desirable.
- 7 (6) Each regional marine safety plan shall be submitted to the
- 8 office for approval within one year after the regional marine safety
- 9 committee is established. The office shall review the plans for
- 10 consistency with the rules and guidelines and shall approve the plans
- 11 or give reasons for their disapproval. If a regional marine safety
- 12 committee does not submit a regional marine safety plan to the office
- 13 within one year after the committee is established, the office, after
- 14 consulting with affected interests, may adopt a plan for the region
- 15 that meets the requirements of subsection (5) of this section.
- 16 (7) Upon approval of a plan, the office shall implement those
- 17 elements of the plan over which the state has authority. If federal
- 18 authority or action is required, the office shall petition the
- 19 appropriate agency or congress.
- 20 (8) Not later than July 1st of each even-numbered year each
- 21 regional marine safety committee shall report its findings and
- 22 recommendations to the marine oversight board established in section
- 23 501 of this act and the office concerning vessel traffic safety in its
- 24 region and any recommendations for improving tanker, barge, and other
- 25 vessel safety in the region by amending the regional marine safety
- 26 plan. The regional committees shall also provide technical assistance
- 27 to the marine oversight board.
- 28 (9) The regional safety committees shall recommend to the office
- 29 the need for, and the structure and design of, an emergency response
- 30 system for the Strait of Juan de Fuca and the Pacific coast.

- 1 <u>NEW SECTION.</u> **Sec. 425.** TANK VESSEL RESPONSE EQUIPMENT STANDARDS.
- 2 The office may adopt rules including but not limited to standards for
- 3 spill response equipment to be maintained on tank vessels. The
- 4 standards adopted under this section shall be consistent with spill
- 5 response equipment standards adopted by the United States coast guard.
- 6 <u>NEW SECTION.</u> **Sec. 426.** EMERGENCY RESPONSE SYSTEM. An emergency
- 7 response system for the Strait of Juan de Fuca shall be established by
- 8 July 1, 1992. In establishing the emergency response system, the
- 9 administrator shall consider the recommendations of the regional marine
- 10 safety committees. The administrator shall also consult with the
- 11 province of British Columbia regarding its participation in the
- 12 emergency response system.
- 13 <u>NEW SECTION.</u> **Sec. 427.** CAPTIONS NOT LAW. Section headings as
- 14 used in this chapter do not constitute any part of the law.
- 15 NEW SECTION. Sec. 428. UNIFIED AND CONSISTENT PLANNING. The
- 16 office and the department shall adopt an interagency agreement in
- 17 accordance with chapter 39.34 RCW to divide responsibilities for the
- 18 regulation of marine facilities to ensure that no duplication of
- 19 regulatory responsibilities occurs.
- 20 <u>NEW SECTION.</u> **Sec. 429.** On or before November 15, 1996, the
- 21 legislative budget committee shall prepare a report to the legislature
- 22 on the means for future implementation of the provisions in chapter
- 23 88.-- RCW (sections 414 through 436 of this act).
- 24 <u>NEW SECTION.</u> **Sec. 430.** The office of marine safety is hereby
- 25 abolished and its powers, duties, and functions are hereby transferred

- 1 to the department of ecology. All references to the administrator or
- 2 office of marine safety in the Revised Code of Washington shall be
- 3 construed to mean the director or department of ecology.
- 4 NEW SECTION. Sec. 431. All reports, documents, surveys, books,
- 5 records, files, papers, or written material in the possession of the
- 6 office of marine safety shall be delivered to the custody of the
- 7 department of ecology. All cabinets, furniture, office equipment,
- 8 motor vehicles, and other tangible property employed by the office of
- 9 marine safety shall be made available to the department of ecology.
- 10 All funds, credits, or other assets held by the office of marine safety
- 11 shall be assigned to the department of ecology.
- 12 Any appropriations made to the office of marine safety shall, on
- 13 the effective date of this section, be transferred and credited to the
- 14 department of ecology.
- Whenever any question arises as to the transfer of any personnel,
- 16 funds, books, documents, records, papers, files, equipment, or other
- 17 tangible property used or held in the exercise of the powers and the
- 18 performance of the duties and functions transferred, the director of
- 19 financial management shall make a determination as to the proper
- 20 allocation and certify the same to the state agencies concerned.
- 21 <u>NEW SECTION.</u> **Sec. 432.** All employees of the office of marine
- 22 safety are transferred to the jurisdiction of the department of
- 23 ecology. All employees classified under chapter 41.06 RCW, the state
- 24 civil service law, are assigned to the department of ecology to perform
- 25 their usual duties upon the same terms as formerly, without any loss of
- 26 rights, subject to any action that may be appropriate thereafter in
- 27 accordance with the laws and rules governing state civil service.

- 1 <u>NEW SECTION.</u> **Sec. 433.** All rules and all pending business
- 2 before the office of marine safety shall be continued and acted upon by
- 3 the department of ecology. All existing contracts and obligations
- 4 shall remain in full force and shall be performed by the department of
- 5 ecology.
- 6 <u>NEW SECTION.</u> **Sec. 434.** The transfer of the powers, duties,
- 7 functions, and personnel of the office of marine safety shall not
- 8 affect the validity of any act performed prior to the effective date of
- 9 this section.
- 10 <u>NEW SECTION.</u> **Sec. 435.** If apportionments of budgeted funds are
- 11 required because of the transfers directed by sections 431 through 434
- 12 of this act, the director of financial management shall certify the
- 13 apportionments to the agencies affected, the state auditor, and the
- 14 state treasurer. Each of these shall make the appropriate transfer and
- 15 adjustments in funds and appropriation accounts and equipment records
- 16 in accordance with the certification.
- 17 <u>NEW SECTION.</u> **Sec. 436.** Nothing contained in sections 430
- 18 through 435 of this act may be construed to alter any existing
- 19 collective bargaining unit or the provisions of any existing collective
- 20 bargaining agreement until the agreement has expired or until the
- 21 bargaining unit has been modified by action of the personnel board as
- 22 provided by law.
- 23 **Sec. 437.** RCW 90.48.385 and 1990 c 116 s 16 are each amended to
- 24 read as follows:
- 25 ((The department of ecology shall study standards for the manner in
- 26 which, and the equipment with which, tow boats may tow barges carrying

- 1 oil or hazardous substances as cargo or cargo residue.)) The regional
- 2 marine safety committees established pursuant to section 424 of this
- 3 1991 act shall study federal requirements for tow equipment for barges
- 4 <u>carrying oil in bulk.</u> The <u>committees shall review</u> standards ((shall
- 5 address but are not limited to)) for: Wire rope specifications,
- 6 catenary, the design of related on-board equipment, number of cables,
- 7 ((and)) back-up or barge retrieval systems in case of cable break, and
- 8 the operation, maintenance, and inspection of cables and other tow
- 9 <u>equipment</u>.
- 10 ((The department shall seek voluntary compliance with such
- 11 standards.
- 12 Finally, the department shall study state jurisdiction over and
- 13 liability of mandatory compliance with such standards. The department
- 14 shall report to the appropriate standing committees of the legislature
- 15 by July 1, 1991, recommendations regarding mandatory compliance with
- 16 such standards.))
- 17 The committees shall submit their report to the office within one
- 18 year after the committees are established. The report shall include a
- 19 recommendation on whether the office should adopt standards for tow
- 20 equipment and its maintenance, operation, and inspection. If there is
- 21 a recommendation that the office adopt standards, the recommended
- 22 standards shall also be included in the report.
- 23 Sec. 438. RCW 90.48.510 and 1987 c 479 s 2 are each amended to
- 24 read as follows:
- 25 ((After June 30, 1988,)) Any person or facility conducting ship
- 26 refueling and bunkering operations, or the lightering of petroleum
- 27 products, and any person or facility transferring oil between an
- 28 onshore or offshore facility and a tank vessel shall have containment
- 29 and recovery equipment readily available for deployment in the event of

the discharge of oil into the waters of the state and shall deploy the 1 2 containment and recovery equipment in accordance with standards adopted 3 by the office. All persons conducting refueling, bunkering, or 4 lightering operations, or oil transfer operations shall be trained in 5 the use and deployment of oil spill containment and recovery equipment. 6 ((After examining existing equipment locations, the methods and conditions of deployment, and accessibility of any federal or other 7 8 publicly or privately owned and operated containment and recovery 9 equipment or systems, and reviewing federal, state, or local laws, 10 rules, or regulations and ordinances governing refueling, bunkering, or lightering of petroleum products,)). The ((department of ecology may)) 11 office shall adopt rules as necessary to carry out the provisions of 12 13 this section. The rules shall include standards for the circumstances 14 under which containment equipment should be deployed. An onshore or 15 offshore facility shall include the procedures used to contain and recover discharges in the facility's contingency plan. It is the 16 17 responsibility of the person providing bunkering, refueling, or lightering services to provide any containment or recovery equipment 18 required under this section. This section does not apply to a person 19 20 operating a ship for personal pleasure or for recreational purposes.

21 PART V

22 MARINE OVERSIGHT BOARD

NEW SECTION. Sec. 501. MARINE OVERSIGHT BOARD. (1) The oil marine oversight board is established to provide independent oversight of the actions of the federal government, industry, the department, the office, and other state agencies with respect to oil spill prevention and response for covered vessels and onshore and offshore facilities.

- (2)(a) The board may, at its own discretion, study any aspect of 1 2 oil spill prevention and response for covered vessels and onshore and 3 offshore facilities in the state. The board shall report to the 4 governor and make recommendations to the department and the office on activities of the federal government and industry with respect to oil 5 6 spill prevention and response for covered vessels and onshore and offshore facilities, including recommendations for the state's response 7 to those actions. The board shall specifically review the need for, 8 9 and the structure and design of an emergency response system for the 10 Strait of Juan de Fuca and the Pacific coast. The board shall also 11 make recommendations to the legislature and other state agencies on any provision of this chapter, other state laws, and rules, policies, and 12 guidelines adopted by the department, the office, or, other state 13 14 agencies relating to the prevention and cleanup of oil spills into the waters of the state from covered vessels and onshore and offshore 15 16 facilities.
- (b) To minimize duplication of effort, reviews conducted by the board shall be coordinated with related activities of the federal government, the department, the office, and other appropriate state and international entities. The Puget Sound water quality authority shall ensure that studies and recommendations by the board shall not be duplicated by any recommendations prepared and adopted pursuant to chapter 90.70 RCW after the effective date of this section.
- (c) The board shall evaluate and report at least annually to the governor and the appropriate standing committees of the legislature on oil spill prevention, response, and preparedness programs within the state for covered vessels and onshore and offshore facilities.
- 28 (3) There shall be five members of the board appointed by the 29 governor for terms of five years. Members' terms shall be staggered. 30 The members of the board shall be representative of the public and

- 1 shall have demonstrable knowledge of environmental protection and the
- 2 study of marine ecosystems, or have familiarity with marine
- 3 transportation systems.
- 4 (4) A chair shall be selected by majority vote of the board. The
- 5 board shall meet as often as required, but at least four times per
- 6 year. Members shall be reimbursed for travel and expenses for
- 7 attending meetings as provided in RCW 43.03.050 and 43.03.060.
- 8 (5) The chair may hire staff as necessary for the board to fulfill
- 9 its responsibilities.
- 10 <u>NEW SECTION.</u> **Sec. 502.** A new section is added to chapter 90.70
- 11 RCW to read as follows:
- 12 Authority recommendations for oil spill prevention and response
- 13 shall not be duplicative of those responsibilities given to the marine
- 14 oversight board under section 501 of this act. The authority may
- 15 incorporate the findings and recommendations of the marine oversight
- 16 board into the plan or revisions of the plan submitted to the United
- 17 States environmental protection agency pursuant to the federal clean
- 18 water act, 33 U.S.C. Sec. 1330.
- 19 PART VI
- 20 TANKER REQUIREMENTS
- 21 Sec. 601. RCW 88.16.170 and 1975 1st ex.s. c 125 s 1 are each
- 22 amended to read as follows:
- 23 Because of the danger of spills, the legislature finds that the
- 24 transportation of crude oil and refined petroleum products by tankers
- 25 on the Columbia river and on Puget Sound and adjacent waters creates a
- 26 great potential hazard to important natural resources of the state and
- 27 to jobs and incomes dependent on these resources.

- 1 The legislature recognizes that the Columbia river has many natural
- 2 obstacles to navigation and shifting navigation channels that create
- 3 the risk of an oil spill. The legislature also recognizes Puget Sound
- 4 and adjacent waters are a relatively confined salt water environment
- 5 with irregular shorelines and therefore there is a greater than usual
- 6 likelihood of long-term damage from any large oil spill.
- 7 The legislature further recognizes that certain areas of the
- 8 Columbia river and Puget Sound and adjacent waters have limited space
- 9 for maneuvering a large oil tanker and that these waters contain many
- 10 natural navigational obstacles as well as a high density of commercial
- 11 and pleasure boat traffic.
- 12 For these reasons, it is important that large oil tankers be
- 13 piloted by highly skilled persons who are familiar with local waters
- 14 and that such tankers have sufficient capability for rapid maneuvering
- 15 responses.
- 16 It is therefore the intent and purpose of RCW 88.16.180 and
- 17 88.16.190 to decrease the likelihood of oil spills on the Columbia
- 18 river and on Puget Sound and its shorelines by requiring all oil
- 19 tankers above a certain size to employ ((Washington state)) licensed
- 20 pilots and((, if lacking certain safety and maneuvering capability
- 21 requirements,)) to be escorted by a tug or tugs while navigating on
- 22 certain areas of Puget Sound and adjacent waters.
- 23 Sec. 602. RCW 88.16.180 and 1983 c 3 s 231 are each amended to
- 24 read as follows:
- Notwithstanding the provisions of RCW 88.16.070, any registered oil
- 26 tanker((, whether enrolled or registered,)) of ((fifty)) five thousand
- 27 ((deadweight)) <u>gross</u> tons or greater, shall be required:

- 1 (1) To take a Washington state licensed pilot while navigating
- 2 Puget Sound and adjacent waters and shall be liable for and pay
- 3 pilotage rates pursuant to RCW 88.16.035; and
- 4 (2) To take a licensed pilot while navigating the Columbia river.
- 5 Sec. 603. RCW 88.16.200 and 1977 ex.s. c 337 s 16 are each amended
- 6 to read as follows:
- 7 Any vessel designed for the purpose of carrying as its cargo
- 8 liquefied natural or propane gas shall adhere to the provisions of RCW
- 9 88.16.190(2) as though it ((was)) were an oil tanker.
- 10 <u>NEW SECTION.</u> **Sec. 604.** RECKLESS OPERATION OF A VESSEL. (1) A
- 11 person commits the crime of reckless operation of a tank vessel if,
- 12 while (a) navigating a tank vessel, (b) piloting a tank vessel, or (c)
- 13 on the vessel control bridge and in control of the motion, direction,
- 14 or speed of a tank vessel, the person, with recklessness as defined in
- 15 RCW 9A.08.010, causes a release of oil.
- 16 (2) Reckless operation of a tank vessel is a class C felony under
- 17 chapter 9A.20 RCW.
- 18 <u>NEW SECTION.</u> **Sec. 605.** OPERATION OF A VESSEL WHILE UNDER
- 19 INFLUENCE OF LIQUOR OR DRUGS. (1) A person is guilty of operating a
- 20 vessel while under the influence of intoxicating liquor or drugs if the
- 21 person operates a covered vessel within this state while:
- 22 (a) The person has 0.06 grams or more of alcohol per two hundred
- 23 ten liters of breath, as shown by analysis of the person's breath made
- 24 under section 606 of this act; or
- 25 (b) The person has 0.06 percent or more by weight of alcohol in the
- 26 person's blood as shown by analysis of the person's blood made under
- 27 section 606 of this act; or

- 1 (c) The person is under the influence of or affected by
- 2 intoxicating liquor or drugs; or
- 3 (d) The person is under the combined influence of or affected by
- 4 intoxicating liquor or drugs.
- 5 (2) The fact that any person charged with a violation of this
- 6 section is or has been entitled to use such drug under the laws of this
- 7 state shall not constitute a defense against any charge of violating
- 8 this section.
- 9 (3) Operating a vessel while intoxicated is a class C felony under
- 10 chapter 9A.20 RCW.
- 11 <u>NEW SECTION.</u> **Sec. 606.** BREATH OR BLOOD ANALYSIS. (1) Upon the
- 12 trial of any civil or criminal action or proceeding arising out of acts
- 13 alleged to have been committed by a person while operating a vessel
- 14 while under the influence of intoxicating liquor or drugs, if the
- 15 amount of alcohol in the person's blood or breath at the time alleged
- 16 as shown by analysis of his blood or breath is less than 0.06 percent
- 17 by weight of alcohol in his blood or 0.06 grams of alcohol per two
- 18 hundred ten liters of the person's breath, it is evidence that may be
- 19 considered with other competent evidence in determining whether the
- 20 person was under the influence of intoxicating liquor or drugs.
- 21 (2) The breath analysis shall be based upon grams of alcohol per
- 22 two hundred ten liters of breath. The foregoing provisions of this
- 23 section shall not be construed as limiting the introduction of any
- 24 other competent evidence bearing upon the question whether the person
- 25 was under the influence of intoxicating liquor or any drug.
- 26 (3) Analysis of the person's blood or breath to be considered valid
- 27 under this section shall have been performed according to methods
- 28 approved by the state toxicologist and by an individual possessing a
- 29 valid permit issued by the state toxicologist for this purpose. The

- 1 state toxicologist shall approve satisfactory techniques or methods, to
- 2 supervise the examination of individuals to ascertain their
- 3 qualifications and competence to conduct such analyses, and to issue
- 4 permits that are subject to termination or revocation at the discretion
- 5 of the state toxicologist.
- 6 (4) If a blood test is administered under this section, the
- 7 withdrawal of blood for the purpose of determining its alcoholic
- 8 content may be performed only by a physician, a registered nurse, or a
- 9 qualified technician. This limitation shall not apply to the taking of
- 10 breath specimens.
- 11 (5) The person tested may have a physician, or a qualified
- 12 technician, chemist, registered nurse, or other qualified person of his
- 13 or her own choosing administer one or more tests in addition to any
- 14 administered at the direction of a law enforcement officer. The
- 15 failure or inability to obtain an additional test by a person shall not
- 16 preclude the admission of evidence relating to the test or tests taken
- 17 at the direction of a law enforcement officer.
- 18 (6) Upon the request of the person who submits to a test or tests
- 19 at the request of a law enforcement officer, full information
- 20 concerning the test or tests shall be made available to the person or
- 21 his or her attorney.
- 22 <u>NEW SECTION.</u> Sec. 607. LIMITED IMMUNITY FOR BLOOD WITHDRAWAL. No
- 23 physician, registered nurse, qualified technician, or hospital, or duly
- 24 licensed clinical laboratory employing or using services of the
- 25 physician, registered nurse, or qualified technician, may incur any
- 26 civil or criminal liability as a result of the act of withdrawing blood
- 27 from any person when directed by a law enforcement officer to do so for
- 28 the purpose of a blood test under section 606 of this act. This
- 29 section shall not relieve any physician, registered nurse, qualified

- 1 technician, or hospital or duly licensed clinical laboratory from civil
- 2 liability arising from the use of improper procedures or failing to
- 3 exercise the required standard of care.
- 4 PART VII
- 5 FINANCIAL RESPONSIBILITY
- 6 Sec. 701. RCW 88.40.005 and 1990 c 116 s 29 are each amended to
- 7 read as follows:
- 8 The legislature recognizes that oil and hazardous substance spills
- 9 and other forms of incremental pollution present serious danger to the
- 10 fragile marine environment of Washington state. It is the intent and
- 11 purpose of this chapter to define and prescribe financial
- 12 responsibility requirements for vessels that transport petroleum
- 13 products as cargo or as fuel across the waters of the state of
- 14 Washington and for facilities that store, handle, or transfer oil or
- 15 <u>hazardous substances in bulk on or near the navigable waters</u>.
- 16 <u>NEW SECTION.</u> **Sec. 702.** DEFINITIONS. Unless the context clearly
- 17 requires otherwise, the definitions in this section apply throughout
- 18 this chapter.
- 19 (1) "Administrator" means the administrator of the office of marine
- 20 safety created in section 402 of this act.
- 21 (2) "Cargo vessel" means a self-propelled ship in commerce, other
- 22 than a tank vessel or a passenger vessel, of greater than three hundred
- 23 gross tons, including but not limited to, commercial fish processing
- 24 vessels and freighters.
- 25 (3) "Bulk" means material that is stored or transported in a loose,
- 26 unpackaged liquid, powder, or granular form capable of being conveyed
- 27 by a pipe, bucket, chute, or belt system.

- 1 (4) "Covered vessel" means a tank vessel, cargo vessel, or 2 passenger vessel.
- 3 (5) "Department" means the department of ecology.
- 4 (6) "Director" means the director of the department of ecology.
- 5 (7)(a) "Facility" means any structure, group of structures,
- 6 equipment, pipeline, or device, other than a vessel, located on or near
- 7 the navigable waters of the state that transfers oil in bulk to or from
- 8 a tank vessel or pipeline, that is used for producing, storing,
- 9 handling, transferring, processing, or transporting oil in bulk.
- 10 (b) A facility does not include any: (i) Railroad car, motor
- 11 vehicle, or other rolling stock while transporting oil over the
- 12 highways or rail lines of this state; (ii) retail motor vehicle motor
- 13 fuel outlet; (iii) facility that is operated as part of an exempt
- 14 agricultural activity as provided in RCW 82.04.330; (iv) underground
- 15 storage tank regulated by the department or a local government under
- 16 chapter 90.76 RCW; or (v) a marine fuel outlet that does not dispense
- 17 more than three thousand gallons of fuel to a ship that is not a
- 18 covered vessel, in a single transaction.
- 19 (8) "Hazardous substances" means any substance listed in Table
- 20 302.4 of 40 C.F.R. Part 302 adopted August 14, 1989, under section
- 21 101(14) of the federal comprehensive environmental response,
- 22 compensation, and liability act of 1980, as amended by P.L. 99-499.
- 23 The following are not hazardous substances for purposes of this
- 24 chapter:
- 25 (a) Wastes listed as F001 through F028 in Table 302.4; and
- 26 (b) Wastes listed as K001 through K136 in Table 302.4.
- 27 (9) "Inland barge" means any barge operating on the waters of the
- 28 state and certified by the coast guard as an inland barge.
- 29 (10) "Navigable waters of the state" means those waters of the
- 30 state, and their adjoining shorelines, that are subject to the ebb and

- 1 flow of the tide and/or are presently used, have been used in the past,
- 2 or may be susceptible for use to transport intrastate, interstate, or
- 3 foreign commerce.
- 4 (11) "Office" means the office of marine safety established by
- 5 section 402 of this act.
- 6 (12) "Oil" or "oils" means any naturally occurring liquid
- 7 hydrocarbons at atmospheric temperature and pressure coming from the
- 8 earth, including condensate and natural gasoline, and any fractionation
- 9 thereof, including, but not limited to, crude oil, petroleum, gasoline,
- 10 fuel oil, diesel oil, oil sludge, oil refuse, and oil mixed with wastes
- 11 other than dredged spoil. Oil does not include any substance listed in
- 12 Table 302.4 of 40 C.F.R. Part 302 adopted August 14, 1989, under
- 13 section 101(14) of the federal comprehensive environmental response,
- 14 compensation, and liability act of 1980, as amended by P.L. 99-499.
- 15 (13) "Offshore facility" means any facility, as defined in
- 16 subsection (7) of this section, located in, on, or under any of the
- 17 navigable waters of the state, but does not include a facility any part
- 18 of which is located in, on, or under any land of the state, other than
- 19 submerged land.
- 20 (14) "Onshore facility" means any facility, as defined in
- 21 subsection (7) of this section, any part of which is located in, on, or
- 22 under any land of the state, other than submerged land, that because of
- 23 its location, could reasonably be expected to cause substantial harm to
- 24 the environment by discharging oil into or on the navigable waters of
- 25 the state or the adjoining shorelines.
- 26 (15)(a) "Owner or operator" means (i) in the case of a vessel, any
- 27 person owning, operating, or chartering by demise, the vessel; (ii) in
- 28 the case of an onshore or offshore facility, any person owning or
- 29 operating the facility; and (iii) in the case of an abandoned vessel or

- 1 onshore or offshore facility, the person who owned or operated the
- 2 vessel or facility immediately before its abandonment.
- 3 (b) "Operator" does not include any person who owns the land
- 4 underlying a facility if the person is not involved in the operations
- 5 of the facility.
- 6 (16) "Passenger vessel" means a ship of greater than three hundred
- 7 or more gross tons or five hundred or more international gross tons
- 8 carrying passengers for compensation.
- 9 (17) "Ship" means any boat, ship, vessel, barge, or other floating
- 10 craft of any kind.
- 11 (18) "Spill" means an unauthorized discharge of oil into the waters
- 12 of the state.
- 13 (19) "Tank vessel" means a ship that is constructed or adapted to
- 14 carry, or that carries, oil in bulk as cargo or cargo residue, and
- 15 that:
- 16 (a) Operates on the waters of the state; or
- 17 (b) Transfers oil in a port or place subject to the jurisdiction of
- 18 this state.
- 19 (20) "Waters of the state" includes lakes, rivers, ponds, streams,
- 20 inland waters, underground water, salt waters, estuaries, tidal flats,
- 21 beaches and lands adjoining the seacoast of the state, sewers, and all
- 22 other surface waters and watercourses within the jurisdiction of the
- 23 state of Washington.
- 24 **Sec. 703.** RCW 88.40.020 and 1990 c 116 s 31 are each amended to
- 25 read as follows:
- 26 <u>(1)</u> Any ((vessel over three hundred gross tons, that transports
- 27 petroleum products as cargo, and any)) inland barge that transports
- 28 ((oil or)) hazardous substances <u>in bulk</u> as cargo, using any port or
- 29 place in the state of Washington or the navigable waters of the state

- 1 shall establish((, under rules prescribed by the director of the
- 2 department of ecology,)) evidence of financial responsibility in the
- 3 amount of the greater of one million dollars, or one hundred fifty
- 4 dollars per gross ton of such vessel((, to meet the liability to the
- 5 state of Washington for the following: (1) The actual costs for
- 6 removal of spills of petroleum products or hazardous substances; (2)
- 7 civil penalties and fines; and (3) natural resource damages)).
- 8 (2)(a) Except as provided in (c) of this subsection, a tank vessel
- 9 that carries oil as cargo in bulk shall demonstrate financial
- 10 responsibility to pay at least five hundred million dollars.
- 11 <u>(b) The administrator by rule may establish a lesser standard of</u>
- 12 <u>financial responsibility for barges of three hundred gross tons or</u>
- 13 less. The standard shall set the level of financial responsibility
- 14 based on the quantity of cargo the barge is capable of carrying. The
- 15 administrator shall not set the standard for barges of three thousand
- 16 gross tons or less below that required under federal law.
- 17 <u>(c) The owner or operator of a tank vessel who is a member of an</u>
- 18 international protection and indemnity mutual organization and is
- 19 covered for oil pollution risks up to the amounts required under this
- 20 <u>section is not required to demonstrate financial responsibility under</u>
- 21 this chapter.
- 22 (3) A cargo vessel or passenger vessel that carries oil as fuel
- 23 shall demonstrate financial responsibility to pay the greater of at
- 24 <u>least six hundred dollars per gross ton or five hundred thousand</u>
- 25 dollars.
- 26 (4) The documentation of financial responsibility shall demonstrate
- 27 the ability of the document holder to meet state and federal financial
- 28 liability requirements for the actual costs for removal of oil spills,
- 29 for natural resource damages, and necessary expenses.

- 1 (5) The office may by rule set a lesser amount of financial
- 2 responsibility for a tank vessel that meets standards for construction,
- 3 propulsion, equipment, and personnel established by the office. The
- 4 office shall require as a minimum level of financial responsibility
- 5 <u>under this subsection the same level of financial responsibility</u>
- 6 <u>required under federal law.</u>
- 7 (6) This section shall not apply to a covered vessel owned or
- 8 operated by the federal government or by a state or local government.
- 9 <u>NEW SECTION.</u> **Sec. 704.** An onshore or offshore facility shall
- 10 demonstrate financial responsibility in an amount determined by the
- 11 department as necessary to compensate the state and affected counties
- 12 and cities for damages that might occur during a reasonable worst case
- 13 spill of oil from that facility into the navigable waters of the state.
- 14 The department shall consider such matters as the amount of oil that
- 15 could be spilled into the navigable waters from the facility, the cost
- 16 of cleaning up the spilled oil, the frequency of operations at the
- 17 facility, the damages that could result from the spill and the
- 18 commercial availability and affordability of financial responsibility.
- 19 This section shall not apply to an onshore or offshore facility owned
- 20 or operated by the federal government or by the state or local
- 21 government.
- 22 Sec. 705. RCW 88.40.030 and 1990 c 116 s 32 are each amended to
- 23 read as follows:
- 24 Financial responsibility required by this chapter may be
- 25 established by any one of, or a combination of, the following methods
- 26 acceptable to the ((director of)) office of marine safety or the
- 27 department of ecology: (1) Evidence of insurance; (2) surety bonds;
- 28 (3) qualification as a self-insurer; or (4) other evidence of financial

- responsibility. Any bond filed shall be issued by a bonding company 1 2 authorized to do business in the United States. Documentation of such 3 financial responsibility shall be kept on any ((barge or tank)) covered 4 vessel ((transporting petroleum products or hazardous substances as cargo)) and filed with the ((department. The owner or operator of any 5 6 other vessel shall maintain on the vessel a certificate issued by the United States coast guard evidencing compliance with the requirements 7 of section 311 of the federal clean water act, 33 U.S.C. Sec. 1251 et 8 9 seq)) office at least twenty-four hours before entry of the vessel into the navigable waters of the state. A covered vessel is not required to 10 file documentation of financial responsibility twenty-four hours before 11 entry of the vessel into the navigable waters of the state, if the 12 yessel has filed documentation of financial responsibility with the 13 14 federal government, and the level of financial responsibility required by the federal government is the same as or exceeds state requirements. 15 16 The owner or operator of the vessel may file with the office a 17 certificate evidencing compliance with the requirements of another state's or federal financial responsibility requirements if the state 18 19 or federal government requires a level of financial responsibility the 20 same as or greater than that required under this chapter.
- 21 **Sec. 706.** RCW 88.40.040 and 1989 1st ex.s. c 2 s 5 are each 22 amended to read as follows:
- 23 (1) The office shall deny entry to the waters of the state to any
 24 vessel that does not meet the financial responsibility requirements of
 25 this chapter. Any vessel owner or operator that does not meet the
 26 financial responsibility requirements of this chapter and any rules
 27 prescribed thereunder or the federal oil pollution act of 1990 shall be
 28 reported by the office to the ((secretary of transportation who shall

- 1 suspend the privilege of operating said vessel until financial
- 2 responsibility is demonstrated)) United States coast guard.
- 3 (2) The office shall enforce section 1016 of the federal oil
- 4 pollution act of 1990 as authorized by section 1019 of the federal act.
- 5 (3) Any onshore or offshore facility owner or operator who does not
- 6 meet the financial responsibility requirements of section 704 of this
- 7 1991 act and any rules adopted by the department or office shall be
- 8 reported to the secretary of state. The secretary of state shall
- 9 suspend the facility's privilege of operating in this state until
- 10 <u>financial responsibility is demonstrated</u>.
- 11 PART VIII
- 12 FUNDS
- 13 <u>NEW SECTION.</u> **Sec. 801.** Unless the context clearly requires
- 14 otherwise, the definitions in this section apply throughout this
- 15 chapter.
- 16 (1) "Barrel" means a unit of measurement of volume equal to forty-
- 17 two United States gallons of crude oil or petroleum product.
- 18 (2) "Crude oil" means any naturally occurring liquid hydrocarbons
- 19 at atmospheric temperature and pressure coming from the earth,
- 20 including condensate and natural gasoline.
- 21 (3) "Department" means the department of revenue.
- 22 (4) "Marine terminal" means a facility of any kind, other than a
- 23 waterborne vessel, that is used for transferring crude oil or petroleum
- 24 products to or from a waterborne vessel or barge.
- 25 (5) "Navigable waters" means those waters of the state and their
- 26 adjoining shorelines that are subject to the ebb and flow of the tide,
- 27 including the Columbia and Snake rivers.
- 28 (6) "Person" has the meaning provided in RCW 82.04.030.

- 1 (7) "Petroleum product" means any liquid hydrocarbons at
- 2 atmospheric temperature and pressure that are the product of the
- 3 fractionation, distillation, or other refining or processing of crude
- 4 oil, and that are used as, useable as, or may be refined as a fuel or
- 5 fuel blendstock, including but not limited to, gasoline, diesel fuel,
- 6 aviation fuel, bunker fuel, and fuels containing a blend of alcohol and
- 7 petroleum.
- 8 (8) "Taxpayer" means the person owning crude oil or petroleum
- 9 products immediately before the same are off-loaded at a marine
- 10 terminal in this state and who is liable for the taxes imposed by this
- 11 chapter.
- 12 (9) "Waterborne vessel or barge" means any ship, barge, or other
- 13 watercraft capable of travelling on the navigable waters of this state
- 14 and capable of transporting any crude oil or petroleum product in
- 15 quantities of ten thousand gallons or more for purposes other than
- 16 providing fuel for its motor or engine.
- 17 <u>NEW SECTION.</u> **Sec. 802.** (1) An oil spill response tax is imposed
- 18 on the privilege of off-loading crude oil or petroleum products at a
- 19 marine terminal within this state from a waterborne vessel or barge
- 20 operating on the navigable waters of this state. The tax imposed in
- 21 this section is levied upon the owner of the crude oil or petroleum
- 22 products immediately before off-loading begins at the rate of two cents
- 23 per barrel of crude oil or petroleum product off-loaded.
- 24 (2) In addition to the tax imposed in subsection (1) of this
- 25 section, an oil spill administration tax is imposed on the privilege of
- 26 off-loading crude oil or petroleum products at a marine terminal within
- 27 this state from a waterborne vessel or barge operating on the navigable
- 28 waters of this state. The tax imposed in this section is levied upon
- 29 the owner of the crude oil or petroleum products immediately before

- off-loading begins at the rate of three cents per barrel of crude oil or petroleum product off-loaded.
- (3) The taxes imposed by this chapter shall be collected by the 3 4 marine terminal operator from the owner of the crude oil or petroleum products off-loaded at the marine terminal. If any person charged with 5 6 collecting the taxes fails to bill the taxpayer for the taxes, or in the alternative has not notified the taxpayer in writing of the 7 imposition of the taxes, or having collected the taxes, fails to pay 8 them to the department in the manner prescribed by this chapter, 9 10 whether such failure is the result of the person's own acts or the result of acts or conditions beyond the person's control, he or she 11 shall, nevertheless, be personally liable to the state for the amount 12 13 of the taxes. Payment of the taxes by the owner to a marine terminal
- operator shall relieve the owner from further liability for the taxes. 14 15 (4) Taxes collected under this chapter shall be held in trust until paid to the department. Any person collecting the taxes who 16 17 appropriates or converts the taxes collected shall be guilty of a gross misdemeanor if the money required to be collected is not available for 18 payment on the date payment is due. The taxes required by this chapter 19 20 to be collected shall be stated separately from other charges made by the marine terminal operator in any invoice or other statement of 21 22 account provided to the taxpayer.
- (5) If a taxpayer fails to pay the taxes imposed by this chapter to the person charged with collection of the taxes and the person charged with collection fails to pay the taxes to the department, the department may, in its discretion, proceed directly against the taxpayer for collection of the taxes.
- 28 (6) The taxes shall be due from the marine terminal operator, along 29 with reports and returns on forms prescribed by the department, within

- 1 twenty-five days after the end of the month in which the taxable
- 3 (7) The amount of taxes, until paid by the taxpayer to the marine
- 4 terminal operator or to the department, shall constitute a debt from
- 5 the taxpayer to the marine terminal operator. Any person required to
- 6 collect the taxes under this chapter who, with intent to violate the
- 7 provisions of this chapter, fails or refuses to do so as required and
- 8 any taxpayer who refuses to pay any taxes due under this chapter, shall
- 9 be guilty of a misdemeanor as provided in chapter 9A.20 RCW.
- 10 (8) Upon prior approval of the department, the owner of crude oil
- 11 or petroleum products off-loaded in this state may pay the taxes
- 12 imposed by this chapter directly to the department. The department
- 13 shall give its approval for direct payment under this section whenever
- 14 it appears, in the department's judgment, that direct payment will
- 15 enhance the administration of the taxes imposed under this chapter.
- 16 The department shall provide by rule for the issuance of a direct
- 17 payment certificate to any taxpayer qualifying for direct payment of
- 18 the taxes. Good faith acceptance of a direct payment certificate by a
- 19 terminal operator shall relieve the marine terminal operator from any
- 20 liability for the collection or payment of the taxes imposed under this
- 21 chapter.

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activity occurs.

- 22 (9) All receipts from the tax imposed in subsection (1) of this
- 23 section shall be deposited into the state oil spill response account.
- 24 All receipts from the tax imposed in subsection (2) of this section
- 25 shall be deposited into the state oil spill administration account.
- 26 (10) Within forty-five days after the end of each calendar quarter,
- 27 the office of financial management shall determine the balance of the
- 28 oil spill response account as of the last day of that calendar quarter.
- 29 Balance determinations by the office of financial management under this
- 30 section are final and shall not be used to challenge the validity of

- 1 any tax imposed under this chapter. The office of financial management
- 2 shall promptly notify the departments of revenue and ecology of the
- 3 account balance once a determination is made. For each subsequent
- 4 calendar quarter, the tax imposed by subsection (1) of this section
- 5 shall be imposed during the entire calendar quarter unless:
- 6 (a) Tax was imposed under subsection (1) of this section during the
- 7 immediately preceding calendar quarter, and the most recent quarterly
- 8 balance is more than twenty-five million dollars; or
- 9 (b) Tax was not imposed under subsection (1) of this section during
- 10 the immediately preceding calendar quarter, and the most recent
- 11 quarterly balance is more than fifteen million dollars.
- 12 (11) The office of marine safety, the department of revenue, and
- 13 the department of trade and economic development shall study tax
- 14 credits for taxpayers employing vessels with the best achievable
- 15 technology and the best available protection to reduce the risk of oil
- 16 spills to the navigable waters of the state and submit the study to the
- 17 appropriate standing committees of the legislature by December 1, 1992.
- 18 <u>NEW SECTION.</u> **Sec. 803.** The taxes imposed under this chapter
- 19 shall only apply to the first off-loading of crude oil or petroleum
- 20 products at a marine terminal in this state and not to the later
- 21 transporting and subsequent off-loading of the same oil or petroleum
- 22 product, whether in the form originally off-loaded in this state or
- 23 after refining or other processing.
- 24 <u>NEW SECTION.</u> **Sec. 804.** Credit shall be allowed against the
- 25 taxes imposed under this chapter for any crude oil or petroleum
- 26 products off-loaded at a marine terminal and subsequently exported from
- 27 or sold for export from the state.

- 1 <u>NEW SECTION.</u> **Sec. 805.** The state oil spill response account is
- 2 created in the state treasury. All receipts from section 802(1) of
- 3 this act shall be deposited in the account. All costs reimbursed to
- 4 the state by a responsible party or any other person for responding to
- 5 a spill of oil shall also be deposited in the account. Moneys in the
- 6 account shall be spent only after appropriation. The account is
- 7 subject to allotment procedures under chapter 43.88 RCW. The account
- 8 shall be used exclusively to pay for the costs associated with the
- 9 response to spills of crude oil or petroleum products into the
- 10 navigable waters of the state. Payment of response costs under this
- 11 section shall be limited to spills which the director has determined
- 12 are likely to exceed fifty thousand dollars. Before expending moneys
- 13 from the account, the director shall make reasonable efforts to obtain
- 14 funding for response costs from the person responsible for the spill
- 15 and from other sources, including the federal government.
- 16 Reimbursement for response costs shall be allowed only for costs which
- 17 are not covered by funds appropriated to the agencies responsible for
- 18 response activities. Costs associated with the response to spills of
- 19 crude oil or petroleum products shall include:
- 20 (1) Natural resource damage assessment and related activities;
- 21 (2) Spill related response, containment, wildlife rescue, cleanup,
- 22 disposal, and associated costs;
- 23 (3) Interagency coordination and public information related to a
- 24 response; and
- 25 (4) Appropriate travel, goods and services, contracts, and
- 26 equipment.
- 27 <u>NEW SECTION.</u> **Sec. 806.** The state oil spill administration
- 28 account is created in the state treasury. All receipts from section
- 29 802(2) of this act shall be deposited in the account. Moneys from the

- account may be spent only after appropriation. The account is subject 1 2 to allotment procedures under chapter 43.88 RCW. On July 1 of each odd-numbered year, if receipts deposited in the account from the tax 3 4 imposed by section 802(2) of this act for the previous fiscal biennium exceed the amount appropriated from the account for the previous fiscal 5 6 biennium, the state treasurer shall transfer the amount of receipts exceeding the appropriation to the oil spill response account. If, on 7 the first day of any calendar month, the balance of the spill response 8 account is greater than twenty-five million dollars and the balance of 9 10 the administration account exceeds the unexpended appropriation for the current biennium, then the tax under section 802(2) of this act shall 11 12 be suspended on the first day of the next calendar month until the beginning of the following biennium, provided that the tax shall not be 13 14 suspended during the last six months of the biennium. 15 imposed under section 802(2) of this act is suspended during two consecutive biennia, the department shall by November 1st after the end 16 17 of the second biennium, recommend to the appropriate standing 18 committees an adjustment in the tax rate. For the period 1991-93 the 19 state treasurer may transfer funds from the oil spill response account 20 to the oil spill administration account in amounts necessary to support appropriations made from the oil spill administration account in the 21 22 omnibus appropriations act. Expenditures from the oil administration account shall be used exclusively for the administrative 23 24 costs related to the purposes of this chapter, and chapters 90.48,
- 27 (1) Routine responses not covered under section 805 of this act;

88.40, and 88.-- (sections 414 through 436 of this act) RCW. Costs of

28 (2) Management and staff development activities;

administration include the costs of:

25

26

29 (3) Development of rules and policies and the state-wide plan 30 provided for in RCW 90.48.378 as recodified by this act;

- 1 (4) Facility and vessel plan review and approval, drills,
- 2 inspections, investigations, enforcement, and litigation;
- 3 (5) Interagency coordination and public outreach and education;
- 4 (6) Collection and administration of the tax provided for in
- 5 chapter 82.-- RCW (sections 801 through 804, 808, and 809 of this act);
- 6 and
- 7 (7) Appropriate travel, goods and services, contracts, and
- 8 equipment.
- 9 <u>NEW SECTION.</u> **Sec. 807.** The director of the department of
- 10 ecology shall submit a report to the appropriate standing committees of
- 11 the legislature by November 1 of each even-numbered year showing
- 12 detailed information regarding expenditures authorized by the director
- 13 under section 805 of this act. The report shall include, but not be
- 14 limited to:
- 15 (1) The total amount spent for each response for which the director
- 16 has approved expenditures and the amount paid for from the spill
- 17 prevention and response account;
- 18 (2) The amount recovered from a responsible party for each spill;
- 19 (3) The amount of time between a spill and the time a responsible
- 20 party assumes responsibility for the response costs related to a spill;
- 21 (4) The number of incidents for which the director has determined
- 22 that the responsible party or another source was available to pay for
- 23 the response; and
- 24 (5) A recommendation concerning the need to continue collecting the
- 25 tax under section 802(1) of this act.
- 26 This section shall expire December 31, 1996.
- 27 <u>NEW SECTION.</u> **Sec. 808.** The department shall adopt such rules as
- 28 may be necessary to enforce and administer the provisions of this

- 1 chapter. Chapter 82.32 RCW applies to the administration, collection,
- 2 and enforcement of the taxes levied under this chapter.
- 3 <u>NEW SECTION.</u> **Sec. 809.** The taxes imposed in this chapter shall
- 4 take effect October 1, 1991.
- 5 **Sec. 810.** RCW 90.48.142 and 1989 c 262 s 2 are each amended to
- 6 read as follows:
- 7 (1) Any person who:
- 8 (a)(i) Violates any of the provisions of this chapter((-)) or
- 9 chapter 90.56 RCW;
- 10 (ii) Fails to perform any duty imposed by this chapter((-,)) or
- 11 <u>chapter 90.56 RCW;</u>
- 12 (iii) Violates an order or other determination of the department or
- 13 the director made pursuant to the provisions of this chapter((-
- 14 including)) or chapter 90.56 RCW;
- 15 <u>(iv) Violates</u> the conditions of a waste discharge permit issued
- 16 pursuant to RCW 90.48.160((, and in the course thereof causes the death
- 17 of, or injury to, fish, animals, vegetation or other resources of the
- 18 state,))<u>;</u> or
- 19 (v) Otherwise causes a reduction in the quality of the state's
- 20 waters below the standards set by the department or, if no standards
- 21 have been set, causes significant degradation of water quality, thereby
- 22 damaging the same((-)); and
- (b) Causes the death of, or injury to, fish, animals, vegetation,
- 24 or other resources of the state;
- 25 shall be liable to pay the state and affected counties and cities
- 26 damages in an amount ((equal to the sum of money necessary to: (a)
- 27 Restore any damaged resource to its condition prior to the injury, to
- 28 the extent technically feasible, and compensate for the lost value

- 1 incurred during the period between injury and restoration; or (b)
 2 compensate for the lost value throughout the duration of the injury
- 3 that the resource previously provided if restoration is not technically
- 4 feasible and, when only partial restoration is technically feasible,
- 5 compensate for the remaining lost value. "Technical feasibility" or
- 6 "technically feasible" shall mean for the purposes of this subsection,
- 7 that given available technology, a restoration or enhancement project
- 8 can be successfully completed at a cost that is not disproportionate to
- 9 the value of the resource prior to the injury.
- 10 (2) Restoration shall include the cost to restock such waters,
- 11 replenish or replace such resources, and otherwise restore the stream,
- 12 lake or other waters of the state, including any estuary, ocean area,
- 13 submerged lands, shoreline, bank, or other lands adjoining such waters
- 14 to its condition prior to the injury, as such condition is determined
- 15 by the department. The lost value of a damaged resource shall be equal
- 16 to the sum of consumptive, nonconsumptive, and indirect use values, as
- 17 well as lost taxation, leasing, and licensing revenues. Indirect use
- 18 values may include existence, bequest, option, and aesthetic values.
- 19 Damages shall be determined by generally accepted and cost-effective
- 20 procedures.
- 21 (3) Such damages shall be recoverable in an action brought by the
- 22 attorney general on behalf of the people of the state of Washington in
- 23 the superior court of Thurston county or the county in which such
- 24 damages occurred: PROVIDED, That if damages occurred in more than one
- 25 county the attorney general may bring action in any of the counties
- 26 where the damages occurred. Any money so recovered by the attorney
- 27 general shall be transferred to the coastal protection fund established
- 28 under RCW 90.48.390. A steering committee consisting of
- 29 representatives of the departments of ecology, fisheries, wildlife,
- 30 natural resources, and the parks and recreation commission shall

- 1 authorize the expenditure of the moneys collected under this section
- 2 after consulting impacted local agencies and local and tribal
- 3 governments. The department shall chair the steering committee. The
- 4 moneys collected under this section shall only be used for the
- 5 following purposes: (a) Environmental restoration and enhancement
- 6 projects intended to restore or enhance environmental, recreational, or
- 7 aesthetic resources for the benefit of Washington's citizens; (b)
- 8 investigations of the long-term effects of discharges, including sewer
- 9 sludge, on state resources; and (c) reimbursement of agencies for
- 10 reasonable reconnaissance and damage assessment costs under this
- 11 chapter. Agencies may not be reimbursed under this section for the
- 12 salaries and benefits of permanent employees for routine operational
- 13 support. Agencies may only be reimbursed under this section if money
- 14 for reconnaissance and damage assessment activities is unavailable from
- 15 other sources. In authorizing restoration or enhancement projects,
- 16 preference shall be given to projects within counties where the injury
- 17 occurred)) determined pursuant to RCW 90.48.367.
- 18 (2) No action shall be authorized under this section against any
- 19 person operating in compliance with the conditions of a waste discharge
- 20 permit issued pursuant to RCW 90.48.160.
- NEW SECTION. Sec. 811. A new section is added to chapter 90.48
- 22 RCW to read as follows:
- 23 For the purposes of this chapter, "technical feasibility" or
- 24 "technically feasible" means that given available technology, a
- 25 restoration or enhancement project can be successfully completed at a
- 26 cost that is not disproportionate to the value of the resource before
- 27 the injury.

- 1 **Sec. 812.** RCW 90.48.366 and 1989 c 388 s 2 are each amended to
- 2 read as follows:
- 3 By July 1, 1991, the department, in consultation with the
- 4 departments of fisheries, wildlife, and natural resources, and the
- 5 parks and recreation commission, shall adopt rules establishing a
- 6 compensation schedule for the discharge of oil in violation of ((RCW
- 7 90.48.320, by persons liable under RCW 90.48.336)) this chapter and
- 8 chapter 90.56 RCW. The department shall establish a scientific
- 9 advisory board to assist in establishing the compensation schedule.
- 10 The amount of compensation assessed under this schedule shall be no
- 11 less than one dollar per gallon of oil spilled and no greater than
- 12 fifty dollars per gallon of oil spilled. The compensation schedule
- 13 shall reflect adequate compensation for unquantifiable damages or for
- 14 damages not quantifiable at reasonable cost for any adverse
- 15 environmental, recreational, aesthetic, or other effects caused by the
- 16 ((oil)) spill and shall take into account:
- 17 (1) Characteristics of ((the)) any oil spilled, such as toxicity,
- 18 dispersibility, solubility, and persistence, that may affect the
- 19 severity of the effects on the receiving environment, living organisms,
- 20 and recreational and aesthetic resources;
- 21 (2) The sensitivity of the affected area as determined by such
- 22 factors as: (a) The location of the spill; (b) habitat and living
- 23 resource sensitivity; (c) seasonal distribution or sensitivity of
- 24 living resources; (d) areas of recreational use or aesthetic
- 25 importance; (e) the proximity of the spill to important habitats for
- 26 birds, aquatic mammals, fish, or to species listed as threatened or
- 27 endangered under state or federal law; and (f) other areas of special
- 28 ecological or recreational importance, as determined by the department;
- 29 and

- 1 (3) Actions taken by the party who spilled ((the)) oil or any party
- 2 liable for the spill that: (a) Demonstrate a recognition and
- 3 affirmative acceptance of responsibility for the spill, such as the
- 4 immediate removal of oil and the amount of oil removed from the
- 5 environment; or (b) enhance or impede the detection of the spill, the
- 6 determination of the ((number of gallons)) quantity of oil spilled, or
- 7 the extent of damage, including the unauthorized removal of evidence
- 8 such as ((oiled)) injured fish or wildlife.
- 9 Sec. 813. RCW 90.48.367 and 1989 c 388 s 3 are each amended to
- 10 read as follows:
- 11 (1) ((Prior to assessing compensation under RCW 90.48.366)) After
- 12 a spill or other incident causing damages to the natural resources of
- 13 the state, the department shall conduct a formal preassessment
- 14 screening as provided in RCW 90.48.368.
- 15 (2) The department shall use the compensation schedule established
- 16 under RCW 90.48.366 to determine the amount of damages if the
- 17 preassessment screening committee determines that: (a) Restoration or
- 18 enhancement of the injured resources is not technically feasible; (b)
- 19 damages are not quantifiable at a reasonable cost; and (c) the
- 20 restoration and enhancement projects or studies proposed by the liable
- 21 parties are insufficient to adequately compensate the people of the
- 22 state for damages ((sustained as a result of the oil spill.
- 23 (2) Compensation shall not be assessed under this section for oil
- 24 spills for which damages have been or will be assessed under RCW
- 25 90.48.142)).
- 26 (3) If the preassessment screening committee determines that the
- 27 compensation schedule should not be used, compensation shall be
- 28 <u>assessed for the amount of money necessary to restore any damaged</u>
- 29 resource to its condition before the injury, to the extent technically

- 1 feasible, and compensate for the lost value incurred during the period
- 2 between injury and restoration.
- 3 (4) Restoration shall include the cost to restock such waters,
- 4 replenish or replace such resources, and otherwise restore the stream,
- 5 <u>lake</u>, or other waters of the state, including any estuary, ocean area,
- 6 <u>submerged lands</u>, <u>shoreline</u>, <u>bank</u>, <u>or other lands adjoining such waters</u>
- 7 to its condition before the injury, as such condition is determined by
- 8 the department. The lost value of a damaged resource shall be equal to
- 9 the sum of consumptive, nonconsumptive, and indirect use values, as
- 10 well as lost taxation, leasing, and licensing revenues. Indirect use
- 11 values may include existence, bequest, option, and aesthetic values.
- 12 Damages shall be determined by generally accepted and cost-effective
- 13 procedures, including, but not limited to, contingent valuation method
- 14 studies.
- 15 (5) Compensation assessed under this section shall be recoverable
- 16 in an action brought by the attorney general on behalf of the people of
- 17 the state of Washington and affected counties and cities in the
- 18 superior court of Thurston county or any county in which damages
- 19 occurred. Moneys recovered by the attorney general under this section
- 20 shall be deposited in the coastal protection fund established under RCW
- 21 90.48.390, and shall only be used for the purposes stated in RCW
- 22 90.48.400.
- $((\frac{4}{1}))$ (6) Compensation assessed under this section ((for a
- 24 particular oil spill)) shall preclude claims under this chapter by
- 25 local governments for compensation for damages to publicly owned
- 26 resources resulting from the same ((spill)) incident.
- 27 Sec. 814. RCW 90.48.368 and 1989 c 388 s 4 are each amended to
- 28 read as follows:

- 1 (1) The department shall adopt rules establishing a formal process
- 2 for preassessment screening of damages resulting from ((oil)) spills to
- 3 the waters of the state causing the death of, or injury to, fish,
- 4 <u>animals</u>, <u>vegetation</u>, <u>or other resources of the state</u>. The rules shall
- 5 specify the conditions under which the department shall convene a
- 6 preassessment screening committee. The preassessment screening process
- 7 shall occur concurrently with reconnaissance activities. The committee
- 8 shall use information obtained from ((oil spill)) reconnaissance
- 9 activities as well as any other relevant resource and resource use
- 10 information. For each ((oil spill)) incident, the committee shall
- 11 determine whether a damage assessment investigation should be conducted
- 12 ((under RCW 90.48.142)), or ((alternatively)), whether the compensation
- 13 schedule authorized under RCW 90.48.366 and 90.48.367 should be used to
- 14 assess damages. The committee may accept restoration or enhancement
- 15 projects or studies proposed by the liable parties in lieu of some or
- 16 all of: (a) The compensation schedule authorized under ((this
- 18 assessment studies authorized under RCW 90.48.142.
- 19 (2) A preassessment screening committee may consist of
- 20 representatives of the departments of ecology, fisheries, wildlife,
- 21 natural resources, social and health services, and emergency
- 22 management, the parks and recreation commission, as well as other
- 23 federal, state, and local agencies, and tribal and local governments
- 24 whose presence would enhance the reconnaissance or damage assessment
- 25 aspects of ((oil)) spill response. The department shall chair the
- 26 committee and determine which representatives will be needed on a
- 27 spill-by-spill basis.
- 28 (3) The committee shall consider the following factors when
- 29 determining whether a damage assessment study authorized under RCW
- 30 ((90.48.142)) 90.48.367 should be conducted: (a) Whether evidence from

- 1 reconnaissance investigations suggests that injury has occurred or is
- 2 likely to occur to publicly owned resources; (b) the potential loss in
- 3 services provided by resources injured or likely to be injured and the
- 4 expected value of the potential loss; (c) whether a restoration project
- 5 to return lost services is technically feasible; (d) the accuracy of
- 6 damage quantification methods that could be used and the anticipated
- 7 cost-effectiveness of applying each method; (e) the extent to which
- 8 likely injury to resources can be verified with available
- 9 quantification methods; and (f) whether the injury, once quantified,
- 10 can be translated into monetary values with sufficient precision or
- 11 accuracy.
- 12 (4) When a resource damage assessment is required for an oil spill
- 13 in the navigable waters of the state, as defined in RCW 90.48.315 as
- 14 recodified by this 1991 act, the state trustee agency responsible for
- 15 the resource and habitat damaged shall conduct the damage assessment
- 16 <u>and pursue all appropriate remedies with the responsible party.</u>
- 17 (5) Oil spill damage assessment studies authorized under RCW
- 18 ((90.48.142)) 90.48.367 may only be conducted if the committee, after
- 19 considering the factors enumerated in subsection (3) of this section,
- 20 determines that the damages to be investigated are quantifiable at a
- 21 reasonable cost and that proposed assessment studies are clearly linked
- 22 to quantification of the damages incurred.
- 23 (((5))) As new information becomes available, the committee may
- 24 reevaluate the scope of damage assessment using the factors listed in
- 25 subsection (3) of this section and may reduce or expand the scope of
- 26 damage assessment as appropriate.
- (((6))) (7) The preassessment screening process shall provide for
- 28 the ongoing involvement of persons who may be liable for damages
- 29 resulting from an oil spill. The department may negotiate with a
- 30 potentially liable party to perform restoration and enhancement

- 1 projects or studies which may substitute for all or part of the
- 2 compensation authorized under RCW 90.48.366 and 90.48.367 or the damage
- 3 assessment studies authorized under RCW ((90.48.142)) 90.48.367.
- 4 (((7))) (8) For the purposes of this section and RCW 90.48.367, the
- 5 cost of a damage assessment shall be considered "reasonable" when the
- 6 anticipated cost of the damage assessment is expected to be less than
- 7 the anticipated damage that may have occurred or may occur.
- 8 Sec. 815. RCW 90.48.390 and 1989 c 388 s 7 and 1989 c 262 s 3 are
- 9 each reenacted and amended to read as follows:
- 10 The coastal protection fund is established to be used by the
- 11 department as a revolving fund for carrying out the purposes of
- 12 restoration of natural resources under this chapter and chapter 90.56
- 13 RCW ((90.48.315 through 90.48.365, 78.52.020, 78.52.125, 82.36.330,
- 14 90.48.142, 90.48.315, 90.48.370 through 90.48.410, 90.48.903, 90.48.906
- 15 and 90.48.907, and 90.48.366 through 90.48.368)). To this fund there
- 16 shall be credited penalties, fees, damages, ((and)) charges received
- 17 pursuant to the provisions of this chapter and chapter 90.56 RCW
- 18 ((90.48.142 and 90.48.315 through 90.48.365)), compensation for damages
- 19 received under this chapter and chapter 90.56 RCW ((90.48.366 through
- 20 90.48.368)), and an amount equivalent to one cent per gallon from each
- 21 marine use refund claim under RCW 82.36.330.
- Moneys in the fund not needed currently to meet the obligations of
- 23 the department in the exercise of its powers, duties, and functions
- 24 under RCW ((90.48.315 through 90.48.365 and RCW 78.52.020, 78.52.125,
- 25 82.36.330,)) 90.48.142, ((90.48.315, 90.48.370 through 90.48.410,
- 26 90.48.903, 90.48.906 and 90.48.907)) 90.48.366, 90.48.367, and
- 27 90.48.368 shall be deposited with the state treasurer to the credit of
- 28 the fund and may be invested in such manner as is provided for by law.
- 29 Interest received on such investment shall be credited to the fund.

- 1 Sec. 816. RCW 90.48.400 and 1990 c 116 s 14 are each amended to
- 2 read as follows:
- 3 (1) Moneys in the coastal protection fund shall be disbursed for
- 4 the following purposes and no others:
- 5 (a) ((All costs of the department related to the enforcement of RCW
- 6 90.48.315 through 90.48.365, 90.48.371 through 90.48.378, 90.48.381,
- 7 90.48.383, 90.48.385, 90.48.387, 90.48.388, 78.52.020, 78.52.125,
- 8 82.36.330, 90.48.142, 90.48.903, 90.48.906, and 90.48.907 including but
- 9 not limited to equipment rental and contracting costs.
- 10 (b) All costs involved in the abatement of pollution related to the
- 11 discharge of oil and other hazardous substances)) Environmental
- 12 restoration and enhancement projects intended to restore or enhance
- 13 environmental, recreational, or aesthetic resources for the benefit of
- 14 Washington's citizens;
- 15 (b) Investigations of the long-term effects of oil spills; and
- 16 (c) Development and implementation of an aquatic land geographic
- 17 <u>information system</u>.
- 18 (((c))) (2) The director may allocate a portion of the fund to be
- 19 devoted to research and development in the causes, effects, and removal
- 20 of pollution caused by the discharge of oil or other hazardous
- 21 substances.
- 22 (((2) Moneys disbursed from the coastal protection fund for the
- 23 abatement of pollution caused by the discharge of oil or other
- 24 hazardous substances shall be reimbursed to the fund whenever:
- 25 (a) Moneys are available under any federal program; or
- 26 (b) Moneys are available from a recovery made by the department
- 27 from the person liable for the discharge of oil or other hazardous
- 28 substances.

- 1 (3) Moneys collected under RCW 90.48.142 shall only be used for the
- 2 purposes enumerated in that section, subject to the approval of the
- 3 steering committee.
- (4)) (3) A steering committee consisting of representatives of the
- 5 department of ecology, fisheries, wildlife, and natural resources, and
- 6 the parks and recreation commission shall authorize the expenditure of
- 7 the moneys collected under RCW 90.48.366 through 90.48.368, after
- 8 consulting impacted local agencies and local and tribal governments.
- 9 ((The moneys collected under RCW 90.48.366 through 90.48.368 shall only
- 10 be used for the following purposes: (a) Environmental restoration and
- 11 enhancement projects intended to restore or enhance environmental,
- 12 recreational, or aesthetic resources for the benefit of Washington's
- 13 citizens; (b) investigations of the long-term effects of oil spills and
- 14 the release of other hazardous substances on state resources; (c)
- 15 reimbursement of agencies for reasonable reconnaissance and damage
- 16 assessment costs; and (d) wildlife rescue and rehabilitation.))
- 17 (4) Agencies may not be reimbursed ((under this section)) from the
- 18 coastal protection fund for the salaries and benefits of permanent
- 19 employees for routine operational support. Agencies may only be
- 20 reimbursed under this section if money for reconnaissance and damage
- 21 assessment activities is unavailable from other sources.
- 22 **Sec. 817.** RCW 90.48.369 and 1989 c 388 s 5 are each amended to
- 23 read as follows:
- The department shall submit an annual report to the appropriate
- 25 standing committees of the legislature for the next five years
- 26 beginning January 1, 1990. The annual report shall cover the
- 27 implementation of ((this act)) RCW 90.48.366, 90.48.367, 90.48.368, and
- 28 90.48.369 and shall include information on each ((oil)) spill for which
- 29 a preassessment screening committee was convened, the outcome of each

- 1 process, any compensation claims imposed or damage assessment studies
- 2 conducted, and the revenues to and expenditures from the coastal
- 3 protection fund.
- 4 PART IX
- 5 MARITIME COMMISSION
- 6 Sec. 901. RCW 88.44.010 and 1990 c 117 s 2 are each amended to
- 7 read as follows:
- 8 Unless the context clearly requires otherwise, the definitions in
- 9 this section apply throughout this chapter.
- 10 (1) "Administrator" means the administrator of the office of marine
- 11 <u>safety created by section 402 of this 1991 act.</u>
- 12 (2) "Business class" means a recognized trade segment of the
- 13 maritime industry.
- 14 $((\frac{2}{2}))$ "Commission" means the Washington state maritime
- 15 commission.
- 16 (((3) "Director" means the director of the department of ecology or
- 17 their duly authorized representative.))
- 18 (4) "Fishing vessel" means a vessel ((that)) (a) on which persons
- 19 commercially engage((s)) in: $((\frac{a}{a}))$ (i) Catching, taking, or
- 20 harvesting fish; ((\(\frac{(b)}{D}\))) (ii) preparing fish or fish products; or
- 21 (((c))) (b) that supplies, stores, refrigerates, or transports fish,
- 22 fish products, or materials directly related to fishing or the
- 23 preparation of fish.
- 24 (5) "Foreign vessel" means a vessel of foreign registry or operated
- 25 under the authority of a country, except the United States.
- 26 (6) "Oil" or "oils" means oil, including gasoline, crude oil, fuel
- 27 oil, diesel oil, lubricating oil, sludge, oil refuse, liquid natural
- 28 gas, propane, butane, oils distilled from coal, and other liquid

- 1 hydrocarbons regardless of specific gravity, or any other petroleum
- 2 related products.
- 3 (7) "Oceanographic research vessel" means a vessel that is employed
- 4 only in instruction in oceanography or limnology, or both, or only in
- 5 oceanographic or limnological research, including those studies about
- 6 the sea such as seismic, gravity meter, and magnetic exploration and
- 7 other marine geophysical or geological surveys, atmospheric research,
- 8 and biological research.
- 9 (8) "Protection and indemnity club" means a mutual insurance
- 10 organization formed by a group of shipowners or operators in order to
- 11 secure cover for various risks of vessel operation, including oil spill
- 12 costs, not covered by normal hull insurance.
- 13 (9) "Public vessel" means a vessel that is owned, or chartered and
- 14 operated by the United States government, by a state of the United
- 15 States, or a government of a foreign country and is not engaged in
- 16 commercial service.
- 17 (10) "State" means a state of the United States, Guam, Puerto Rico,
- 18 the Virgin Islands, American Samoa, the District of Columbia, the
- 19 Northern Mariana Islands, and any other territory or possession of the
- 20 United States.
- 21 (11) "Steamship agent or agency" means an agent or agency appointed
- 22 by a vessel owner or operator to enter or clear vessels at ports within
- 23 the state of Washington and to conduct onshore activities, or contract
- 24 on behalf of the owner or operator for whatever is required for the
- 25 efficient operation of the vessel.
- 26 (12) "Steamship liner company" means a steamship company
- 27 maintaining a regular schedule of calls at designated ports of the
- 28 state of Washington.

- 1 (13) "Towboat" means a commercial vessel engaged in, or intending
- 2 to engage in, the service of pulling, pushing, or hauling along side,
- 3 or any combination of pulling, pushing, or hauling along side.
- 4 (14) "United States flag vessel" means a vessel documented under
- 5 the laws of the United States or registered under the laws of any state
- 6 of the United States.
- 7 (15) "Vessel" means every description of watercraft, other than a
- 8 seaplane on water, used or capable of being used as a means of
- 9 transportation on water, carrying oil as fuel or cargo, and over three
- 10 hundred gross registered tons, except oceanographic research vessels,
- 11 public vessels, vessels being employed exclusively for pleasure, or
- 12 vessels which, prior to entering Washington waters, have formerly
- 13 arranged with an officially recognized cleanup cooperative or with a
- 14 private cleanup contractor for immediate oil spill response.
- 15 (16) "Vessel owner or operator" means the legal owner of a vessel
- 16 and/or the charterer or other person in charge of the day-to-day
- 17 operation.
- 18 (17) "Waters of this state" or "waters of the state of Washington"
- 19 ((shall mean all navigable waters within the state of Washington as
- 20 defined in Article 24, section 1 of the state Constitution)) has the
- 21 meaning in RCW 90.48.315 as recodified by this 1991 act.
- 22 **Sec. 902.** RCW 88.44.020 and 1990 c 117 s 3 are each amended to
- 23 read as follows:
- There is created ((a)) the Washington state maritime commission to
- 25 be known and designated and declared a corporate body. The powers and
- 26 duties of the commission shall include the following:
- 27 (1) To ((elect a chairperson and such other officers as it deems
- 28 advisable; and to)) adopt, rescind, and amend rules and orders for the

- 1 exercise of its powers, which shall have the force and effect of the
- 2 law when not inconsistent with existing laws;
- 3 (2) To administer and enforce the provisions of this chapter, and
- 4 do all things reasonably necessary to effectuate the purposes of this
- 5 chapter;
- 6 (3) To employ, and at its pleasure discharge, a manager, secretary,
- 7 agents, attorneys, consultants, companies, organizations, and employees
- 8 as it deems necessary, and to prescribe their duties and powers and fix
- 9 their compensation;
- 10 (4) To establish offices, incur expenses, enter into contracts, and
- 11 create such liabilities as may be reasonable for the proper
- 12 administration and enforcement of this chapter;
- 13 (5) To assess vessels transiting the waters of this state, to
- 14 collect such assessments, investigate violations, and enforce the
- 15 provisions of this chapter, except for vessels which transit upon the
- 16 portion of the Columbia river that runs between the states of
- 17 Washington and Oregon;
- 18 (6) To keep accurate record of all of its dealings, which shall be
- 19 open to inspection and audit by the state auditor;
- 20 (7) To sue and be sued, adopt a corporate seal, and have all of the
- 21 powers of a corporation;
- 22 (8) To expend funds for commission-related education and training
- 23 programs as the commission deems appropriate;
- 24 (9) To borrow money and incur indebtedness;
- 25 (10) To establish an oil spill first response system, except for
- 26 vessels which transit upon the portion of the Columbia river that runs
- 27 between the states of Washington and Oregon. This system will provide
- 28 a mandatory emergency response communications network for vessels
- 29 involved in commerce in Washington waters, and provide an immediate
- 30 response to such vessels which, for whatever reason, discharge oil into

- 1 the state's waters. In the event of an oil spill or threatened oil
- 2 spill, the system must be able to provide a complete response for the
- 3 first twenty-four hours after the initial report, which may include,
- 4 but not be limited to, as needed, response vessel or vessels, boom
- 5 equipment, skimmers, qualified personnel, and wildlife care centers.
- 6 The commission may establish, by or before July 1, 1992, an oil
- 7 spill first response system for vessels which transit upon the portion
- 8 of the Columbia river that runs between the states of Washington and
- 9 Oregon;
- 10 (11) To enter into contracts with cleanup contractors to provide
- 11 spill response, or with other organizations or companies for
- 12 communication services;
- 13 (12) To recover oil spill first response system costs from a
- 14 responsible vessel owner or operator in the event of a spill or
- 15 threatened release;
- 16 (13) To hold response readiness drills with state and federal
- 17 agencies;
- 18 (14) To work with other states' and countries' maritime
- 19 organizations, cleanup cooperatives, and governmental response
- 20 agencies; ((and))
- 21 (15) To develop an oil spill contingency plan to comply with state
- 22 statutes and rules for those vessels covered by the commission, except
- 23 for vessels operating on the portion of the Columbia river that runs
- 24 between the states of Washington and Oregon. The commission shall
- 25 develop an oil spill contingency plan for vessels which transit upon
- 26 the portion of the Columbia river that runs between the states of
- 27 Washington and Oregon, not later than January 1, 1993;
- 28 (16) To develop a data base from existing information sources, of
- 29 <u>accidents</u>, groundings, near misses, and oil discharges of all cargo and
- 30 passenger vessels entering the waters of the state and to report any

- 1 such information to the office of marine safety for the purposes of
- 2 preparing a summary of accidents and near miss incidents; and
- 3 (17) To report annually to the governor, the office of marine
- 4 safety, and the appropriate standing committees of the legislature on
- 5 the commission's work and the number of incidents to which the
- 6 commission's first response system has responded, and make
- 7 recommendations to improve the safety of maritime transportation.
- 8 Sec. 903. RCW 88.44.030 and 1990 c 117 s 4 are each amended to
- 9 read as follows:
- The commission shall be comprised of nine voting members. ((Six))
- 11 <u>Seven</u> persons((, each representing a)) <u>shall be appointed by the</u>
- 12 governor to represent specific business classes ((, shall be elected to
- 13 membership in the commission and one person shall be appointed by the
- 14 commission members)). Two of the members shall represent steamship
- 15 liner companies, one American flag and one foreign flag. One member
- 16 shall represent towboat companies. One member shall represent fishing
- 17 vessels. One member shall represent steamship agencies serving tramp
- 18 vessels. One member shall represent protection and indemnity clubs or
- 19 other marine brokers or insurers of oil spill cleanup costs for vessels
- 20 operating in Washington waters. One member shall represent steamship
- 21 agencies serving tramp vessels on the Columbia river. The governor
- 22 <u>shall also appoint one member with maritime, marine labor, or marine</u>
- 23 spill cleanup experience and one member from the environmental
- 24 community with marine experience ((shall be appointed from the public
- 25 by the governor)). In addition, the ((director, the United States
- 26 coast guard captain of the port for Puget Sound, the United States
- 27 coast guard captain of the port for that portion of the Columbia river
- 28 that runs between Washington and Oregon,)) administrator and a state
- 29 pilot licensed under chapter 88.16 RCW((-)) who pilots in the waters of

- 1 the state of Washington, or their designees, will serve as nonvoting
- 2 ((ex officio)) members. The United States coast quard captain of the
- 3 port for Puget Sound and the United States coast guard captain of the
- 4 port for that portion of the Columbia river that runs between
- 5 Washington and Oregon shall be invited to attend meetings of the
- 6 commission. The state-licensed pilot shall be selected by the
- 7 Washington state board of pilotage commissioners.
- 8 Members of the commission must have had a minimum of five years'
- 9 experience in their business class and be actively employed by or on
- 10 behalf of a company within the business class for whom they shall
- 11 represent. However, the protection and indemnity or insurance member
- 12 may be a designee of the international group of protection and
- 13 indemnity clubs, or any such marine insurers engaged in business within
- 14 the state.
- The commission shall meet at least ((quarterly every)) twice each
- 16 year.
- 17 **Sec. 904.** RCW 88.44.040 and 1990 c 117 s 5 are each amended to
- 18 read as follows:
- 19 ((The regular term of office of the members of the commission shall
- 20 be three years from July 1 following their election and until their
- 21 successors are elected and qualified. The commission shall hold its
- 22 annual meeting during the month of October each year for the purpose of
- 23 electing officers and the transaction of other business and shall hold
- 24 such other meetings during the year as it shall determine.
- 25 Commission members shall be first nominated and elected in 1990 in
- 26 the manner set forth in RCW 88.44.050 and shall take office as soon as
- 27 they are qualified. However, expiration of the term of the respective
- 28 commission members first elected in 1990 shall be as follows:
- 29 (1) Foreign flag liner and fishing vessel members on July 1, 1991;

- 1 (2) Protection and indemnity club or marine member, and public
- 2 member on July 1, 1992; and
- 3 (3) All other members on July 1, 1993.)) The governor shall
- 4 appoint members of the commission for three-year terms. The governor
- 5 shall appoint the chairperson. The members of the commission elected
- 6 before the effective date of this section shall continue as members
- 7 until their terms would have expired under section 5, chapter 117, Laws
- 8 of 1990.
- 9 The respective terms shall end on June 30 of each third year
- 10 thereafter. Any vacancies that occur on the commission shall be filled
- 11 by ((appointment of an eligible person by the other members of the
- 12 commission, and such appointee shall hold office for the remainder of
- 13 the term for which they are appointed to fill, so that commission
- 14 memberships shall be on a uniform staggered basis)) the governor to
- 15 serve out the remainder of the unexpired term.
- 16 **Sec. 905.** RCW 88.44.080 and 1990 c 117 s 9 are each amended to
- 17 read as follows:
- 18 A majority of the voting members of the commission shall constitute
- 19 a quorum for the transaction of all business and the carrying out of
- 20 the duties of the commission.
- 21 Each member of the commission shall be compensated in accordance
- 22 with RCW 43.03.240 and shall be reimbursed for actual travel expenses
- 23 incurred in carrying out the provisions of this chapter. Employees of
- 24 the commission may also be reimbursed for actual travel expenses when
- 25 out-of-state on official commission business. Compensation and
- 26 reimbursement shall be from commission funds only.
- 27 ((Resignations of commission members will be filled by a majority
- 28 of the remaining commission members. The appointed commission members
- 29 shall serve out the remaining term. If a commission member leaves the

- 1 employment of their respective business class for more than one hundred
- 2 twenty days, the commission member must resign from that position. A
- 3 commission member may be removed from the commission for just cause by
- 4 a two-thirds majority vote of commission members.))
- 5 Sec. 906. RCW 88.44.110 and 1990 c 117 s 12 are each amended to
- 6 read as follows:
- 7 If it appears from investigation by the commission that the revenue
- 8 from the assessment levied on vessels under this chapter is inadequate
- 9 to accomplish the purposes of this chapter, the commission by rule
- 10 shall ((adopt a resolution setting forth the necessities of the
- 11 industry, the extent and probable cost of the required research, spill
- 12 cleanup procedures and operations, public and industry education,
- 13 administrative operations, the extent of public convenience, interest,
- 14 and necessity, and probable revenue from the assessment levied. After
- 15 the proper regulatory hearings, the commission may)) increase the
- 16 assessment to a sum determined by the commission to be necessary for
- 17 those purposes. The rule adopting the increase shall be filed with the
- 18 <u>administrator</u>. An increase ((becomes effective)) <u>shall not take effect</u>
- 19 <u>earlier than</u> ninety days after the ((resolution)) rule is adopted ((or
- 20 on any other date provided for in the resolution)) and filed with the
- 21 administrator, unless the administrator determines that the increase is
- 22 not justified.
- 23 Sec. 907. RCW 88.44.160 and 1990 c 117 s 17 are each amended to
- 24 read as follows:
- 25 Rules and orders adopted by the commission shall be filed with the
- 26 ((director)) administrator and shall become effective pursuant to the
- 27 provisions of the administrative procedure act.

1 PART X

2 PILOTAGE

3 **Sec. 1001.** RCW 88.16.010 and 1987 c 485 s 1 are each amended to 4 read as follows:

5 (1) The board of pilotage commissioners of the state of Washington is hereby created and shall consist of the assistant secretary of 6 7 marine transportation of the department of transportation of the state 8 of Washington, or the assistant secretary's designee who shall be an 9 employee of the marine division, who shall be chairperson, the administrator of the office of marine safety, or the administrator's 10 designee, and ((six)) seven members appointed by the governor and 11 12 confirmed by the senate. Each of ((said)) the appointed commissioners shall be appointed for a term of four years from the date of ((said)) 13 the member's commission. No person shall be eligible for appointment 14 15 to ((said)) the board unless that person is at the time of appointment 16 eighteen years of age or over and a citizen of the United States and of 17 the state of Washington. Two of ((said)) the appointed commissioners 18 shall be pilots licensed under this chapter and actively engaged in 19 piloting upon the waters covered by this chapter for at least three years immediately preceding the time of appointment and while serving 20 on the board. 21 One pilot shall be from the Puget Sound pilotage district and one shall be from the Grays Harbor pilotage district. Two 22 23 of ((said)) the appointed commissioners shall be actively engaged in 24 the ownership, operation, or management of deep sea cargo and/or 25 passenger carrying vessels for at least three years immediately 26 preceding the time of appointment and while serving on the board. One 27 of said shipping commissioners shall be a representative of American 28 and one of foreign shipping. One of the commissioners shall be a 29 representative from a recognized environmental organization concerned

- 1 <u>with marine waters.</u> The remaining commissioners shall be persons
- 2 interested in and concerned with pilotage, maritime safety, and marine
- 3 affairs, with broad experience related to the maritime industry
- 4 exclusive of experience as either a state licensed pilot or as a
- 5 shipping representative.
- 6 (2) Any vacancy in an appointed position on the board shall be
- 7 filled by the governor for the remainder of the unfilled term, subject
- 8 to confirmation by the senate.
- 9 (3) ((Four)) Five members of the board shall constitute a quorum.
- 10 At least one pilot, one shipping representative, and one public member
- 11 must be present at every meeting. All commissioners and the
- 12 chairperson shall have a vote.
- 13 Sec. 1002. RCW 88.16.090 and 1990 c 116 s 27 and 1990 c 112 s 1
- 14 are each reenacted and amended to read as follows:
- 15 (1) A person may pilot any vessel subject to the provisions of this
- 16 chapter on waters covered by this chapter only if appointed and
- 17 licensed to pilot such vessels on said waters under and pursuant to the
- 18 provisions of this chapter.
- 19 (2) A person is eligible to be appointed a pilot if the person is
- 20 a citizen of the United States, over the age of twenty-five years and
- 21 under the age of seventy years, a resident of the state of Washington
- 22 at the time of appointment and only if the pilot applicant holds as a
- 23 minimum, a United States government license as a master of ocean or
- 24 near coastal steam or motor vessels of not more than one thousand six
- 25 hundred gross tons or as a master of inland steam or motor vessels of
- 26 not more than one thousand six hundred gross tons, such license to have
- 27 been held by the applicant for a period of at least two years prior
- 28 such license to have been held by the applicant for a period of at
- 29 least two years prior to taking the Washington state pilotage

- 1 examination and a first class United States endorsement without
- 2 restrictions on that license to pilot in the pilotage districts for
- 3 which the pilot applicant desires to be licensed, and if the pilot
- 4 applicant meets such other qualifications as may be required by the
- 5 board. A person applying for a license under this section shall not
- 6 have been convicted of an offense involving drugs or the personal
- 7 consumption of alcohol in the twelve months prior to the date of
- 8 application. This restriction does not apply to license renewals under
- 9 this section.
- 10 (3) Pilots shall be licensed hereunder for a term of five years
- 11 from and after the date of the issuance of their respective state
- 12 licenses. Such licenses shall thereafter be renewed as of course,
- 13 unless the board shall withhold same for good cause. Each pilot shall
- 14 pay to the state treasurer an annual license fee established by the
- 15 board of pilotage commissioners pursuant to chapter 34.05 RCW, but not
- 16 to exceed one thousand five hundred dollars, to be placed in the state
- 17 treasury to the credit of the pilotage account. The board may assess
- 18 partially active or inactive pilots a reduced fee.
- 19 (4) Pilot applicants shall be required to pass a written and oral
- 20 examination administered and graded by the board which shall test such
- 21 applicants on this chapter, the rules of the board, local harbor
- 22 ordinances, and such other matters as may be required to compliment the
- 23 United States examinations and qualifications. The board shall
- 24 ((conduct the examination on a regular date, as prescribed by rule, at
- 25 least once every two years)) hold examinations at such times as will,
- 26 <u>in the judgment of the board, ensure the maintenance of an efficient</u>
- 27 and competent pilotage service. An examination shall be scheduled for
- 28 the Puget Sound pilotage district if there are three or fewer
- 29 <u>successful candidates from the previous examination who are waiting to</u>
- 30 become pilots in that district.

2 sheets for the Puget Sound pilotage district, and two for each other)) develop an examination and grading sheet for each pilotage district, 3 4 for the testing and grading of pilot applicants. The examinations 5 shall be administered to pilot applicants ((on a random basis)) and 6 shall be updated as required to reflect changes in law, rules, policies, or procedures. The board may appoint a special independent 7 examination committee or may contract with a firm knowledgeable and 8 9 experienced in the development of professional tests for development of 10 said examinations. Active licensed state pilots may be consulted for 11 the general development of examinations but shall have no knowledge of 12 the specific questions. The pilot members of the board may participate in the grading of examinations. If the board does appoint a special 13 14 examination development committee it is authorized to pay the members of said committee the same compensation and travel expenses as received 15 16 by members of the board. When grading examinations the board shall 17 carefully follow the grading sheet prepared for that examination. The 18 board shall develop a "sample examination" which would tend to indicate 19 to an applicant the general types of questions on pilot examinations, 20 but such sample questions shall not appear on any actual examinations. Any person who willfully gives advance knowledge of information 21 22 contained on a pilot examination is guilty of a gross misdemeanor. 23 (6) All pilots and applicants are subject to an annual physical 24 examination by a physician chosen by the board. The physician shall 25 examine the applicant's heart, blood pressure, circulatory system, lungs and respiratory system, eyesight, hearing, and such other items 26 27 as may be prescribed by the board. After consultation with a physician and the United States coast guard, the board shall establish minimum 28 29 health standards to ensure that pilots licensed by the state are able to perform their duties. Within ninety days of the date of each annual 30

(5) The board shall ((have developed five examinations and grading

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- 1 physical examination, and after review of the physician's report, the
- 2 board shall make a determination of whether the pilot or candidate is
- 3 fully able to carry out the duties of a pilot under this chapter. The
- 4 board may in its discretion check with the appropriate authority for
- 5 any convictions of offenses involving drugs or the personal consumption
- 6 of alcohol in the prior twelve months.
- 7 (7) The board shall prescribe, pursuant to chapter 34.05 RCW, a
- 8 number of familiarization trips, between a minimum number of twenty-
- 9 five and a maximum of one hundred, which pilot applicants must make in
- 10 the pilotage district for which they desire to be licensed.
- 11 Familiarization trips any particular applicant must make are to be
- 12 based upon the applicant's vessel handling experience.
- 13 (8) The board may ((prescribe)) require vessel simulator training
- 14 for a pilot applicant((, or)) <u>and shall require vessel simulator</u>
- 15 training for a pilot subject to RCW 88.16.105((, as it deems
- 16 appropriate, taking into consideration the economic cost of such
- 17 training, to enhance that person's ability to perform pilotage duties
- 18 under this chapter)). The board shall also require vessel simulator
- 19 training in the first year of active duty for a new pilot and at least
- 20 once every five years for all active pilots.
- 21 (9) The board shall prescribe, pursuant to chapter 34.05 RCW, such
- 22 reporting requirements and review procedures as may be necessary to
- 23 assure the accuracy and validity of license and service claims, and
- 24 records of familiarization trips of pilot candidates. Willful
- 25 misrepresentation of such required information by a pilot candidate
- 26 shall result in disqualification of the candidate.
- 27 (10) The board shall adopt rules to establish time periods and
- 28 procedures for additional training trips and retesting as necessary for
- 29 pilots who at the time of their licensing are unable to become active
- 30 pilots.

- 1 Sec. 1003. RCW 88.16.105 and 1987 c 264 s 3 are each amended to
- 2 read as follows:
- 3 The board shall prescribe, pursuant to chapter 34.05 RCW, rules
- 4 governing the size and type of vessels which a newly licensed pilot may
- 5 be assigned to pilot on the waters of this state and whether the
- 6 assignment involves docking or undocking a vessel. The rules shall
- 7 also prescribe required familiarization trips before a newly licensed
- 8 pilot may pilot a larger or different type of vessel. Such rules shall
- 9 be for the first ((three)) five-year period in which pilots are
- 10 actually employed.
- 11 **Sec. 1004.** RCW 88.16.110 and 1935 c 18 s 7 are each amended to
- 12 read as follows:
- 13 (1) Every pilot licensed under this chapter shall file with the
- 14 board not later than the tenth day of January, April, July and October
- 15 of each year a report for the preceding quarter. Said report shall
- 16 contain an account of all moneys received for pilotage by him or her or
- 17 by any other person for ((him)) the pilot or on ((his)) the pilot's
- 18 account or for his or her benefit. Said report shall state the name of
- 19 each vessel piloted, the amount charged to and/or collected from each
- 20 vessel, the port of registry of such vessel, its dead weight tonnage,
- 21 whether it was inward or outward bound, whether the amount so received,
- 22 collected or charged is in full payment of pilotage and such other
- 23 information as the board shall by regulation prescribe.
- 24 (2) The report shall include information for each vessel that
- 25 suffers a grounding, collision, or other major marine casualty that
- 26 occurred while the pilot was on duty during the reporting period. The
- 27 report shall also include information on near miss incidents as defined
- 28 <u>in section 423 of this 1991 act. Information concerning near miss</u>
- 29 <u>incidents provided pursuant to this section shall not be used for</u>

- 1 imposing any sanctions or penalties. The board shall forward
- 2 information provided under this subsection to the office of marine
- 3 safety for inclusion in the collision reporting system established
- 4 under section 423 of this 1991 act.
- 5 *Sec. 1005. RCW 88.16.155 and 1977 ex.s. c 337 s 11 are each
- 7 amended to read as follows:
- 8 (1) The master of any vessel which employs a Washington licensed
- 9 pilot shall certify ((on a form prescribed by the board of pilotage
- 10 commissioners that the vessel complies with:
- 11 (a) Such provisions of the United States coast guard regulations
- 12 governing the safety and navigation of vessels in United States waters,
- 13 as codified in Title 33 of the code of federal regulations, as the
- 14 board may prescribe; and
- 15 (b) The provisions of current international agreements governing
- 16 the safety, radio equipment, and pollution of vessels and other matters
- 17 as ratified by the United States Senate and prescribed by the board))
- 18 to the United States coast quard before the vessel enters the navigable
- 19 waters of the state, that the vessel complies with:
- 20 <u>(a) United States coast guard regulations as codified in 33 C.F.R.</u>
- 21 <u>Part 161; and</u>
- 22 (b) The federal oil pollution act of 1990.
- 23 (2) The master of any vessel which employs a Washington licensed
- 24 pilot shall be prepared to ((produce, and any Washington licensed pilot
- 25 employed by a vessel shall request to see, certificates of the vessel
- 26 which)) certify and indicate to the United States coast quard that the
- 27 vessel complies with subsection (1) of this section and the rules of
- 28 the board ((promulgated)) adopted pursuant to subsection (1) of this
- 29 section.

- 1 (3) If the master of a vessel which employs a Washington licensed
- 2 pilot cannot certify that the vessel complies with subsection (1) of
- 3 this section and the rules of the board adopted pursuant to subsection
- 4 (1) of this section, the master shall certify that:
- 5 (a) The vessel will comply with subsection (1) of this section
- 6 before the time the vessel is scheduled to leave the waters of
- 7 Washington state; and
- 8 (b) The coast guard captain of the port was notified of the
- 9 noncomplying items when they were determined; and
- 10 (c) The coast guard captain of the port has authorized the vessel
- 11 to proceed under such conditions as prescribed by the coast guard
- 12 pursuant to its authority under federal statutes and regulations.
- 13 (4) ((After the board has prescribed the form required under
- 14 subsection (1) of this section,)) No Washington licensed pilot shall
- 15 offer pilotage services to any vessel on which the master has failed to
- 16 make a certification required by this section. If the master fails to
- 17 make a certification the pilot shall:
- 18 (a) Immediately inform the United States coast guard and the port
- 19 captain of the conditions and circumstances by the best possible means;
- 20 <u>and</u>
- 21 (b) Disembark from the vessel as soon as practicable((; and
- 22 (b) Immediately inform the port captain of the conditions and
- 23 circumstances by the best possible means; and
- (c) Forward a written report to the board no later than twenty-four
- 25 hours after disembarking from the vessel)).
- 26 (5) Any Washington licensed pilot who offers pilotage services to
- 27 a vessel on which the master has failed to make a certification
- 28 required by this section or the rules of the board adopted under this
- 29 section shall be subject to RCW 88.16.150, as now or hereafter amended,
- 30 and RCW 88.16.100, as now or hereafter amended.

- 1 (6) The board shall revise the requirements enumerated in this
- 2 section as necessary to reflect changes in coast guard regulations,
- 3 federal statutes, and international agreements. All actions of the
- 4 board under this section shall comply with chapters 34.05 and 42.30
- 5 RCW. ((The board shall prescribe the time of and method for retention
- 6 of forms which have been signed by the master of a vessel in accordance
- 7 with the provisions of this section.))
- 8 (7) This section shall not apply to the movement of dead ships.
- 9 The board shall prescribe pursuant to chapter 34.05 RCW, after
- 10 consultation with the coast guard and interested persons, for the
- 11 movement of dead ships and the certification process thereon.
- 12 *Sec. 1005 was vetoed, see message at end of chapter.
- 13 PART XI
- 14 MISCELLANEOUS PROVISIONS
- 15 <u>NEW SECTION.</u> **Sec. 1101.** DEPARTMENT OF NATURAL RESOURCES LEASES.
- 16 After the effective date of this section, the department of natural
- 17 resources shall include in its leases for onshore and offshore
- 18 facilities the following provisions:
- 19 (1) Require those wishing to lease, sublease, or re-lease state-
- 20 owned aquatic lands to comply with the provisions of this chapter;
- 21 (2) Require lessees and sublessees to operate according to the plan
- 22 of operations and to keep the plan current in compliance with this
- 23 chapter; and
- 24 (3) Include in its leases provisions that a violation by the lessee
- 25 or sublessee of the provisions of this chapter may be grounds for
- 26 termination of the lease.

- 1 Sec. 1102. RCW 90.48.037 and 1987 c 109 s 125 are each amended to
- 2 read as follows:
- 3 The department, with the assistance of the attorney general, is
- 4 authorized to bring any appropriate action at law or in equity,
- 5 including action for injunctive relief, in the name of the people of
- 6 the state of Washington as may be necessary to carry out the provisions
- 7 of this chapter or chapter 90.56 RCW.
- 8 Sec. 1103. RCW 90.48.095 and 1987 c 109 s 128 are each amended to
- 9 read as follows:
- 10 In carrying out the purposes of this chapter or chapter 90.56 RCW
- 11 the department shall, in conjunction with either the ((promulgation))
- 12 <u>adoption</u> of rules ((and regulations)), consideration of an application
- 13 for a waste discharge permit or the termination or modification of such
- 14 permit, or proceedings in ((contested cases)) adjudicative hearings,
- 15 have the authority to issue process and subpoena witnesses effective
- 16 throughout the state on its own behalf or that of an interested party,
- 17 compel their attendance, administer oaths, take the testimony of any
- 18 person under oath and, in connection therewith require the production
- 19 for examination of any books or papers relating to the matter under
- 20 consideration by the department. In case of disobedience on the part
- 21 of any person to comply with any subpoena issued by the department, or
- 22 on the refusal of any witness to testify to any matters regarding which
- 23 he may be lawfully interrogated, it shall be the duty of the superior
- 24 court of any county, or of the judge thereof, on application of the
- 25 department, to compel obedience by proceedings for contempt, as in the
- 26 case of disobedience of the requirements of a subpoena issued from such
- 27 court or a refusal to testify therein. In connection with the
- 28 authority granted under this section no witness or other person shall
- 29 be required to divulge trade secrets or secret processes. Persons

- 1 responding to a subpoena as provided herein shall be entitled to fees
- 2 as are witnesses in superior court.
- 3 Sec. 1104. RCW 90.48.100 and 1987 c 109 s 129 are each amended to
- 4 read as follows:
- 5 The department shall have the right to request and receive the
- 6 assistance of any educational institution or state agency when it is
- 7 deemed necessary by the department to carry out the provisions of this
- 8 chapter or chapter 90.56 RCW.
- 9 Sec. 1105. RCW 90.48.156 and 1987 c 109 s 134 are each amended to
- 10 read as follows:
- 11 The department is authorized to cooperate with appropriate agencies
- 12 of neighboring states and neighboring provinces, to enter into
- 13 contracts, and make contributions toward interstate and state-
- 14 provincial projects to carry out the purposes of this chapter and
- 15 <u>chapter 90.56 RCW</u>.
- 16 **Sec. 1106.** RCW 90.48.240 and 1987 c 109 s 15 are each amended to
- 17 read as follows:
- 18 Notwithstanding any other provisions of this chapter or chapter
- 19 <u>90.56 RCW</u>, whenever it appears to the director that water quality
- 20 conditions exist which require immediate action to protect the public
- 21 health or welfare, or that a person required by RCW 90.48.160 to obtain
- 22 a waste discharge permit prior to discharge is discharging without the
- 23 same, or that a person conducting an operation which is subject to a
- 24 permit issued pursuant to RCW 90.48.160 conducts the same in violation
- 25 of the terms of said permit, causing water quality conditions to exist
- 26 which require immediate action to protect the public health or welfare,
- 27 the director may issue a written order to the person or persons

responsible without prior notice or hearing, directing and affording 1 2 the person or persons responsible the alternative of either (1) 3 immediately discontinuing or modifying the discharge into the waters of 4 the state, or (2) appearing before the department at the time and place 5 specified in said written order for the purpose of providing to the 6 department information pertaining to the violations and conditions alleged in said written order. The responsible person or persons shall 7 be afforded not less than twenty-four hours notice of such an 8 9 information meeting. If following such a meeting the department 10 determines that water quality conditions exist which require immediate action as described herein, the department may issue a written order 11 requiring immediate discontinuance or modification of the discharge 12 into the waters of the state. In the event an order is not immediately 13 14 complied with the attorney general, upon request of the department,

18 **Sec. 1107.** RCW 90.48.907 and 1971 ex.s. c 180 s 10 are each 19 amended to read as follows:

shall seek and obtain an order of the superior court of the county in

which the violation took place directing compliance with the order of

the department. Such an order is appealable pursuant to RCW 43.21B.310.

- 20 ((RCW 90.48.315 through 90.48.365 and this 1971 amendatory act))
- 21 This chapter, being necessary for the general welfare, the public
- 22 health, and the public safety of the state and its inhabitants, shall
- 23 be liberally construed to effect their purposes. No rule, regulation,
- 24 or order of the department shall be stayed pending appeal under ((the
- 25 provisions of RCW 90.48.315 through 90.48.365 and this 1971 amendatory
- 26 act)) this chapter.

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NEW SECTION. Sec. 1108. The department of ecology, the office of marine safety, and the marine oversight board shall study issues ESHB 1027.SL p. 120 of 126

- related to the transportation and storage of bulk hazardous substances 1 2 on or near the navigable waters of the state. The study shall develop information on the types, hazards, and quantity of bulk hazardous 3 4 substances shipped on or stored near the navigable waters, the types of vessels used to transport the substances, the types of facilities at 5 6 which the substances are transferred or stored, the methods for responding to spills of the substances. The study shall also examine 7 existing regulation of the transporters and facilities, including an 8 9 examination of requirements for prevention and response planning. The 10 study shall incorporate any recommendations for changes in state laws which the department, office, and board determine are necessary to 11 protect the navigable waters of the state. An interim report shall be 12 completed not later than December 1, 1991, and the final study shall be 13 14 completed and a report made to the appropriate standing committees of 15 the legislature not later than November 1, 1992.
- NEW SECTION. Sec. 1109. The department of ecology shall report to the appropriate standing committees on the effectiveness of chapter 90.56 RCW, and in particular as to how the chapter has been implemented to complement federal law. A report shall be submitted not later than December 1, 1992, and a second report not later than December 1, 1994.
- NEW SECTION. Sec. 1110. TIMING FOR STATE MASTER PREVENTION AND CONTINGENCY PLANS. The state-wide master plan required by section 10, chapter 116, Laws of 1990 to be completed by July 1, 1991, shall be completed by July 1, 1991. The additional requirements to the state-wide master plan concerning prevention plans, and an incident command system shall be added to the first annual update submitted to the legislature not later than November 1, 1992.

- 1 <u>NEW SECTION.</u> **Sec. 1111.** TIMING OF CONTINGENCY PLAN RULES. The
- 2 rules required by RCW 90.48.371 as recodified by this act for
- 3 facilities and, except as otherwise provided in this section for
- 4 covered vessels, shall be adopted not later than July 1, 1991. The
- 5 department shall exclude from the rules to be adopted by July 1, 1991,
- 6 standards for tank vessels of less than twenty thousand deadweight
- 7 tons, cargo vessels, and passenger vessels operating on the portion of
- 8 the Columbia river for which the department determines that Washington
- 9 and Oregon should cooperate in the adoption of standards for
- 10 contingency plans. The department, after consultation with the
- 11 appropriate state agencies in Oregon, shall adopt the rules for
- 12 standards for contingency plans for this portion of the Columbia river
- 13 at the earliest possible time, but not later than July 1, 1992.
- NEW SECTION. Sec. 1112. A new section is added to chapter 80.50
- 15 RCW to read as follows:
- 16 In making its recommendations to the governor under this chapter
- 17 regarding an application that includes transmission facilities for
- 18 petroleum products, the council shall give appropriate weight to city
- 19 or county facility siting standards adopted for the protection of sole
- 20 source aquifers.
- 21 <u>NEW SECTION.</u> **Sec. 1113.** CAPTIONS NOT LAW. Section headings and
- 22 part headings as used in this chapter shall constitute no part of the
- 23 law.
- 24 <u>NEW SECTION.</u> **Sec. 1114.** Sections 101, 103, 108 through 110, 201,
- 25 203, 204, 304, 501, 805, and 806 of this act are each added to a new
- 26 chapter in Title 90 RCW to be codified as provided for in section 1115
- 27 of this act.

- 1 NEW SECTION. Sec. 1115. CODIFICATION INSTRUCTIONS. (1) Parts I
- 2 through III and sections 501, 805, and 806 of this act shall constitute
- 3 a new chapter in Title 90 RCW to be codified as chapter 90.56 RCW, and
- 4 shall be codified and recodified as provided for in this section. The
- 5 code reviser shall correct all statutory references to these sections
- 6 to reflect this recodification.
- 7 The following sections shall be codified and recodified in the
- 8 following order:
- 9 Section 101 of this act
- 10 RCW 90.48.315
- 11 Section 103 of this act
- 12 RCW 90.48.370
- 13 RCW 90.48.365
- 14 RCW 90.48.380
- 15 RCW 90.48.378
- 16 Section 108 of this act
- 17 Section 109 of this act
- 18 Section 110 of this act
- 19 RCW 90.48.387
- 20 RCW 90.48.388
- 21 Section 201 of this act
- 22 RCW 90.48.371
- 23 Section 203 of this act
- 24 Section 204 of this act
- 25 RCW 90.48.372
- 26 RCW 90.48.373
- 27 RCW 90.48.374
- 28 RCW 90.48.375
- 29 RCW 90.48.360
- 30 RCW 90.48.376

- 1 RCW 90.48.377
- 2 RCW 90.48.320
- 3 RCW 90.48.350
- 4 RCW 90.48.325
- 5 RCW 90.48.330
- 6 RCW 90.48.335
- 7 RCW 90.48.336
- 8 RCW 90.48.338
- 9 Section 304 of this act
- 10 RCW 90.48.340
- 11 RCW 90.48.355
- 12 RCW 90.48.343
- 13 Section 501 of this act
- 14 Section 805 of this act
- 15 Section 806 of this act
- 16 RCW 90.48.907.
- 17 (2) Sections 801 through 804, 808, and 809 of this act shall
- 18 constitute a new chapter in Title 82 RCW.
- 19 (3) Sections 402, 403, 405, and 407 of this act shall constitute a
- 20 new chapter in Title 43 RCW.
- 21 (4)(a) Sections 414 through 436 of this act shall constitute a new
- 22 chapter in Title 88 RCW.
- 23 (b) RCW 90.48.385 and 90.48.510 are recodified as sections in the
- 24 new chapter created in (a) of this subsection.
- 25 (5) Sections 604 through 607 of this act are each added to chapter
- 26 88.16 RCW.
- NEW SECTION. Sec. 1116. REPEALER. The following acts or parts of
- 28 acts are each repealed:
- 29 (1) RCW 90.48.345 and 1987 c 109 s 150 & 1969 ex.s. c 133 s 6;

- 1 (2) RCW 90.48.381 and 1990 c 116 s 15;
- 2 (3) RCW 90.48.410 and 1971 ex.s. c 180 s 6;
- 3 (4) RCW 88.40.010 and 1990 c 116 s 30 & 1989 1st ex.s. c 2 s 2;
- 4 (5) RCW 88.40.050 and 1989 1st ex.s. c 2 s 6;
- 5 (6) RCW 90.48.910 and 1967 c 13 s 25;
- 6 (7) RCW 88.44.050 and 1990 c 117 s 6;
- 7 (8) RCW 88.44.060 and 1990 c 117 s 7;
- 8 (9) RCW 88.44.070 and 1990 c 117 s 8; and
- 9 (10) RCW 90.48.383 and 1990 c 116 s 25.
- 10 *NEW SECTION. Sec. 1117. If specific funding for the purposes of
- 12 this act, referencing this act by bill number, is not provided by June
- 13 30, 1991, in the omnibus appropriations act, this act shall be null and
- 14 **void.**
- 15 *Sec. 1117 was vetoed, see message at end of chapter.
- 16 <u>NEW SECTION.</u> Sec. 1118. If any provision of this act or its
- 17 application to any person or circumstance is held invalid, the
- 18 remainder of the act or the application of the provision to other
- 19 persons or circumstances is not affected.
- 20 <u>NEW SECTION.</u> **Sec. 1119.** (1) Sections 101 through 429, 501
- 21 through 706, 805 through 807, 810 through 817, and 901 through 1118 of
- 22 this act are necessary for the immediate preservation of the public
- 23 peace, health, or safety, or support of the state government and its
- 24 existing public institutions, and shall take effect immediately.
- 25 (2) Sections 801 through 804, 808, and 809 of this act shall take
- 26 effect October 1, 1991.

- NEW SECTION. Sec. 1120. Sections 430 through 436 of this act 1
- 2 shall take effect July 1, 1997.

Passed the House March 15, 1991.

Passed the Senate April 19, 1991.

Approved by the Governor May 15, 1991, with the exception of certain items which were vetoed.

Filed in Office of Secretary of State May 15, 1991.

- Note: Governor's explanation of partial veto is as follows: 1
- "I am returning herewith, without my approval as to sections 306, 2 1005, and 1117, Engrossed Substitute House Bill No. 1027 entitled: 3
- 4 "AN ACT Relating to oil and hazardous substances."

5 Existing state law establishes penalties for any person who negligently discharges oil into Washington's waters. Section 306 of 7 this bill qualifies this standard by stating that an employee shall be indemnified by the owner or operator of a facility or covered vessel 8 for any penalty resulting from a negligent discharge of oil by the 9 employee. I am vetoing this section for three reasons. First, this 10 11 penalty provision has been state law for over 20 years. Current law should not be relaxed if no problems have been identified. 12 13 there is no valid policy reason to exempt from penalty an employee, including a pilot or ship captain, who negligently discharges oil. 14 15 Third, this section creates a special class of individuals who get special protection under the law. Others who are not employees of 16 facilities or vessels do not get the same special treatment and are 17 liable for penalties for the negligent discharge of oil. The veto of 18 19 section 306 restores current law.

20 Under existing state law, the master of a vessel certifies in 21 writing that the vessel meets certain safety requirements. If the certification is made, the pilot countersigns the certificate. If the 22 23 certification is not made, the pilot must refuse to take the ship in. 24 Section 1005 changes this requirement. There appears to be no 25 justification for this change. Without sufficient justification, current responsibilities of masters and pilots to ensure vessel safety 26 27 should be maintained.

28 Section 1117 states that this bill is null and void unless specific 29 funding is provided in the omnibus appropriations act. This section conflicts with Section 1119 which declares an emergency. There is much 30 31 work to do to implement this important bill and to protect Washington's marine waters from the threat of oil spills. Agencies need to begin 32 33 that work now.

34 With the exception of sections 306, 1005, and 1117, Engrossed Substitute House Bill No. 1027 is approved." 35